

CITY OF BAY CITY, TEXAS
COMPREHENSIVE ANNUAL FINANCIAL REPORT
For the fiscal year ended September 30, 2017

Scotty Jones Finance Director

Mark Bricker Mayor

Issued By: Finance Department

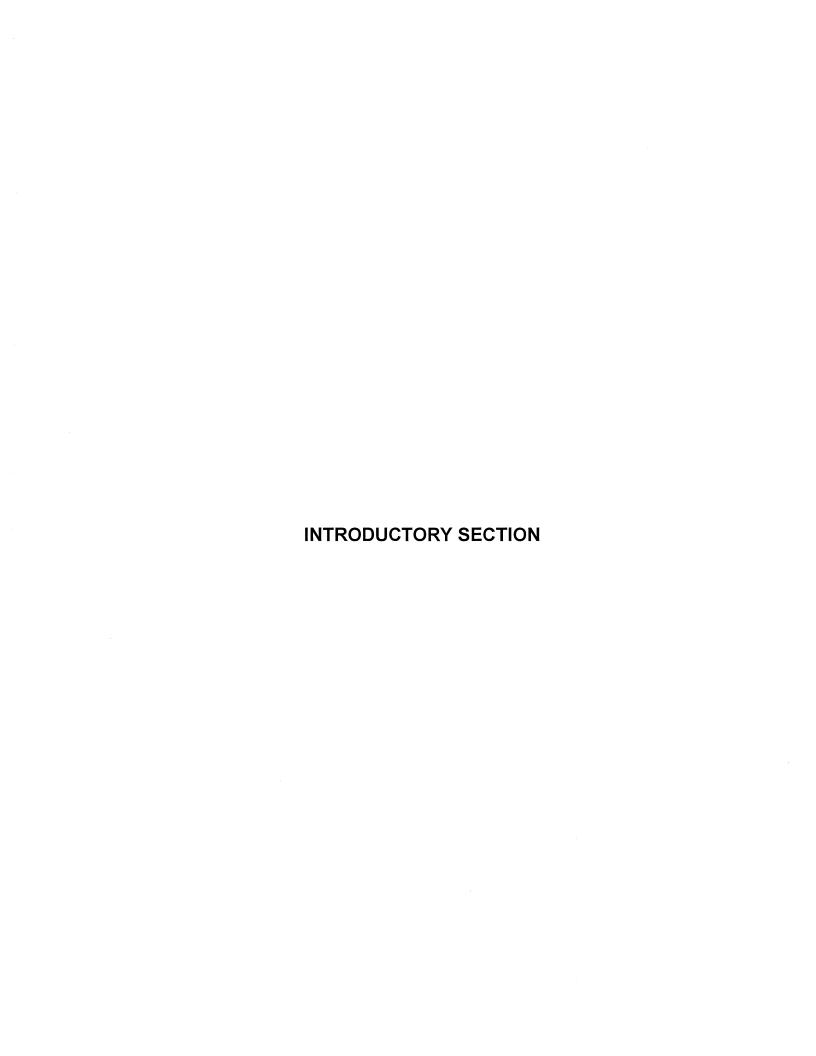
CITY OF BAY CITY, TEXAS COMPREHENSIVE ANNUAL FINANCIAL REPORT For the year ended September 30, 2017

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# CITY OF BAY CITY

1901 5<sup>TH</sup> Street, Bay City, Texas 77414, Phone: 979-245-2137 Fax: 979-323-1626, www.cityofbaycity.org

Mayor Ext. 1676 979-245-7597

City Secretary Ext. 1628 979-245-5311

Animal Control 979-323-1706

Airport 979-245-5037

Civic Center 979-245-8333

Code Enforcement Ext. 1924 979-245-8500

Finance Ext. 1631 979-245-7597

Fire Station 979-245-8314

Inspections/Permits Ext.1669 979-323-1659

Municipal Court Ext. 1647 979-245-0003

Parks & Recreation Ext.1607 979-323-1660

Personnel Ext. 1628 979-245-5311

Public Works 979-323-1659

Police 979-245-8500

Utilities Operation 979-323-1110

Utility Billing Ext. 1638 979-245-7597 March 22, 2018

Citizens of Bay City Honorable Mayor and Members of the City Council,

The Finance Department is pleased to submit the Comprehensive Annual Financial Report for the City of Bay City, Texas, for the fiscal ended September 30, 2017. This report was prepared through the cooperative effort of the Finance Department and the City's independent auditor. State law requires that all general-purpose local governments publish a complete set of financial statements presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with U.S. generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, the comprehensive annual financial report of the City of Bay City, Texas (the "City") for the fiscal year ended September 30, 2017, is hereby submitted.

The responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City's management. The report consists of management's representations concerning the finances of the City. To provide a reasonable basis for making these representations, the City has established a comprehensive internal control framework that is designed to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we believe the enclosed data to be accurate in all material respects and reported in a manner designed to present fairly the financial position and results of operations of the various funds and account groups of the City's financial activities have been included.

The City's financial statements have been audited by Harrison, Waldrop, & Uherek, L.L.P., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2017, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City's financial statements for the year ended September 30, 2017, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The comprehensive annual financial report is presented in three sections: introductory, financial, and statistical. The introductory section includes this transmittal letter, the City's organizational chart, and a list of principal officials. The financial section includes a Management's Discussion and Analysis (MD&A), basic financial statements and schedules, as well as the auditor's report on the governmental activities, business-type activities, major funds, and the aggregate remaining fund information, as well as budgetary comparison information and combining and individual fund financial statements and schedules.

The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

The MD&A is a narrative introduction, overview and analysis to accompany the basic financial statements. The letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Bay City's MD&A can be found immediately following the report of our independent auditors.

In addition to the MD&A described above, this annual report includes government-wide financial statements, prepared using accrual accounting for all of our financial activities.

These government-wide financial statements help users:

- Assess the finances of the government in its entirety, including the year's operating results
- Determine whether the government's overall financial position improved or deteriorated
- Evaluate whether the government's current-year revenues were sufficient to pay for current-year services
- See the Cost of providing services to its citizenry
- See how the government finances its programs-through user fees and other program revenue versus general tax revenues
- Understand the extent to which the government has invested in capital assets, including streets, bridges, and other infrastructure assets.
- Make better comparisons between governments.

#### PROFILE OF THE GOVERNMENT

The City, incorporated in 1902, is located in Matagorda County, currently occupies a land area of 8.92 square miles and serves a population of 17,809. The City is empowered to levy a property tax on both real and personal property located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation, if deemed appropriate by the City Council.

The City of Bay City has adopted a Mayor-Council form of government. The Council, vested with policy-making and legislative authority, is comprised of a Mayor and five Council members. The Mayor is elected to a three-year term, with three term limits, and Council members are elected at large for a two-year term, with three term limits. The City Council is responsible, among other things, for passing ordinances, adopting the budget and the hiring of the City's management and attorney.

The City provides a full range of municipal services: public safety (police and fire protection), public improvements, water and wastewater utilities, repairs and maintenance of infrastructure, recreation, sanitation and general administrative services. In addition, the City owns and operates a general aviation airport. As an independent political subdivision of the State of Texas governed by an elected Mayor and Council, the City is considered a primary government. In accordance with standards established by the Governmental Accounting Standards Board, the City reports all funds for which the City, as the primary government, is accountable.

#### **LOCAL ECONOMY**

The City of Bay City is home to a diversified group of industries. Major industries and business activities in the area include nuclear power generation, healthcare, metals, oil and gas services and a variety of general retail operations. This diversification is evident in the fact that no single tax payer represents more than 1.40% of assessed valuation in the City.

The City is also a major retail trade area for industrial services, legal services, financial services, building materials, general merchandise, food stores, automotive, and restaurants.

Net taxable value for all residential and commercial property in the City exceeded \$763 million for fiscal year 2017, which is an 2.68% increase from fiscal year 2016.

#### ACCOUNTING SYSTEMS AND BUDGETING CONTROL

#### **Accounting Systems**

The City's accounting records for general governmental operations are maintained on a modified accrual basis with the revenues recorded when available and measurable and expenditures recorded when the services and goods are received and the liabilities are incurred. Accounting records for the City's proprietary activities are maintained on the accrual basis.

Consideration of adequate internal accounting controls has been made in designing the City's accounting system. Internal accounting controls, instituted by the Finance Department as part of the accounting system, are designed to provide reasonable assurances that assets are properly safeguarded against loss from unauthorized use or disposition, that financial records used in preparation of the financial statements are reliable, and that accountability for the City's assets is maintained. The concept of reasonable assurance in relation to internal controls recognizes that the cost of the process should not exceed the benefits derived from the performance of related procedures and that the City's management must make estimates and judgments in evaluating the cost and benefit relationships relating to internal control processes and procedures that become part of the City's accounting system.

#### **Budgetary Compliance**

Because budgetary compliance is significant in managing governmental activities, budgetary compliance controls are critical. The objective of these controls is to ensure compliance with legal spending limits in annual or project appropriated budgets approved by City Council. The objective of budgetary controls is to ensure compliance with legal provisions contained in the annual appropriated budget approved by the City Council. The City has adopted budgets for the General, Special Revenue Funds, Capital Project Funds, Enterprise Funds and Internal Service Funds. Quarterly financial and capital project reports are presented to Council to aid in accomplishing budgetary control. The original budget is adopted by the City Council prior to the beginning of the fiscal year. Expenditures may not legally exceed budgeted appropriations at the department level. Expenditure requests, which would require an increase in total budgeted appropriations, must be approved by City Council through a formal budget amendment. At any time in the fiscal year, City Council may make emergency appropriations to meet a pressing need for public expenditures in order to protect the public health, safety, or welfare. City Council has the power to transfer any unencumbered funds allocated by the budget from one activity, function, or department, to another activity, function, or department, to re-estimate revenues and expenditures, and to amend the budget.

#### **Budgetary Controls**

During the year, expenditure controls are maintained by each department with review of the budget provided by the Finance Director and overall exercised by City Council. Constant review of revenue and expenditure estimates is performed to assure the integrity of the adopted budget and to assure funds are available to meet current obligations. As a result of this review, it is possible to exercise administrative budgetary controls throughout the year. As demonstrated by the financial statements presented in this report, the City continues to meet responsibility for sound financial management.

#### FINANCIAL CONDITION

#### **Cash Management**

Cash temporarily idle during the year is deposited into various types of investments. Cash balances are monitored on a daily basis to ensure that sufficient funds are available. The City Council reviews and adopts the City's Investment Policy annually.

#### Risk Management

The City is exposed to a variety of accidental losses and has established a risk management strategy that attempts to minimize losses and the cost of insurance.

Risk control techniques have been established to reasonably assure that the City's employees are aware of their responsibilities regarding loss exposure related to their duties. In a similar manner, risk control techniques have been established to reduce possible losses to property owned or under the control of the City.

#### **Long-Term Financial Planning**

The City of Bay City maintains sufficient cash reserves and unreserved fund balances/unrestricted net assets in its general and utility funds to avoid borrowing for general operating purposes and to handle emergency situations, while providing quality service levels to the public. In 2015 the City adopted a fund balance policy which requires the City to maintain a minimum unassigned fund balance in its General Fund ranging from 15% to 20%. This policy was again updated in 2017 to maintain a minimum unassigned balance in its General Fund of 90 days.

In fiscal year 2017, the City adopted a five-year Capital Improvements Plan. This gives the City a five-year outlook on possible capital projects to maintain the City's infrastructure and operations. The plan has been reviewed and updated as necessary during the budget development process each year thereafter.

#### **MAJOR INITIATIVES**

The City issued \$5,665,000 in certificates of obligation during fiscal year 2016. The funds will be used for street rehabilitation and reconstruction, repairing and/or replacing water and sewer lines. Phase II of the Street Rehabilitation project was completed fiscal year 2016. Phase III is expected to be completed in fiscal year 2018.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Bay City for its comprehensive annual financial report for the fiscal year ended September 30, 2016. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

We would like to express our sincere appreciation to the City's employees for their dedication and commitment to the City. The preparation of this report could not be accomplished without the dedicated services of the entire staff of the Finance Department. Appreciation is expressed to the City employees throughout the organization, especially those responsible for the maintenance of records upon which this report is based. Acknowledgement is given to representatives of Harrison, Waldrop & Uherek, L.L.P. for their assistance in producing the final product.

We would like to thank the Members of the City Council for their support in planning and conducting the financial operations of the City in a responsible and progressive manner. Their support is critical in budget preparation, implementation and review. Also, we would like to thank the City Council for their input throughout the year.

Respectfully submitted,

Mark Bricker

Scotty Jones
Director of Finance



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

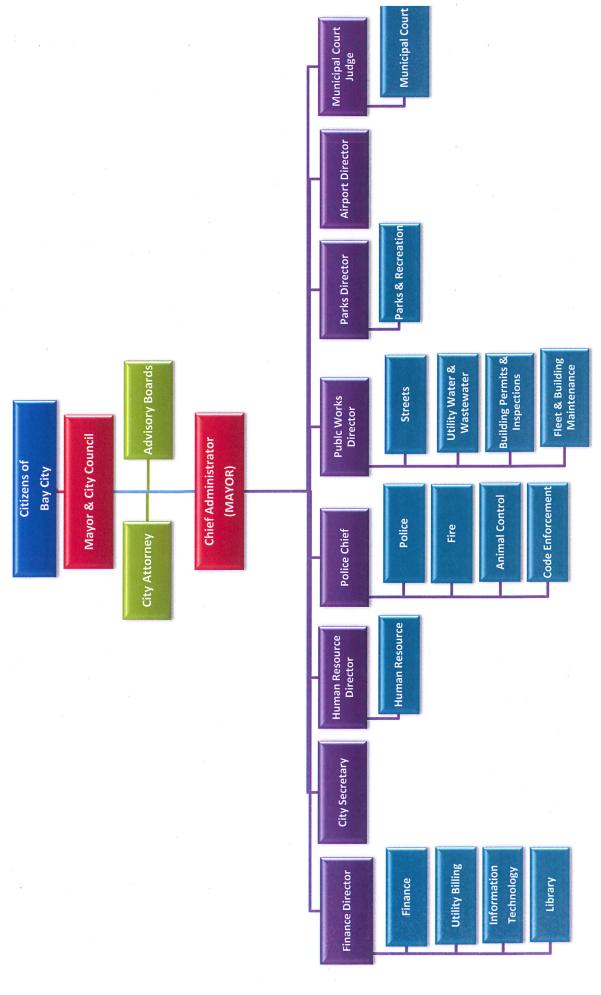
City of Bay City
Texas

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**September 30, 2016** 

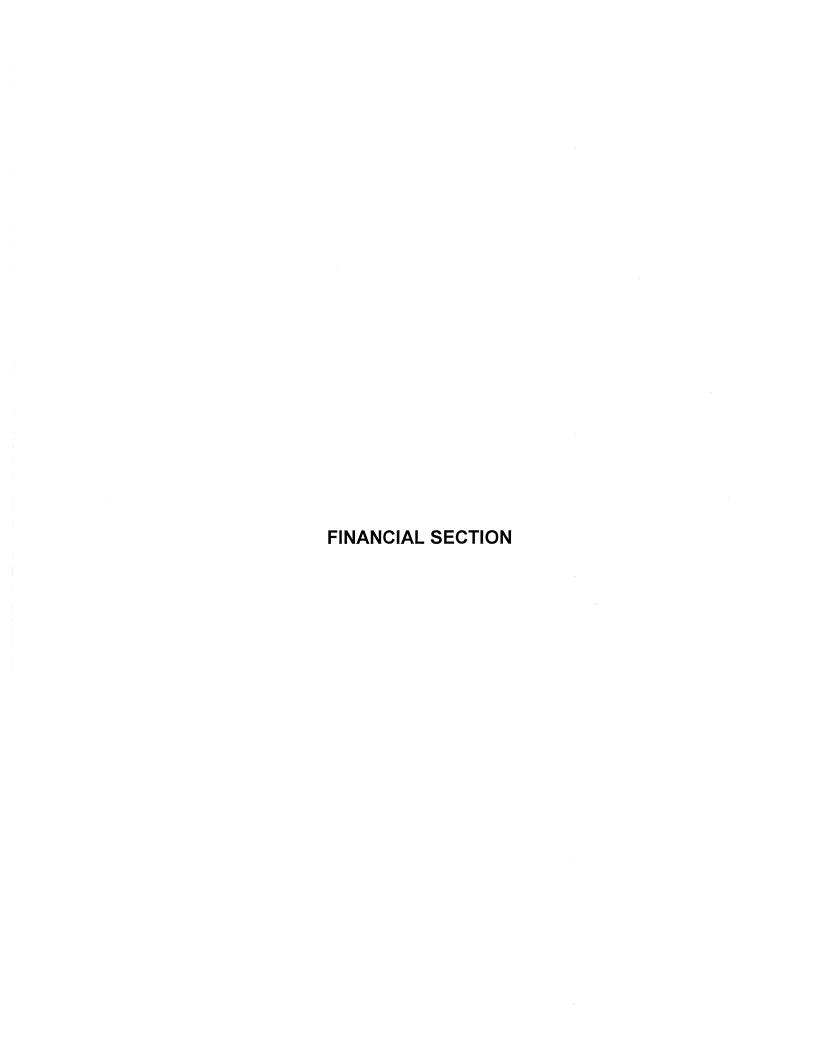
Christopher P. Morrill

Executive Director/CEO



CITY OF BAY CITY, TEXAS DIRECTORY OF PRINICPAL OFFICIALS September 30, 2017

City Officials	Elective Position	Term Expires
Mark Bricker	Mayor	2019
Julie Estlinbaum	Council Member - Position #1	2018
William Cornman	Council Member - Position #2	2018
Chrystal Folse	Council Member - Position #3	2019
Becca Sitz	Council Member - Position #4	2019
Jason Childers	Council Member - Position #5	2019
Key Staff	Position	
Shannon Kackley	Assistant City Attorney	
Barry Calhoun	Public Works Director	
Scotty Jones	Finance Director	
Robert Lister	Police Chief	
Rhonda Clegg	City Secretary	
O TI		
Suzan Thompson	Municipal Court Judge	
Suzan Thompson James Mason Shawn Blackburn	Municipal Court Judge Airport Manager Parks and Recreation Director	



#### HARRISON, WALDROP & UHEREK, L.L.P.



CERTIFIED PUBLIC ACCOUNTANTS 101 S. MAIN, SUITE 400 VICTORIA, TEXAS 77901-8142 STEPHEN W. VAN MANEN, CPA
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#### INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and Members of the City Council City of Bay City, Texas

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Bay City, Texas (the "City") as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Bay City Gas Company, which represent 20 percent, 39 percent, and 60 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors, whose reports thereon have been furnished to us, and our opinions insofar as it relates to the amounts included in the Bay City Gas Company, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Bay City Gas Company and the Bay City Community Development Corporation were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the organization's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The Honorable Mayor and Members of the City Council City of Bay City, Texas

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City as of September 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of changes in net pension liability and related ratios, schedule of employer contributions, and historical other postemployment benefits information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The Honorable Mayor and Members of the City Council City of Bay City, Texas

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 21, 2018, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Harrison, Waldrop & Uhenk, U.P.

**Certified Public Accountants** 

March 21, 2018

MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2017

As management of the City of Bay City, Texas (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2017.

#### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflow of resources of the City exceeded its liabilities and deferred inflow of resources at the close of the most recent fiscal year by \$29,888,469 (net position). Of this amount, \$3,447,210 (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$5,558,767, a decrease of \$1,269,302 from the prior year. At the end of the current fiscal year, unassigned fund balance for the General Fund was \$1,331,488, or 11% of total General Fund expenditures. The decrease in fund balance for the City's General Fund is attributable to a decrease in revenues of \$345,665.
- The City's total net position of the business-type activities increased \$402,501, or 2%. The net position of the Water and Sewer Fund increased by \$560,549 and the Airport Fund decreased by \$158,048.
- The City's outstanding bonded debt for governmental and business-type activities had a net decrease of \$1,975,184 or 8% from the prior year.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Organization and Flow of Financial Section Information

#### **Independent Auditors' Report**

Provides the opinion of the Independent Auditors on the fair presentation of the basic financial statements.

#### **Management's Discussion and Analysis**

This supplementary information is required for state and local government financial statements and is intended to provide a narrative introduction and analysis.

Pages 4 to 11

# Government-wide Financial Statements

Provides information on governmental and business-type activities of the primary government.

Pages 12 to 15

#### **Fund Financial Statements**

Provides information on the financial position of specific funds of the primary government.

Pages 16 to 28

#### **Notes to Financial Statements**

Provides a summary of significant accounting policies and related disclosures.

Pages 29 to 68

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** - (Continued)

#### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

#### Statement of Net Position

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

#### Statement of Activities

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (i.e., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, and cultural recreation. The business-type activities of the City include water and sewer and airport services.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds or proprietary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintained fifteen individual governmental funds during the 2017-2018 fiscal year. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, the Debt Service Fund and the 2016 Capital Project Fund, which are considered major funds. Data from the other twelve governmental funds are combined into a single, aggregated presentation.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** - (Continued)

#### Governmental Funds - (Continued)

The City adopts an annual appropriated budget for its General Fund and Debt Service Fund. A Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual has been provided to demonstrate compliance with the appropriated budgets.

#### Proprietary Funds

The City maintains two types of *proprietary funds*. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water/wastewater utility service and for its airport operations. The City uses internal service funds to account for equipment maintenance and information technology services. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in a more detailed format. The proprietary fund financial statements provide information for the water/wastewater utility service and the airport operation; which are considered to be major funds of the City.

#### Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### Other Information

In addition to the basic financial statements and accompanying notes, required supplementary information is included which presents a budgetary comparison schedule for the City's General Fund, a schedule of changes in net pension liability and related ratios, and a schedule of employer contributions. Required supplementary information can be found on pages 69-72 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 73-89 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows exceeded liabilities and deferred inflows by \$29,888,469 at the close of the fiscal year 2017.

By far, the largest portion of the City's net position (85%) reflects its investment in capital assets (i.e., land, buildings, machinery and equipment), less a related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS** - (Continued)

## City of Bay City, Texas

## **Net Position**

	Governmental Activities			ss-type vities	Total		
	2017	2016	2017	2016	2017	2016	
Current and other assets Capital assets (net)	\$ 6,983,278 20,685,897	\$ 8,882,473 20,414,335	\$ 5,047,849 24,352,615	\$ 4,724,452 25,267,786	\$ 12,031,127 45,038,512	\$ 13,606,925 45,682,121	
Total assets	27,669,175	29,296,808	29,400,464	29,992,238	57,069,639	59,289,046	
Total deferred outflow of resources	1,566,101	1,955,250	390,462	488,812	1,956,563	2,444,062	
Current liabilities Noncurrent liabilities	2,360,913 15,124,807	3,002,621 16,648,405	1,772,170 9,628,767	1,972,111 10,524,844	4,133,083 24,753,574	4,974,732 27,173,249	
Total liabilities	17,485,720	19,651,026	11,400,937	12,496,955	28,886,657	32,147,981	
Total deferred inflow of resources	201,460	184,894	49,616	46,223	251,076	231,117	
Net investment in capital assets Restricted Unrestricted	10,607,667 1,034,228 (93,799)	9,638,245 994,641 783,252	14,799,364 - 3,541,009	15,011,700 - 2,926,172	25,407,031 1,034,228 3,447,210	24,649,945 994,641 3,709,424	
Total net position	\$ 11,548,096	\$ 11,416,138	\$ 18,340,373	\$ 17,937,872	\$ 29,888,469	\$ 29,354,010	

The balance of unrestricted net position, \$3,447,210 may be used to meet the government's ongoing obligations to its citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all categories of net position for the primary government as a whole.

## **GOVERNMENT-WIDE FINANCIAL ANALYSIS** - (Continued)

Governmental activities increased the City's net position by \$131,958 or 1%. Net position for the business-type activities increased \$402,501 from prior year. The increase is attributable to the decrease in expenses of \$559,240.

## City of Bay City, Texas

## **Changes in Net Position**

		nmental vities		ess-type vities	Total		
	2017	2016	2017	2017 2016		2016	
REVENUES							
Program revenues:							
Charges for services	\$ 3,088,865	\$ 3,724,406	\$ 7,743,884	\$ 7,384,550	\$ 10,832,749	\$ 11,108,956	
Operating grants and							
contributions	571,157	317,050	48,351	68,197	619,508	385,247	
Capital grants and							
contributions	911,963	828,794	406,561	3,384,479	1,318,524	4,213,273	
General revenues:							
Property taxes	4,618,958	4,462,235	-	-	4,618,958	4,462,235	
Sales taxes	4,295,598	4,060,320	-	-	4,295,598	4,060,320	
Franchise taxes	1,127,475	1,040,631	-	-	1,127,475	1,040,631	
Other taxes	845,778	694,611	-	-	845,778	694,611	
Unrestricted investment							
earnings	37,960	16,254	23,244	5,966	61,204	22,220	
Miscellaneous	213,350	756,915	8,200	24,552	221,550	781,467	
Total revenues	15,711,104	15,901,216	8,230,240	10,867,744	23,941,344	26,768,960	
EXPENSES							
General government	2,489,768	2,534,500	_	-	2,489,768	2,534,500	
Public safety	5,633,913	5,383,527	-	-	5,633,913	5,383,527	
Public works	5,500,397	5,216,175	-	-	5,500,397	5,216,175	
Cultural and recreation	2,576,955	2,483,518	-	-	2,576,955	2,483,518	
Interest on long-term debt	376,732	450,012	-	-	376,732	450,012	
Water and sewer	-	-	6,121,251	6,681,343	6,121,251	6,681,343	
Airport			707,869	588,537	707,869	588,537	
Total expenses	16,577,765	16,067,732	6,829,120	7,269,880	23,406,885	23,337,612	
Change in net position							
before transfers	(866,661)	(166,516)	1,401,120	3,597,864	534,459	3,431,348	
Transfers	998,619	1,004,293	(998,619)	(1,004,293)			
Change in net position	131,958	837,777	402,501	2,593,571	534,459	3,431,348	
Net position - October 1	11,416,138	10,578,361	17,937,872	15,344,301	29,354,010	25,922,662	
Net position - September 30	\$ 11,548,096	\$ 11,416,138	\$ 18,340,373	\$ 17,937,872	\$ 29,888,469	\$ 29,354,010	

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$5,558,767, a decrease of \$1,269,302 from the prior year.

Approximately 24% of this total amount or \$1,331,488 constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of fund balance of \$4,227,279 or 76% is either non-spendable, restricted or assigned to indicate that it is not available for spending at the City's discretion.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance was \$1,331,488. Unassigned fund balance represents 11% of total General Fund expenditures.

The fund balance of the City's General Fund decreased by \$611,861 during the current fiscal year. The decrease in fund balance for the City's General Fund is attributable to a decrease in revenues of \$345,665. The fund balance of the 2016 Capital Project Fund, a major capital project fund, decreased by \$965,167 due to the spending of the 2016 bond proceeds. The Debt Service Fund fund balance decreased due to a decrease in transfers in compared to previous years.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Water and Sewer Fund at the end of the current fiscal year amounted to \$3,433,139, which is an increase of \$634,533 from the prior year. Unrestricted net position of the Airport Fund amounted to \$107,870 at the end of the current fiscal year, which is a decrease of \$19,696 from the prior year.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Total revenues earned were greater than budgetary expectations by \$44,889 and actual expenditures were \$119,669 less than budgetary projections. The positive variance in actual revenues compared to the budget is primarily related to sales tax revenues being greater than anticipated by \$178,098. Total operating revenues were \$12,742,365 while total operating expenditures were \$11,902,557. This resulted in an excess of revenues over expenditures of \$839,808 which was \$164,558 greater than budgetary expectations. This is before any transfers to other funds.

Net other financing sources (uses) of (\$1,451,669) resulted in a net decrease in the General Fund of \$611,861. Most departments had positive variances with the exception of Administrative Council, General Services, and Public Works. Overages were due to personnel costs in Administrative Council related to maintaining a part time position during transition or cross-training of new hire. Public Works had additional sanitation costs while General Services had increased costs in utility and outside special legal services.

Differences between the General Fund's original budget and final amended budget were a net decrease of \$138,918 to expenditures and other financing uses. Included in this net decrease was a decrease of other financing uses in the amount of \$133,983 which was attributed to redistributing debt payments between Utility and General Fund. Also included in the net decrease was an increase in Cultural and Recreation in the amount of \$95,000 which was due to capital purchases approved after the adoption of the budget. The Bay City Community Development Corporation funded most of the increased capital cost as it related to a pre-cast restroom placed in Le Tulle Park.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

The City's investment in capital assets for its governmental and business-type activities amounts to \$45,038,512 (net of accumulated depreciation) at the end of the current fiscal year. This investment in capital assets includes land, buildings and improvements, vehicles, machinery and equipment, water and sewer system, and land structured facilities. The net decrease in the City's investment in capital assets was \$643,609.

City of Bay C	ity, Texas
<b>Capital Assets (Net</b>	of Depreciation)

		nmental vities		ss-type vities	Total		
	2017	2016	2017	2016	2017	2016	
Land	\$ 1,495,007	\$ 1,522,795	\$ 381,117	\$ 381,117	\$ 1,876,124	\$ 1,903,912	
Construction in progress	2,212,209	6,343,361	264,075	4,303,570	2,476,284	10,646,931	
Buildings and improvements	309,864	658,028	419,139	426,819	729,003	1,084,847	
Machinery and equipment	2,398,429	2,972,320	6,696,103	7,400,341	9,094,532	10,372,661	
Infrastructure	14,270,388	8,917,831	16,592,181	12,755,939	30,862,569	21,673,770	
Total	\$20,685,897	\$20,414,335	\$24,352,615	\$25,267,786	\$45,038,512	\$45,682,121	

Additional information on the City's capital assets can be found in Note 5 of this report.

#### Long-Term Debt

At the end of the current fiscal year, the City had total bonded debt outstanding of \$21,380,010. Of this amount, \$2,645,000 represents general obligation debt and certificates of obligation totaled \$18,735,010. The City's bonded debt had a net decrease of \$1,975,184 or 8% during the fiscal year ended September 30, 2017. The net decrease included current year payments of principal of \$1,975,184.

Additional information on the City's long-term debt can be found in Note 9.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The following factors were considered in preparing the City's budget for the 2018 fiscal year.

Although property values and consumer spending appear strong, the City continues to budget conservatively. The total sales tax payments received by the City from the State Comptroller in fiscal year 2017 equaled \$4,295,598. This amount is an increase of \$235,278 or 5.8% compared to the previous year. For fiscal year 2018 the City anticipates sales tax to increase 2% over fiscal year 2017 due to the construction of a seamless pipe mill company just outside of the City limits. This facility currently employs 645 permanent jobs with plans to hire 50 more. Oxea Chemicals will create 19 new full-time jobs due to a \$250 million expansion project. McCoy's Building Supply will begin construction in 2018. The South Texas Project (STP) is hiring approximately 100 workers per year to prepare for transition of a workforce that will soon be retirement eligible. Even though this nuclear plant resides in the County, it is anticipated that many employees will seek residence inside the City limits.

The certified assessed taxable property valuations for the 2017 tax roll totaled \$810,967,405 with a tax rate of \$0.5110 per \$100 valuation for maintenance and operations and \$0.1440 per \$100 valuation for the interest and sinking fund. The total tax rate of \$0.6550 increased from the fiscal 2017 tax rate. The certified assessed taxable property valuations increased from the 2016 tax roll by \$47,497,232 or 6.22%.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES - (Continued)

The City issued Certificates of Obligation in the summer of 2016. The proceeds from these Certificates continue to be used for street improvements as well as water and sewer infrastructure improvements throughout the City. Phase II of the Street Rehabilitation project was completed in fiscal year 2016. Phase III of the Street Rehabilitation project, funded by the 2016 Certificates of Obligation, is scheduled to be completed in fiscal year 2018.

The City of Bay City, in conjunction with the Bay City Community Development Corporation, approved the creation of two Tax Increment Reinvestment Zones (TIRZ#1 and TIRZ#2) pursuant to Chapter 311 of the Texas Tax Code. The first reinvestment zone is generally located in the downtown area, including a large portion of the north downtown area. The second reinvestment zone is generally located at the far eastern city limit and is currently unimproved land. TIRZ #3 was approved for an estimated 68 lot sub-division in 2017. Values have increased thus far in these zones by approximately 3 million combined.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Office, 1901 Fifth Street, Bay City, Texas 77414.



STATEMENT OF NET POSITION September 30, 2016

	Primary Government			
	Governmental Activities	Business-type Activities	Total	Component Units
ASSETS				
Current assets				
Cash and cash equivalents	\$ 5,060,211	\$ 3,465,140	\$ 8,525,351	\$ 1,808,907
Investments	-	-	-	1,698,516
Receivables (net)	1,160,302	1,421,838	2,582,140	258,431
Due from other governments	536,119	111,178	647,297	108,879
Due from component unit	174,037	•	174,037	-
Due from employees		-	-	9,811
Prepaid items	52,609	24,026	76,635	9,779
Inventory	-	25,667	25,667	52,054
Restricted assets				
Cash and cash equivalents	-	-	-	255,517
Investments				209,002
Total current assets	6,983,278	5,047,849	12,031,127	4,410,896
Noncurrent assets				
Capital assets				
Land and other assets not being				
depreciated	3,707,216	645,192	4,352,408	704,365
Buildings, improvements, and				18,424,771
equipment (net)	16,978,681	23,707,423	40,686,104	
Total noncurrent assets	20,685,897	24,352,615	45,038,512	19,129,136
Total assets	27,669,175	29,400,464	57,069,639	23,540,032
DEFERRED OUTFLOW OF RESOURCES				
Deferred amounts related to TMRS	1,566,101	390,462	1,956,563	

	Primary Government						
	G 	overnmental Activities	B 	usiness-type Activities		Total	Component Units
LIABILITIES							
Current liabilities							
Accounts payable	\$	549,944	\$	91,811	\$	641,755	\$ 1,528,708
Accrued expenses		210,706		45,492		256,198	6,756
Accrued interest payable		28,996		22,218		51,214	28,541
Due to primary government		-		-		-	174,037
Due to other governments		37,326		-		37,326	-
Deposits		24,028		884,847		908,875	461,443
Unearned revenue		11,300		9,920		21,220	-
Accrued compensated absences		29,223		3,723		32,946	6 602 662
Current portion of long-term obligations		1,469,390		714,159		2,183,549	6,682,663
Total current liabilities		2,360,913		1,772,170		4,133,083	8,882,148
Noncurrent liabilities							
Noncurrent portion of long-term		45 404 007		0.000.707		04 750 574	2 047 707
obligations		15,124,807		9,628,767	_	24,753,574	3,617,797
Total noncurrent liabilities		15,124,807		9,628,767		24,753,574	3,617,797
Total liabilities		17,485,720		11,400,937		28,886,657	12,499,945
DEFERRED INFLOW OF RESOURCES							
Deferred inflow related to TMRS		201,460		49,616		251,076	<u>-</u>
NET POSITION							
Net investment in capital assets		10,607,667		14,799,364		25,407,031	8,911,137
Restricted for:							
Debt service		213,259		-		213,259	_
Development		8,065		_		8,065	-
Public safety		54,276		-		54,276	-
Municipal court		71,500		-		71,500	-
Cultural and recreation		687,128		-		687,128	-
Unrestricted		(93,799)		3,541,009		3,447,210	2,128,950
Total net position	\$	11,548,096	\$	18,340,373	\$	29,888,469	\$ 11,040,087

			Program Revenue	es
Function/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Primary Government				
Governmental activities General government Public safety Public works Cultural and recreation Interest on long-term debt Total governmental activities Business-type activities Water and sewer	\$ 2,489,768 5,633,913 5,500,397 2,576,955 376,732 16,577,765	\$ 421,190 16,762 2,413,138 237,775 3,088,865	\$ 211,927 153,480 205,750 	\$ 2,677 839,286 70,000 
Airport	707,869	305,074	48,351	
Total business-type activities	6,829,120	7,743,884	48,351	406,561
Total primary government	\$ 23,406,885	\$ 10,832,749	\$ 619,508	\$ 1,318,524
Component Units	\$ 3,671,906	\$ 2,763,599	\$ -	\$ -

#### General revenues:

Taxes:

Property taxes, levied for general purposes

Property taxes, levied for debt service

Sales taxes

Franchise taxes

Other taxes

Unrestricted investment earnings

Miscellaneous

**Transfers** 

Total general revenues and transfers

Change in net position

Net position - beginning

Net position - ending

# Net (Expense) Revenue and Changes in Net Position

	Primary Governme	ent	
Governmental Activities	Business- type Activities	Total	Component Units
\$ (1,856,651) (5,460,994) (2,247,973) (2,063,430) (376,732) (12,005,780)	\$ - - - - -	\$ (1,856,651) (5,460,994) (2,247,973) (2,063,430) (376,732) (12,005,780)	\$ - - - - -
	1,724,120 (354,444) 1,369,676 1,369,676	1,724,120 (354,444) 1,369,676 (10,636,104)	- - - -
		<u>-</u>	(908,307)
3,744,188 874,770 4,295,598 1,127,475 845,778 37,960 213,350 998,619	- - - - 23,244 8,200 (998,619)	3,744,188 874,770 4,295,598 1,127,475 845,778 61,204 221,550	- 1,431,866 - - 43,818 3,969
12,137,738	(967,175)	11,170,563	1,479,653
131,958	402,501	534,459	571,346
11,416,138	17,937,872	29,354,010	10,468,741
<u>\$ 11,548,096</u>	<u>\$ 18,340,373</u>	\$ 29,888,469	\$ 11,040,087

BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2017

	2016		2016	Debt		Other		
			Capital Project		Service		Governmental	
	General		Fund		Fund		Funds	
ASSETS								
Current assets								
Cash and cash equivalents	\$	1,171,265	\$	2,900,158	\$	197,571	\$	777,426
Receivables (net)		940,439		-		42,925		176,938
Due from other governments		326,637		_		1,759		207,723
Due from other funds		239,827		-		-		220,589
Due from component unit		94,037		-		-		80,000
Prepaid items		31,665						20,944
Total assets	\$	2,803,870	\$	2,900,158	\$	242,255	\$	1,483,620
LIABILITIES								
Accounts payable	\$	424,713	\$	_	\$	_	\$	110,950
Accrued expenditures		185,250		_		-		5,989
Deposits		4,600		-		-		19,428
Due to other funds		220,589		-				239,827
Due to other governments		37,326		-		-		-
Unearned revenue		-		_		_	<b>#</b>	11,300
Total liabilities		872,478				_		387,494
DEFERRED INFLOWS OF								
RESOURCES								
Unavailable revenue		568,239		_		42,925		_
Total deferred inflows of resources	-	568,239		_		42,925		
Total deferred lilliows of resources		000,200				72,020		
FUND BALANCES								
Nonspendable		31,665		-		-		-
Restricted		-		2,900,158		199,330		1,096,126
Unassigned		1,331,488		_		_		_
Total fund balances	-	1,363,153		2,900,158		199,330		1,096,126
Total liabilities, deferred inflows								
and fund balances	\$	2,803,870	\$	2,900,158	\$	242,255	\$	1,483,620

Total Governmental Funds				
\$	5,046,420 1,160,302 536,119 460,416 174,037 52,609			
\$	7,429,903			
\$	535,663 191,239 24,028 460,416 37,326 11,300 1,259,972			
	611,164 611,164			
	31,665 4,195,614 1,331,488 5,558,767			
\$	7,429,903			

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO NET POSITION OF GOVERNMENTAL ACTIVITIES
September 30, 2017

Total governmental fund balances		\$	5,558,767
Amounts reported for governmental activities in the statement of net position are different because:			
Internal service funds are used by the City to charge the costs of certain activities, such as insurance and vehicle and equipment services, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.			291,062
Property taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and therefore are "unavailable" in the funds.			442,284
Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (for example, receivables) are offset by unavailable revenues in the governmental funds and thus are not included in fund balance.			168,880
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The governmental capital assets at year-end consist of:			
Governmental capital assets costs  Accumulated depreciation of governmental capital assets	\$ 47,435,999 (27,138,744)		20,297,255
Deferred outflows of resources are not reported in the governmental funds:  Deferred amount on pension			1,566,101
Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:			
Bonds and certificates payable Premiums on bonds payable Notes payable Accrued interest on the bonds Compensated absences	(11,998,103) (391,643) (200,000) (28,996) (264,159)		
Net pension liability	(3,691,892)	(	16,574,793)
Deferred inflows of resources are not reported in the governmental funds:  Deferred amount on pension			(201,460)
Net position of governmental activities		\$	11,548,096

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the year ended September 30, 2017

	 General	Ca	2016 apital Project Fund	 Debt Service Fund	Go	Other overnmental Funds
REVENUES Taxes Licenses and permits Fines and forfeitures Fees and charges for services Intergovernmental Investment income Miscellaneous Total revenues	\$ 9,283,294 154,409 252,113 2,563,553 153,480 7,440 328,076 12,742,365	\$	- - - - 27,584 - 27,584	\$ 882,343 - - - - 155 - 882,498	\$	806,471 - 16,265 111,773 987,891 2,762 162,042 2,087,204
EXPENDITURES Current General government Public safety Public works	2,191,915 5,077,199 3,241,311		- - -	- - -		71,926 62,829
Cultural and recreation  Debt service Principal Interest and fiscal charges Paying agents' fees and issue costs  Capital outlay  Total expenditures	 1,338,905 51,849 1,378 - - 11,902,557		- - - 992,751 992,751	 1,380,508 400,694 5,495 		1,012,037 - - - 1,031,788 2,178,580
Excess (deficiency) of revenues over expenditures	 839,808		(965,167)	 (904,199)	-	(91,376)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Total other financing sources (uses)	 522,550 (1,974,219) (1,451,669)		- - -	 869,704  869,704		769,790 (336,193) 433,597
Net change in fund balances  Fund balances at beginning of year	(611,861) 1,975,014		(965,167) 3,865,325	(34,495) 233,825		342,221 753,905
Fund balances at end of year	\$ 1,363,153	\$	2,900,158	\$ 199,330	\$	1,096,126

Total						
Governmental						
Funds						
\$	10,972,108					
•	154,409					
	268,378					
	2,675,326					
	1,141,371					
	37,941					
	490,118					
	15,739,651					
	10,700,001					
	2,263,841					
	5,140,028					
	3,140,028					
	2,350,942					
	2,350,942					
	1,432,357					
	402,072					
	5,495					
	2,024,539					
	16,860,585					
	(4.400.024)					
	(1,120,934)					
	2,162,044					
	(2,310,412)					
	(148,368)					
	(1.13,000)					
	(1,269,302)					
	• • • •					
	6,828,069					
Φ.	F FF0 707					
<u>\$</u>	5,558,767					

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES For the year ended September 30, 2017

Total net change in fund balances - governmental funds		\$ (1,269,302)
Amounts reported for governmental activities in the statement of activities are different because:		
Internal service funds are used by the City to charge the costs of certain activities, such as insurance and vehicle and equipment services, to individual funds. The net activity of the internal service funds are reported with governmental activities.		(144,708)
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Increase in capital assets Depreciation expense	\$ 2,309,517 (1,795,615)	513,902
The net effect of various transactions involving capital assets (i.e., transfers, contributions, adjustments and dispositions) is to increase (decrease) net position.		(44,657)
Current year payments on long-term debt are expenditures in the fund financial statements, but they serve to reduce long-term liabilities in the government-wide financial statements. In the current year, these amounts consist of:		
Debt principal retirement		1,432,357
Because some property taxes will not be collected for several months after the City's fiscal year ends, they are not considered "available" revenues and are deferred in the governmental funds. Similarly, other revenues are not currently available at year end and are not reported as revenue in the governmental funds.		
Property taxes Other revenues	3,955 (9,251)	(5,296)
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:		
Increase in compensated absences	(22,029)	
Decrease in accrued interest	700	
Net pension cost	(362,192)	
Decrease in bond premium	33,183	(350,338)
Change in net position of governmental activities		\$ 131,958

STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2017

							Ģov	ernmental
		Business-ty	pe A	ctivities			A	ctivities
		Water						nal Service
		and Sewer		Airport		Total	,	Funds
ASSETS								
Current assets								
Cash and cash equivalents	\$	3,386,118	\$	79,022	\$	3,465,140	\$	13,791
Receivables (net)		1,412,193		9,645		1,421,838		-
Due from other governments		97,621		13,557		111,178		-
Prepaid items		17,066		6,960		24,026		-
Inventory		4 042 000		25,667	-	25,667		40.704
Total current assets		4,912,998		134,851		5,047,849		13,791
Noncurrent assets								
Land and other assets not		440.500		000 500		0.45.400		
being depreciated		418,596		226,596		645,192		-
Buildings, improvements, and		22 060 074		1 047 040		22 707 422		200 642
equipment (net)		22,060,074		1,647,349		23,707,423		388,642
Total noncurrent assets		22,478,670	-	1,873,945		24,352,615	-	388,642
Total assets		27,391,668		2,008,796		29,400,464		402,433
DEFERRED OUTFLOWS OF RESOURCES								
Deferred outflow related to TMRS		390,462		<u>-</u>		390,462		<u>-</u>
LIABILITIES								
Current liabilities								
Accounts payable		84,454		7,357		91,811		14,281
Accrued expenses		43,223		2,269		45,492		19,467
Accrued interest payable		22,218		-		22,218		-
Deposits		878,952		5,895		884,847		-
Unearned revenue		-		9,920		9,920		-
Accrued compensated absences		3,569		154		3,723		2,808
Current portion of capital lease payable				-				49,549
Current portion of certificates payable		714,159		_		714,159		
Total current liabilities		1,746,575		25,595		1,772,170		86,105
Noncurrent liabilities								
Accrued compensated absences		32,119		1,386		33,505		25,266
Net pension liability		756,170		-		756,170		-
Certificates payable (net of								
unamortized deferred amounts)		8,839,092		· -	-	8,839,092		
Total noncurrent liabilities		9,627,381		1,386		9,628,767		25,266
Total liabilities		11,373,956		26,981		11,400,937		111,371
DEFERRED INFLOWS OF RESOURCES								
Deferred inflow related to TMRS		49,616		_		49,616		_
NET POSITION								
Net investment in capital assets		12,925,419		1,873,945		14,799,364		339,093
Unrestricted net position		3,433,139		107,870		3,541,009		(48,031)
Total net position	\$	16,358,558	\$	1,981,815	\$	18,340,373	\$	291,062
i otal net position	Ψ	10,000,000	Ψ	1,301,013	Ψ	10,040,373	Ψ	231,002

The accompanying notes are an integral part of this statement.

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS

For the year ended September 30, 2017

	Business-ty	pe Activities		Governmental Activities
	Water	<u> </u>		Internal Service
	and Sewer	Airport	Total	Funds
OPERATING REVENUES Charges for services Other	\$ 7,426,893 11,917	293,097 11,977	\$ 7,719,990 23,894	\$ 15 
Total operating revenues	7,438,810	305,074	7,743,884	<u> </u>
OPERATING EXPENSES Water and sewer system Airport	4,030,136	- 504,442	4,030,136 504,442	- -
Maintenance	-	-	-	543,355
Information technology  Depreciation	- 1,814,164	- 203,427	- 2,017,591	549,483 217,227
Total operating expenses	5,844,300	707,869	6,552,169	1,310,065
Operating income (loss) before nonoperating revenues (expenses) and contributions and transfers	1,594,510	(402,795)	1,191,715	(1,310,050)
NONOPERATING REVENUES (EXPENSES) Investment income	23,216	28	23,244	19
Noncapital grants and contributions	- 0.000	48,351	48,351	-
Gain (loss) on disposition of capital assets Interest and fiscal charges	8,200 (276,951)	-	8,200 (276,951)	(3,049)
Total nonoperating revenues (expenses)	(245,535)	48,379	(197,156)	(3,030)
Income (loss) before contributions and transfers	1,348,975	(354,416)	994,559	(1,313,080)
Contributions and transfers Capital contributions Transfers in Transfers out	406,561 - (1,194,987)	200,000 (3,632)	406,561 200,000 (1,198,619)	21,385 1,146,987 
Total contributions and transfers	(788,426)	196,368	(592,058)	1,168,372
Change in net position	560,549	(158,048)	402,501	(144,708)
Total net position at beginning of year	15,798,009	2,139,863	17,937,872	435,770
Total net position at end of year	\$ 16,358,558	\$ 1,981,815	\$ 18,340,373	\$ 291,062

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the year ended September 30, 2017

	Business-ty	pe Activities		Governmental Activities
	Water and Sewer	Airport	Total	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES Cash received from customers Cash paid to suppliers for goods and services Cash paid to employees for services	\$ 7,412,452 (2,693,598) (1,638,975)	\$ 301,174 (401,887) (114,974)	\$ 7,713,626 (3,095,485) (1,753,949)	\$ 15 (375,847) (741,732)
Net cash provided (used) by operating activities	3,079,879	(215,687)	2,864,192	(1,117,564)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfers (to) from other funds Noncapital grants and contributions	(1,194,987) -	196,368 34,794	(998,619) 34,794	1,146,987 -
Increase (decrease) in customer deposits  Net cash provided (used) by noncapital	22,946	750	23,696	
financing activities	(1,172,041)	231,912	(940,129)	1,146,987
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition and construction of capital assets Proceeds from sale of capital assets	(1,029,146)	(65,075)	(1,094,221)	-
Proceeds from capital grants and contributions Proceeds from issuance of debt	284,609		284,609	1,839
Principal paid on long-term debt Interest paid	(692,676) (292,393)	<u>-</u>	(692,676) (292,393)	(52,068) (3,049)
Net cash provided (used) by capital and related financing activities	(1,729,606)	(65,075)	(1,794,681)	(53,278)
CASH FLOWS FROM INVESTING ACTIVITIES Investment income	23,216	28	23,244	19
Net cash provided (used) by investing activities	23,216	28	23,244	19
Net increase (decrease) in cash and cash equivalents	201,448	(48,822)	152,626	(23,836)
Cash and cash equivalents at beginning of year	3,184,670	127,844	3,312,514	37,627
Cash and cash equivalents at end of year	\$ 3,386,118	\$ 79,022	\$ 3,465,140	\$ 13,791
				(continued)

The accompanying notes are an integral part of this statement.

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the year ended September 30, 2016

	Business-type Activities						G	overnmental Activities
	6	Water and Sewer	Airport		Total		Internal Service Funds	
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES								
Operating income (loss)	\$	1,594,510	\$	(402,795)	\$	1,191,715	\$	(1,310,050)
Adjustments to reconcile operating income to net cash provided by operating activities								
Depreciation Changes in assets and liabilities		1,814,164		203,427		2,017,591		217,227
(Increase) decrease in accounts receivable (Increase) decrease in inventory		(26,358)		575 (11,882)		(25,783) (11,882)		-
(Increase) decrease in prepaid items		2,052		351		2,403		3,108
(Increase) decrease in deferred outflows		98,350		-		98,350		-
Increase (decrease) in accounts payable		(235,826)		(1,044)		(236,870)		(27,484)
Increase (decrease) in accrued expenses		1,271		(616)		655		207
Increase (decrease) in unearned revenue		-		(4,475)		(4,475)		-
Increase (decrease) in net pension liability		(177,683)		-		(177,683)		-
Increase (decrease) in deferred inflows		3,393		770		3,393		- (550)
Increase (decrease) in compensated absences		6,006		772		6,778		(572)
Total adjustments		1,485,369		187,108		1,672,477		192,486
Net cash provided (used) by								
operating activities	<u>\$</u>	3,079,879	\$	(215,687)	<u>\$</u>	2,864,192	\$	(1,117,564)
Noncash capital and related financing activities								
Assets acquired from contributions	\$		\$	61,818	\$	61,818	\$	56,838
								(concluded)

STATEMENT OF NET POSITION COMPONENT UNITS September 30, 2017

ASSETS	De	Bay City ommunity evelopment corporation	 Bay City Gas Company	 Total
Current assets				
Cash and cash equivalents	\$	1,303,767	\$ 505,140	\$ 1,808,907
Investments		-	1,698,516	1,698,516
Receivables (net)		26,450	231,981	258,431
Due from other governments		108,879	-	108,879
Due from employees		-	9,811	9,811
Prepaid items		-	9,779	9,779
Inventory		-	52,054	52,054
Restricted assets				
Cash and cash equivalents		-	255,517	255,517
Investments		_	 209,002	 209,002
Total current assets		1,439,096	 2,971,800	 4,410,896
Noncurrent assets				
Capital assets				
Land and other assets not being depreciated		353,914	350,451	704,365
Buildings, improvements, and equipment (net)		16,989,890	 1,434,881	 18,424,771
Net capital assets		17,343,804	 1,785,332	19,129,136
Total noncurrent assets		17,343,804	 1,785,332	19,129,136
Total assets		18,782,900	 4,757,132	 23,540,032
LIABILITIES				
Accounts payable		1,448,870	79,838	1,528,708
Accrued expenditures		6,729	27	6,756
Accrued interest payable		28,541	-	28,541
Due to primary government		174,037	-	174,037
Deposits		50,000	411,443	461,443
Long-term liabilities				
Due within one year		6,682,663	-	6,682,663
Due in more than one year		3,617,797	 _	 3,617,797
Total liabilities		12,008,637	 491,308	 12,499,945
NET POSITION			•	
Net investment in capital assets		7,125,804	1,785,333	8,911,137
Unrestricted		(351,541)	2,480,491	2,128,950
Total net position	\$	6,774,263	\$ 4,265,824	\$ 11,040,087

STATEMENT OF ACTIVITIES COMPONENT UNITS For the year ended September 30, 2017

		Program Revenues					
Function/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions			
Component Units							
Bay City Community Development Corporation	\$1,141,326	\$ 237,946	\$ -	\$ -			
Bay City Gas Company	2,530,580	2,525,653	-	_			
Total component units	\$3,671,906	\$ 2,763,599	\$ -	<u>\$</u>			

General revenues:

Taxes:

Sales taxes

Unrestricted investment earnings

Miscellaneous

Total general revenues

Change in net position

Net position - beginning

Net position - ending

## Net (Expense) Revenue and Changes in Net Position

			t i ooldon				
	С	ompo	onent Units				
Bay City Community Dev. Corporation		Bay City Gas Company			Total		
\$	(903,380)	\$	- (4,927)	\$	(903,380) (4,927)		
	(903,380)		(4,927)		(908,307)		
	1,431,866 7,228		- 36,590		1,431,866 43,818		
	3,969		_		3,969		
	1,443,063		36,590		1,479,653		
	539,683		31,663		571,346		
	6,234,580		4,234,161		10,468,741		
\$	6,774,263	\$	4,265,824	\$	11,040,087		

# CITY OF BAY CITY, TEXAS NOTES TO FINANCIAL STATEMENTS September 30, 2017

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#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The City of Bay City, Texas (the "City") is an independent political subdivision of the State of Texas governed by an elected council and a mayor and is considered a primary government. As required by generally accepted accounting principles (GAAP) in the United States of America, these financial statements have been prepared based on considerations regarding the potential for inclusion of component units, which are other entities or organizations that are financially accountable to the City. Blended component units, although legally separate entities, are, in substance, part of the government's operations, and as a result, data from these units are combined with data of the primary government. Discretely presented component units are reported in a separate column in the government-wide statements to emphasize that they are legally separate from the primary government. Based on these considerations, the City's financial statements include the Bay City Community Development Corporation, ("the Corporation") and the Bay City Gas Company (the "Gas Company") as discretely presented component units. The Corportion has a September 30 year-end and the Company has a March 31 year-end. No other entities have been included in the City's reporting entity. Additionally, as the City is considered a primary government for financial reporting purposes, its activities are not considered a part of any other governmental or other type of reporting entity.

Considerations regarding the potential for inclusion of other entities, organizations or functions in the City's financial reporting entity are based on criteria prescribed by GAAP. These same criteria are evaluated in considering whether the City is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the City's financial reporting entity status is that of a primary government are that it has a separately elected governing body; it is legally separate; and it is fiscally independent of other state and local governments. Additionally prescribed criteria under GAAP include considerations pertaining to organizations for which the primary government is financially accountable; and considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationships with the City.

#### Discretely Presented Component Units

#### Bay City Community Development Corporation

The Bay City Community Development Corporation (the "Corporation") has been included in the reporting entity as a discretely presented component unit. In 1994, the Corporation was created by the City under the Texas Development Corporation Act of 1979 for the purpose of promoting, and developing commercial, industrial and manufacturing enterprises and to promote and encourage employment and public welfare within the City. The Board of Directors consists of seven members, which are appointed by the City Council. Services provided by the Corporation almost exclusively benefit the City in that the development of the area within the community increases the tax bases, resulting in additional tax revenue to the City. City Council approval is required for annual budgets and bonded debt issuance. In the event of dissolution, net position of the Corporation shall be conveyed to the City. The operations of the Corporation are presented as a governmental fund type. Complete financial statements for the Company may be obtained from its administrative offices.

#### A. Reporting Entity - (Continued)

<u>Discretely Presented Component Units</u> - (Continued)

#### Bay City Gas Company

The Bay City Gas Company (the "Gas Company") has been included in the reporting entity as a discretely presented component unit. The Gas Company provides for the distribution of natural gas services throughout the City, is controlled by a permanent three-person board, which was originally appointed by Victor LeTulle, who contributed the gas distribution system to the City in 1938. The board is comprised of two lifetime members with the City's mayor serving as the third member. The board is self-perpetuating with the lifetime members appointing their successors. The board is responsible for the daily operations and policies of the gas utility.

Historically, the Gas Company has made contributions from its profits to the City for capital improvements. Also included as part of these contributions are gas services to City facilities and volunteer firemen, which are not billed by the Gas Company. For the year ended March 31, 2017 these contributions totaled \$166,000. Complete financial statements for the Gas Company may be obtained from its administrative offices.

#### B. <u>Government-wide and Fund Financial Statements</u>

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all nonfiduciary activities of the City and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes, and intergovernmental revenues are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from its legally separate component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, fines, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Capital Project Funds account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). The City has three Capital Project Funds, one of which has been reported as a major fund. The 2016 Capital Project Fund is used to account for the proceeds and expenditures of the 2016 debt issue.

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds

The City reports the following major proprietary funds:

Enterprise Funds are used to account for operations: 1) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or 2) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation - (Continued)

The Water and Sewer Fund accounts for the activities of the City related to its sewage treatment plant and water distribution system.

The Airport Fund accounts for the operation of the City's airport.

Additionally, the City reports the following fund types:

The Special Revenue Funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

The Internal Service Funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments, on a cost-reimbursement basis. The City maintains two Internal Service Funds which are the Maintenance Fund and the Information Technology Fund.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between various functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. The Water and Sewer Fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then unrestricted resources as they are needed.

#### D. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

Annual appropriated budgets are adopted for the General Fund and Debt Service Fund using the same basis of accounting as for financial reporting. All annual appropriations lapse at year-end. Expenditures may not legally exceed budgeted appropriations at the department level. Expenditure requests, which would require an increase in the total budgeted appropriations must be approved by City Council through a formal budget amendment. At any time in the fiscal year, the Council may make emergency appropriations to meet a pressing need for public expenditure in order to protect the public health, safety, or welfare. The Council has the power to transfer any unencumbered funds allocated by the budget from one activity, function or department, to another activity, function or department, to re-estimate revenues and expenditures, and to amend the budget.

Management has the authority to transfer available funds allocated by the budget from one function or activity to another function or activity within the same department.

In cooperation with the department heads of the City, the City Finance Director prepares an annual budget for the General Fund and the Debt Service Fund for the ensuing fiscal year, in a form and style as deemed desirable by the Council. The budgets, as adopted must set forth the appropriations for services, functions, and activities of the various City departments and agencies, and shall meet all fund requirements provided by law and applicable bond covenants.

#### E. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The City may invest its excess funds in any instruments authorized by the Public Funds Investment Act of Texas. Investments authorized under this Act include, but are not limited to, the following: Obligations of the United States or its agencies and instrumentalities; direct obligations of the State of Texas or its agencies and instrumentalities; collateralized mortgage obligations directly issued by a federal agency or instrumentality of the United States, the underlying security for which is guaranteed by an agency or instrumentality of the United States; other obligations, the principal and interest of which are unconditionally guaranteed or insured by, or backed by the full faith and credit of, the State of Texas or the United States or their respective agencies and instrumentalities; certificates of deposit issued by a state or financial institution domiciled in the State of Texas which is guaranteed or insured by the Federal Deposit Insurance Corporation (FDIC) or otherwise secured; and certain repurchase agreements.

As of September 30, 2017, the City has adopted a formal investment policy.

#### F. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

All trade and property tax receivables are shown net of an allowance for uncollectibles. Property tax receivables include unpaid property taxes at year-end along with penalties and interest assessed on these unpaid taxes. The allowance on the unpaid property taxes is equal to 10% of the outstanding property taxes and the allowance on the penalties and interest is equal to 70% of the assessed amount.

#### G. Inventory and Prepaid Items

Inventory reported in the Airport Fund is held for resale and is valued at the lower of cost (first-in, first-out) or market. Estimated cost is used when actual cost figures are not available.

Certain payments to vendors reflect costs applicable to future accounting periods. These payments are reported as prepaid items (governmental funds) or prepaid expenses (proprietary funds) in the fund financial statements and as prepaid items in the government-wide financial statements.

#### H. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide statement of net position. The City defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest is capitalized on capital assets of business-type activities when acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest expense incurred during the period of construction until completion of the project with interest earned on invested proceeds over the same period.

Property, plant, and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	39
Improvements other than buildings	39
Water and wastewater distribution system	25-50
Machinery and equipment	5-15
Public domain infrastructure	25-50

#### Compensated Absences

The City allows twelve days sick leave per year for each full-time employee and further allows each employee to accumulate an unlimited number of days of sick leave. Upon termination, there is no provision to pay the employee for accumulated sick days.

The City's employees earn vacation which may be either taken or accumulated, up to certain amounts. Only earned leave is paid upon termination or retirement. A liability for this amount is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

All compensated absences pay is accrued when incurred in the government-wide and proprietary fund financial statements.

#### J. Long-term Obligations

In the government-wide financial statements, and in proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Losses or gains on refunding are capitalized and amortized over the shorter life of the new issuance or the life on existing debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### K. <u>Deferred Outflows/Inflows of Resources</u>

The statement of net position reports a separate section for deferred outflows of resources which follows the asset section. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City has two items that qualify for reporting in this category. One is the deferred amount on refunding reported in the government-wide statement of net position. A deferred amount on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The other item is the deferred amount calculated in the actuarial pension study required by GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" (GASB No. 68) and the current year pension payments reported in the government-wide statement of net position.

In addition to liabilities, the statement of net position also reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that are considered deferred inflows of resources. One of the items arises only under a modified accrual basis of accounting and this item, unavailable revenue. is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from a variety of sources and are further defined in Note 4. The other item that qualifies for reporting as a deferred inflow of resources is calculated in the actuarial pension study required by GASB No. 68. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### L. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Texas Municipal Retirement System (TMRS) and additions to/deductions from TMRS's fiduciary net position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. Information regarding the City's pension liability is obtained from TMRS through a report prepared for the City by TMRS consulting actuary, Gabriel Roeder Smith & Company (GRS), in compliance with GASB No. 68.

#### M. Fund Equity

Fund balances of Governmental Funds classified as restricted are balances with constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments. Fund balances classified as committed can only be used for specific purposes pursuant to constraints imposed by the Council through a resolution. Once the resolution is passed, the commitment remains in place until another resolution is passed to remove or revise the commitment.

Assigned fund balances are constrained by intent to be used for specific purposes but are neither restricted nor committed. The Council has by resolution authorized the Finance Director or his/her designee to assign fund balance. Unlike commitments, assignments generally only exist temporarily and a formal action by the Council does not have to occur in order to remove the assignment.

For the classification of Governmental Fund balances, the City considers an expenditure to be made from the most restrictive first when more than one classification is available.

#### N. <u>Use of Estimates</u>

The preparation of the government-wide and fund financial statements in conformity with generally accepted accounting principles requires the City to make estimates and assessments that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

#### NOTE 2: STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. <u>Budgetary Compliance</u>

Budgetary compliance is monitored at the departmental level in the General Fund and at the fund level in the Debt Service Fund. There were several situations of expenditures exceeding the amount appropriated during the fiscal year 2016-2017.

Fund / Department	Final <u>Budget</u>	Actual	Negative <u>Variance</u>	
General Fund City general services Administration and council Streets and sanitation Debt Service Fund	\$ 916,299	\$ 959,652	\$ 43,353	
	262,517	279,602	17,085	
	3,114,039	3,241,311	127,272	
	1,695,403	1,786,697	91,294	

These expenditures were funded by available fund balances in the respective funds.

#### NOTE 3: DEPOSITS AND INVESTMENTS

The City's funds are required to be deposited and invested under the terms of a depository contract pursuant to the Texas Public Funds Investment Act. The depository bank pledges securities which comply with state law and these securities are held for safekeeping and trust with the City's and the depository bank's agent bank. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of FDIC insurance.

As of September 30, 2017, the City had the following investments classified as cash and cash equivalents:

Investment Type	<u>Am</u>	ortized Cost	Weighted Average <u>Maturity (Days)</u>		
Public Funds Investment Pool TexPool	¢	7.130.365	34		
TEXPOOL	Φ	7,130,300	34		
Texas CLASS		11,044	54		

The pools operate in a manner consistent with the Securities and Exchange Commission's (SEC) Rule 2(a)(7) of the Investment Company Act of 1940 but is not registered with the SEC as an investment company. Instead, the regulatory oversight for the pool is the State of Texas. The pools use amortized cost rather than market value to report net position to compute share prices. Accordingly, the fair value of the position in these pools is the same as the value of the shares in each pool.

#### **Interest Rate Risk**

In accordance with the City's investment policy, the City manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to less than one year from the time of purchase. TexPool and Texas CLASS weighted average maturities cannot exceed 60 days.

#### Credit Risk

The investment pools operate in full compliance with the Public Funds Investment Act. TexPool and Texas CLASS are rated AAAm by Standard & Poor's.

#### Concentration of Credit Risk

The City's investment policy requires that the investment portfolio shall be diversified in terms of investment instruments, maturity scheduling, and financial institutions to reduce the risk of loss resulting from over concentration of assets in a specific class of investments, specific maturity, or specific user. At year-end, the City was not exposed to concentration of credit risk.

#### NOTE 3: DEPOSITS AND INVESTMENTS - (Continued)

#### Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy requires that deposits at financial institutions be insured by the FDIC and/or collateralized by securities pledged to the City by the depository in an amount equal to at least 110% of the carrying value of deposits held. During the fiscal year and at year-end, all deposits held in the depository bank were fully collateralized and therefore the City was not exposed to custodial credit risk.

#### Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the City's investments are invested in TexPool and Texas CLASS and they have no custodial credit risk.

#### NOTE 4: RECEIVABLES

Receivables at September 30, 2017, consist of the following:

	General	Debt Service	Water and Sewer	Airport Fund	Nonmajor Funds	Total
Gross receivables:						
Accounts	\$ 275,958	\$ -	\$1,110,166	\$ 9,645	\$ -	\$ 1,395,769
Ad valorem taxes	614,334	57,370	-	-	-	671,704
Franchise taxes	90,363	-	-	-	-	90,363
Occupancy taxes	-	-	-	_	172,261	172,261
Municipal court fines	123,366	-	-	-	-	123,366
Other	751,874		424,410		4,677	1,180,961
Total gross receivables	1,855,895	57,370	1,534,576	9,645	176,938	3,634,424
Less: Allowances	915,456	14,445	122,383			1,052,284
Total net receivables	\$ 940,439	\$ 42,925	<u>\$1,412,193</u>	<u>\$ 9,645</u>	<u>\$ 176,938</u>	\$2,582,140

The City's governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unavailable revenue and unearned revenue reported in the governmental funds were as follows:

	Unavailable		Unearned		Total
General Fund					
Ad valorem taxes	\$	399,359	\$	-	\$ 399,359
Fines		49,346		-	49,346
Other		119,534		-	119,534
Debt Service Fund					
Ad valorem taxes		42,925		-	42,925
Nonmajor Funds					
Fines and forfeitures				11,300	11,300
	<u>\$</u>	611,164	\$	11,300	\$ 622,464

#### NOTE 4: RECEIVABLES - (Continued)

The City's property taxes are levied annually on October 1<sup>st</sup> on the basis of the Appraisal District's assessed values as of January 1<sup>st</sup> of that calendar year. Appraised values are established by the Appraisal District at market value and assessed at 100% of appraised value. The City's property taxes are billed and collected by the Matagorda County Tax Office and are due and payable on January 31<sup>st</sup>. Such taxes are applicable to the fiscal year in which they are levied and become delinquent with an enforceable lien on the property on January 1<sup>st</sup> of the subsequent calendar year.

For the current year, the City levied property taxes of \$0.60209 per \$100 of assessed valuation, for maintenance and operations, \$0.48811 and interest and sinking, \$0.11398. The resulting adjusted total tax levy was \$4,596,778 on the total adjusted taxable valuation of \$763,470,173 for the 2016 tax roll.

#### NOTE 5: CAPITAL ASSETS

The City's capital assets activity for the year ended September 30, 2017, was as follows:

	Beginning			Ending
	Balance	Increases	<u>Decreases</u>	Balance
Capital assets, not being depreciated				
Land	\$ 1,522,795	\$ -	\$ 27,788	\$ 1,495,007
Construction in progress	6,343,361	2,024,541	6,155,693	2,212,209
Total capital assets not being depreciated	7,866,156	2,024,541	6,183,481	3,707,216
Capital assets, being depreciated				
Machinery and equipment	9,736,871	237,562	78,262	9,896,171
Buildings	4,956,782	70,090	200,939	4,825,933
Infrastructure	23,856,185	6,155,693	_	30,011,878
Total capital assets being depreciated	38,549,838	6,463,345	279,201	44,733,982
Less accumulated depreciation for				
Machinery and equipment	6,764,551	811,453	78,262	7,497,742
Buildings	4,298,754	418,254	200,939	4,516,069
Infrastructure	14,938,354	803,136	_	15,741,490
Total accumulated depreciation	26,001,659	2,032,843	279,201	27,755,301
Total capital assets being depreciated, net	12,548,179	4,430,502	-	16,978,681
Governmental activities capital assets, net	\$ 20,414,335	\$ 6,455,043	\$6,183,481	\$20,685,897

NOTE 5: CAPITAL ASSETS - (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities Capital assets, not being depreciated Land Construction in progress	\$ 381,117 4,303,570 4,684,687	\$ - 61,441 61,441	\$ - 4,100,936 4,100,936	\$ 381,117 264,075 645,192
Total capital assets not being depreciated	4,004,007	01,441	4,100,930	043,192
Capital assets, being depreciated Machinery and equipment Buildings and improvements Infrastructure Total capital assets being depreciated	12,394,555 1,109,191 28,770,751 42,274,497	294,244 - 4,878,948 5,173,192	86,279 - 19,961 106,240	12,602,520 1,109,191 33,629,738 47,341,449
Less accumulated depreciation for Machinery and equipment Buildings and improvements Infrastructure  Total accumulated depreciation	4,994,214 682,372 16,014,812 21,691,398	998,482 7,680 1,042,706 2,048,868	86,279 - 19,961 106,240	5,906,417 690,052 17,037,557 23,634,026
Total capital assets being depreciated, net	20,583,099	3,124,324		23,707,423
Business-type activities capital assets, net	\$ 25,267,786	\$ 3,185,765	\$ 4,100,936	\$24,352,615

Depreciation expense was charged to functions/programs of the City as follows:

Gover	nmental	activities
_		

COTOTIMIONIAI ACLITICO	
General government	\$ 114,128
Public safety	298,962
Public works	1,164,754
Cultural and recreation	217,772
Capital assets held by the government's internal service funds are	
charged to the various functions based on their usage of the assets	217,227
Total depreciation expense - governmental activities	\$ 2,012,843
Business-type activities	
Water and sewer	\$ 1,814,164
Airport	203,427
Total depreciation expense - business-type activities	\$ 2,017,591

The difference in depreciation expense compared to the increase in accumulated depreciation for both the Governmental activities (\$20,000) and the Business-type activities (\$31,277) is due to the transfer of capital assets during fiscal year 2017.

#### NOTE 6: DEFINED BENEFIT PENSION PLAN

#### Plan Description

The City participates as one of 872 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the TMRS. TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the TMRS with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401 (a) of the Internal Revenue Code. TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at <a href="https://www.tmrs.com">www.tmrs.com</a>.

All eligible employees of the City are required to participate in TMRS.

#### Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the City-financed monetary credits, with interest, were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a partial lump sum distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions of the City for plan year 2017 were as follows:

Employee deposit rate	5.0%
Matching ratio (City to employee)	2 to 1
Years required for vesting	5
Service retirement eligibility	
(expressed as age/years of service)	60/5, 0/25
Updated service credit	100.0% repeating
Annuity increase (to retirees)	70.0% of CPI

At the December 31, 2016 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	102
Inactive employees entitled to but not yet receiving benefits	99
Active employees	<u> 166</u>
	367

#### Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the City matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each City is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City were required to contribute 5.00% of their annual gross earnings during the fiscal year. The contribution rates for the City were 9.63% and 9.96% in calendar years 2016 and 2017, respectively. The City's contributions to TMRS for the fiscal year ended September 30, 2017 were \$756,345, and were equal to the required contributions.

#### NOTE 6: DEFINED BENEFIT PENSION PLAN - (Continued)

#### **Net Pension Liability**

The City's Net Pension Liability (NPL) was measured as of December 31, 2016, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

#### Actuarial Assumptions

The Total Pension Liability in the December 31, 2016 actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.5% Overall Payroll Growth 3.0%

Investment Rate of Return 6.75%, net of pension plan investment expense,

including inflation

Salary increases were based on a service-related table. Mortality rates for active members, retirees, and beneficiaries were based on the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment, with male rates multiplied by 109% and female rates multiplied by 103%. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements. For disables annuitants, the gender-distinct RP2000 Combined Healthy Mortality Tables with Blue Collar Adjustment are used with male rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. In addition, a 3% minimum mortality rate is applied to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by scale BB to account for future mortality improvements subject to the 3% floor.

Actuarial assumptions used in the December 31, 2016, valuation were based on the results of actuarial experience studies. The experience study in TMRS was for the period December 31, 2010 through December 31, 2014. Healthy post-retirement mortality rates and annuity purchase rates were updated based on a Mortality Experience Investigation Study covering 2009 through 2011, and dated December 31, 2013. These assumptions were first used in the December 31, 2013 valuation, along with a change to the Entry Age Normal (EAN) actuarial cost method. Assumptions are reviewed annually. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive). At its meeting on July 30, 2015, the TMRS Board approved a new portfolio target allocation.

#### NOTE 6: DEFINED BENEFIT PENSION PLAN - (Continued)

Net Pension Liability - (Continued)

Actuarial Assumptions - (Continued)

The target allocation and best estimates of arithmetic real rates of return for each major asset class in fiscal year 2017 are summarized in the following table:

Long Torm

		Long-Term
		Expected
	Target	Real Rate of
Asset Class	Allocation	Return (Arithmetic)
Domestic Equity	17.50%	4.55%
International Equity	17.50%	6.35%
Core Fixed Income	10.00%	1.00%
Non-Core Fixed Income	20.00%	4.15%
Real Return	10.00%	4.15%
Real Estate	10.00%	4.75%
Absolute Return	10.00%	4.00%
Private Equity	<u>5.00%</u>	7.75%
Total	<u>100.00%</u>	

#### Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

	Increase (Decrease)						
	Total Pension		Р	Plan Fiduciary		Net Pension	
		Liability	1	Net Position		Liability	
		(a)		(b)		(a) - (b)	
Balance at 12/31/2015	\$	32,070,210	\$	27,400,942	\$	4,669,268	
Changes for the year:							
Service cost		798,874		<u>-</u>		798,874	
Interest		2,137,296		-		2,137,296	
Changes of benefit terms		-		-		-	
Difference between expected and							
actual experience		(245,259)		-		(245,259)	
Change of assumptions		-		-		-	
Contributions - Employer		-		712,959		(712,959)	
Contributions - Employee		-		370,192		(370,192)	
Net investment income		-		1,851,007		(1,851,007)	
Benefit payments, including refunds				•			
of employee contributions		(1,612,009)		(1,612,009)		-	
Administrative expense		-		(20,914)		20,914	
Other changes		_		(1,127)		1,127	
Net changes		1,078,902	_	1,300,108		(221,206)	
Balance at 12/31/2016	\$	33,149,112	\$	28,701,050	\$	4,448,062	

#### NOTE 6: DEFINED BENEFIT PENSION PLAN - (Continued)

Net Pension Liability - (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the Net Pension Liability of the City, calculated using the discount rate of 6.75%, as well as what the City's Net Pension Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate:

	1.0% Decrease in	Discount Rate (6.75%)	1.0% Increase in
	Discount Rate (5.75%)		Discount Rate (7.75%)
City's Net Pension Liability:	\$9,047,559	\$4,448,062	\$684,644

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately-issued TMRS financial report. That report may be obtained on the internet at <a href="https://www.tmrs.com">www.tmrs.com</a>.

<u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

For the year ended September 30, 2017 the City recognized pension expense of \$1,042,471.

At September 30, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	I	red Outflows Resources	rred Inflows Resources
Differences between expected and actual economic experience	\$	34,735	\$ 251,076
Changes in actuarial assumptions		80,623	-
Difference between projected and actual investment earnings		1,282,098	-
Contributions subsequent to the measurement date		559,107	-
Total	\$	1,956,563	\$ 251,076

\$559,107 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2018. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	Pension Expense Amount
2017	\$ 380,073
2018	414,936
2019	351,658
2020	(287)
2021	-
Thereafter	-

#### NOTE 7: SUPPLEMENTAL DEATH BENEFIT PLAN

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by TMRS known as the Supplemental Death Benefits Fund (SDBF). The City elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1<sup>st</sup> of any year to be effective the following January 1<sup>st</sup>.

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an "other postemployment benefit", or OPEB.

The City contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to pre-fund retired term life insurance during employees' entire careers.

The City's contributions to the TMRS SDBF for the years ended 2017, 2016, and 2015 were \$6,129, \$5,866, and \$5,506, respectively, which equaled the required contributions each year.

#### **NOTE 8: RISK MANAGEMENT**

The City is exposed to various risks of loss encompassed in the areas of general liabilities, workers' compensation claims, and employee health related expenses. The City has purchased general liability and workers' compensation insurance to cover potential losses in those areas. The City has entered into interlocal agreements with the Texas Municipal League Intergovernmental Risk Pool for general liability and workers' compensation coverage. Through the payment of contributions to the Texas Municipal League Intergovernmental Risk Pool, the City has transferred these risks to the pool. The City has not retained any risks other than the deductible and is covered up to the limits of coverage after the deductible. Settlements of claims did not exceed insurance coverage for any of the past three years.

The City has also entered into an interlocal agreement with the Texas Municipal League Group Benefits Risk Pool for health insurance for its employees. The City pays the health care premiums for City employees. Employees have the option of paying dependent coverage via payroll deductions. The City has no liability for any claims incurred by participants in this plan.

## NOTE 9: LONG-TERM DEBT

## Changes in Long-term Liabilities

Long-term liability activity for the year ended September 30, 2017, was as follows:

	Beginning Balance	Additions		Reductions	Ending Balance	Due Within One Year
Governmental activities						
Bonds and certificates payable General obligation bonds Certificates of obligation Plus deferred amounts: Bond premium	\$ 2,990,000 10,290,611 424,826	\$	- S	\$ 345,000 937,508 33,183	\$ 2,645,000 9,353,103 391,643	\$ 355,000 965,841
Total bonds and certificates payable	13,705,437			1,315,691	12,389,746	1,320,841
Tax notes Notes payable	298,000 51,849		-	98,000 51,849	200,000	99,000
Capital lease payable Net pension liability	101,617 3,735,415		- -	52,068 43,523	49,549 3,691,892	49,549 -
Compensated absences Total governmental activity	270,776	323,7	<u>96</u> _	302,339	292,233	29,223
long-term liabilities	<u>\$ 18,163,094</u>	\$ 323,7	<u>96</u>	\$ 1,863,470	\$ 16,623,420	<u>\$ 1,498,613</u>
Business-type activities						
Certificates payable Certificates of obligation Plus deferred amounts:	\$ 10,074,583	\$	- \$	\$ 692,676	\$ 9,381,907	\$ 714,159
Bond premium	181,502			10,158	171,344	_
Total certificates payable	10,256,085			702,834	9,553,251	714,159
Net pension liability Compensated absences	933,853 30,450	53,2	- 49 _	177,683 46,471	756,170 37,228	3,723
Total business-type activity long-term liabilities	\$11,220,388	\$ 53,2	<u> 19</u>	\$ 926,988	\$10,346,649	\$ 717,882

### NOTE 9: LONG-TERM DEBT - (Continued)

#### **General Obligation Bonds**

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. The bonds have been issued for both governmental activities.

Annual debt service requirements to maturity for general obligation bonds are as follows:

	Term	Interest Rate	Oriç	Original Amount		
Refunding Series 2013	2013 - 2024	3.00% - 4.50%	\$	4,975,000		

Annual debt service requirements to maturity for general obligation refunding bonds are as follows:

	(	Governmen			
Year	F	Principal		Interest	 Total
2018	\$	355,000	\$	52,900	\$ 407,900
2019		360,000		45,800	405,800
2020		370,000		38,600	408,600
2021		375,000		31,200	406,200
2022		385,000		23,700	408,700
2023-2024		800,000		24,100	824,100
	\$	2,645,000	\$	216,300	\$ 2,861,300

#### Combination Tax and Revenue Certificates of Obligation

The City also issues combination tax and revenue certificates of obligation (C.O.'s) to provide funds for the acquisition and construction of major capital facilities payable from the proceeds of an annual ad valorem tax and further payable from a junior and subordinate pledge of the net revenues of the City's water and sewer system. The C.O.'s have been issued for both governmental and business-type activities. C.O.'s currently outstanding are as follows:

	Term	Interest Rate	Original Amount		
Certificates of Obligation 2009 Series	2009-2019	3.00% - 3.50%	\$	5,000,000	
Certificates of Obligation 2010 Series	2010-2030	4.50%		3,300,000	
Certificates of Obligation 2012 Series	2013-2027	0.7% - 3.3%		9,530,000	
Certificates of Obligation 2014 Series	2014-2034	2.0% - 4.0%		3,995,000	
Certificates of Obligation 2016 Series	2016-2036	2.0% - 3.0%		5,665,000	

#### NOTE 9: LONG-TERM DEBT - (Continued)

Combination Tax and Revenue Certificates of Obligation - (Continued)

Annual debt service requirements to maturity for certificates of obligation are as follows:

	Governme	Governmental Activities		Business-type Activities			
Year	Principal	Interest	Principal	Interest	Total		
2018	\$ 965,841	\$ 306,312	\$ 714,159	\$ 277,336	\$ 2,263,648		
2019	979,175	276,495	725,826	260,053	2,241,549		
2020	421,258	245,286	748,742	239,387	1,654,673		
2021	429,592	233,155	770,409	217,893	1,651,049		
2022	446,675	220,757	793,325	195,766	1,656,523		
2023-2027	2,452,962	889,044	4,322,040	618,497	8,282,543		
2028-2032	2,415,470	440,403	739,535	165,582	3,760,990		
2033-2036	1,242,130	89,603	567,871	41,597	1,941,201		
	\$ 9,353,103	\$ 2,701,055	\$ 9,381,907	\$ 2,016,111	\$23,452,176		

#### Notes Payable

The City has entered into a note payable agreement with Prosperity Bank. The proceeds from this note payable were used to renovate the 16<sup>th</sup> Street Swimming Pool. Annual installments on this note are \$53,288 with a maturity date of 2017. The note bears interest at 5.074% and has an outstanding balance of \$49,881 at September 30, 2016. The City has entered into an inter-local agreement with the Bay City Independent School District, in which the Bay City Independent School District is responsible for paying \$16,000 annually of the required installments. The note was paid off in fiscal year 2017.

The City has also entered into a note payable agreement with Prosperity Bank. The proceeds of this note were used to purchase technology equipment. This note bears interest of 5.4%, monthly payments of \$1,377, and a maturity date of October 1, 2016. The note was paid off in fiscal year 2017. The General Fund is responsible for servicing this debt.

The City has also entered into a note payable agreement with Houston Community Bank. The proceeds of this note were used to purchase fire suppression equipment. This note bears interest of 1.37%, annual payments of approximately \$102,000, and a maturity date of 2018. The balance outstanding at September 30, 2017 was \$200,000. The General Fund is responsible for servicing this debt.

Annual debt service requirements to maturity for the notes payable are as follows:

		Sovernmen					
Year	<u>F</u>	Principal		Interest		Total	
2018 2019	\$	99,000 101,000	\$	2,740 1,384	\$	101,740 102,384	
	\$	200,000	\$	4,124	\$	204,124	

### NOTE 9: LONG-TERM DEBT - (Continued)

<u>Capital Lease Payable</u> - (Continued)

The City has entered into lease agreement to purchase copiers and printers for City offices. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception.

The assets acquired through the capital lease are as follows:

		vernmental Activities
Machinery and equipment		
Office equipment	<u>\$</u>	203,774
		203,774
Less: Accumulated depreciation		203,774
	\$	_

The future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2017, were as follows:

Year	Activities		
2018	\$	50,524	
Total minimum lease payments		50,524	
Less: Amount representing interest		(975)	
Present value of minimum lease payments	\$	49,549	

#### NOTE 10: INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

#### A. Interfund Receivables and Payables

At times during the fiscal year the various funds of the City were involved in transactions that created interfund receivable and payable balances. These transactions related to such things as the purchase of goods by one fund on behalf of another and the receipt of revenue in one fund that belongs to or is designated for another fund. Interfund receivable and payable balances as of September 30, 2017, were as follows:

Receivable Fund	Payable Fund		Amount
General	Nonmajor Governmental	\$	239,827
Nonmajor Governmental 2014 Capital Project Fund	General	_	220,589
		\$	460,416

#### B. Interfund Transfers

Each year various funds of the City transfer funds to other funds. The most significant of these are the planned transfers from the City's enterprise funds to specified governmental funds. These transfers are intended to provide the necessary resources to meet the operating and debt service obligations of the receiving funds. In most cases there is not a specific reason for the amount of the transfer or the purpose other than to subsidize the receiving fund. During the current fiscal year, transfers between funds consisted of the following:

Transfers Out	General Fund		Debt Service Fund	Airport Fund		Internal Service Funds	Nonmajor Govt. Funds	Total
General	\$ -	\$	869,704	\$ 200,000	\$	571,002	\$ 333,513	\$1,974,219
Nonmajor Govt. Funds	57,564		-	-		4,351	274,278	336,193
Water and Sewer	464,986		-	-		571,002	158,999	1,194,987
Airport	_		_	_		632	3,000	3,632
	\$ 522,550	<u>\$</u>	869,704	\$ 200,000	<u>\$</u>	1,146,987	\$ 769,790	\$3,509,031

#### NOTE 11: COMMITMENTS AND CONTINGENCIES

#### **Grant Programs**

The City participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at September 30, 2017, may be impaired. In the opinion of the City, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying basic financial statements for such contingencies.

#### Litigation

The City was not involved in any litigation as of September 30, 2017, and management was not aware of any threatened litigation or unasserted claims as of that date.

#### **Construction Commitments**

As of September 30, 2017, the following construction projects were in progress:

Project Description	Costs Incurred To Date	Estimated Remaining Costs	Source of Funds
Governmental activities:			
2016 Capital improvements	\$ 299,328	\$ 508,312	City
Nile Valley	1,714,683	2,500,000	City
Theatre Arts Center	198,198	2,301,803	City
	2,212,209	5,310,115	
Business-type activities:			
Grace St. Water Plant Rehab	61,441	593,559	City
Airport Project	202,634	30,000	City/Grant
	264,075	623,559	
	\$ 2,476,284	\$5,933,674	

#### **NOTE 12: FUND BALANCES**

The following is a detail of the governmental fund balances at September 30, 2017.

		nspendable	Restricted	Unassigned	Total
General					
Prepaid items	\$	31,665	\$ -	\$ -	\$ 31,665
Unassigned		-	-	1,331,488	1,331,488
2016 Capital Project					
Various capital projects		-	2,900,158	-	2,900,158
Debt Service					
Retirement of long-term debt		-	199,330	-	199,330
Nonmajor Governmental					
Tourism		-	568,200	-	568,200
Municipal court		-	71,500		71,500
Culture and recreation:					
Library		-	83,665	-	83,665
Parks		-	35,263	-	35,263
Public safety: Police		-	54,276	-	54,276
Various capital projects			283,222		283,222
	\$	31,665	\$ 4,195,614	\$ 1,331,488	\$ 5,558,767

#### NOTE 13: SALES TAX REIMBURSEMENT AND ECONOMIC INCENTIVE AGREEMENTS

The City has executed a sales tax reimbursement agreement and multiple economic incentive agreements, authorized under Chapter 380 of the Local Government Code, with various business entities. The purpose of the incentive is to create jobs, and invigorate the local economy. The companies are a tax collecting entity inside and outside the city limits engaged in desirable economic development activities. In addition to the 380 agreements the City also has entered into a Chapter 312 agreement with one entity which the purpose of the incentive is identical to the Chapter 380 agreements.

The agreements are contingent upon the following conditions: a) Certain minimum number of full time jobs must be created and maintained, and b) a certain amount of capital investment must be made by the participating entities. If conditions are not met the agreements will be null and void, and the City will have no further obligations

The agreements, both Chapter 380 and 312 are typically for a period of 10 year, unless terminated sooner. For the year ended September 30, 2017 the City incurred costs of \$5,970 related to the mixed beverage tax reimbursement agreement related to Chapter 380 economic incentive agreements. To date there has been no tax abatements granted under the Chapter 312 agreements due to certain aspects of the agreement not being completed as of September 30, 2017.

#### NOTE 14: BAY CITY COMMUNITY DEVELOPMENT CORPORATION

#### A. Organization

Bay City Community Development Corporation (CDC) is a public instrumentality and nonprofit economic development corporation under Section 4B of the Development Corporation Act of 1979, Article 5190.6 of the Revised Civil Statutes of Texas (the "Act") on March 13, 1998. Under the Act, the Board of Directors consists of five members appointed by and who serve at the pleasure of the City Council of the City of Bay City, Texas (the "City") for two-year terms.

CDC is organized exclusively for the purpose of benefiting and accomplishing public purposes of the City, by promoting, assisting and enhancing economic development activities for the City.

CDC prepares annual financial statements as of September 30 of each year. CDC reports its financial results as a governmental type entity.

#### B. Summary of Significant Accounting Policies

The accounting and reporting policies of Bay City Community Development Corporation conform to generally accepted accounting principles (GAAP), as applicable to governmental units. The more significant accounting policies are described below.

## 1. Reporting Entity - Component Unit Status

CDC is reported as a component unit of the City of Bay City, Texas in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, The Financial Reporting Entity, as amended by GASB Statement No. 39, Determining Whether Certain Organizations are Component Units. CDC meets the criteria established by the GASB to be a component unit of the City, due to the fact that the City Council of Bay City appoints each member of its Board of Directors. CDC is included in the City's annual financial statements as a discretely presented component unit.

#### 2. Government-wide and Fund Accounting

The combined government-wide and fund financial statements (i.e., the Statement of Net Position and Governmental Fund Balance Sheet and the Statement of Activities and Governmental Fund Revenues, Expenditures, and Changes in Fund Balance) report information on all activities of CDC.

The combined Statement of Activities and Governmental Fund Revenues, Expenditures, and Changes in Fund Balance demonstrate the degree to which the direct expenses of CDC are offset by program revenues. Direct expenses are those that are clearly identifiable with CDC's specific function, that of economic development. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide and fund financial statements are provided for CDC with a column for adjustments between the two statements.

#### NOTE 14: BAY CITY COMMUNITY DEVELOPMENT CORPORATION - (Continued)

#### B. <u>Summary of Significant Accounting Policies</u> - (Continued)

#### 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide information (i.e., the columns labeled "Statement of Net Position" and "Statement of Activities") in the financial statements is reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund (i.e., the column labeled "General Fund") financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, CDC considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred.

Sales taxes and interest revenue associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when CDC receives cash.

CDC reports the following major governmental fund:

<u>General Fund</u> - The General Fund is CDC's operating fund. All financial resources are accounted for in the General Fund. The General Fund's transactions consist primarily of revenues realized from the collection of sales tax revenue dedicated to the purpose of economic development and income received on operating leases.

CDC reports no other funds.

#### 4. Budgets and Budgetary Accounting

In accordance with CDC's articles of incorporation, the budget for the forthcoming fiscal year shall be submitted to, and approved by, the Board of Directors, and the City Council of the City. In submitting the budget to the City Council, the Board of Directors shall submit the budget on forms prescribed by the City's mayor and in accordance with the annual budget preparation schedule as set forth by the City's mayor. The budget shall be submitted to the City's mayor for inclusion in the annual budget presentation to the City Council. The budget proposed for adoption shall include the projected operating expenses, and such other budgetary information as shall be useful to or appropriate for the Board of Directors and the City Council of the City.

The budget is prepared on a detailed line-item basis. Revenues are budgeted by source. Expenditures are budgeted by functions/categories. Expenditures may not exceed appropriations at the line-item level for project expenditures, the administration does have the authority to modify the budget for certain administrative and prospect expenditures. Within these above control levels, the Board of Directors may transfer appropriations without approval by the City. Budgetary level of controls based on the above criteria are deemed to be at the line item level. Any unencumbered appropriations for annually budgeted funds lapse at fiscal year-end.

#### NOTE 14: BAY CITY COMMUNITY DEVELOPMENT CORPORATION - (Continued)

#### B. <u>Summary of Significant Accounting Policies</u> - (Continued)

#### 5. Deposits and Investments

CDC's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

CDC may invest its excess funds in certain instruments authorized by the Public Funds Investment Act (Chapter 2256.001 Texas Government Code). CDC limits the investment of excess funds to certificates of deposit issued by banking institutions and credit unions with office locations within the city limits of Bay City, Texas and Texas Local Government Investment Pool money market mutual fund. Investment balances with bank institutions should not exceed the limits of the Federal Deposit Insurance Corporation (FDIC).

CDC has adopted a written investment policy regarding the investment of its funds as defined by the Public Funds Investment Act of 1995. Except as noted in Note 2, the investments of CDC are in compliance with CDC's investment policy.

#### 6. Capital Assets

CDC's capital assets, which consist of land, buildings, and office equipment with an estimated useful life in excess of one year, are recorded at cost. Depreciation has been charged against these assets using the straight-line method of 39 years for buildings and five to seven years for equipment.

#### 7. Long-term Obligations

In the government-wide financial statements, long-term debt is reported as a liability in the applicable governmental activities statement of net position.

#### 8. Compensated Absences

CDC offers to full-time employees vacation, sick, and emergency leave. Leave time is accrued at different rates and no payment is made by CDC in lieu of taking the time off. However, in the case of termination, only accrued vacation time through the date of termination will be paid upon approval of the Board of Directors. Accumulated vacation time benefits payable were not considered material to the accompanying financial statements. As such, no liability for these benefits has been reported as of September 30, 2017.

#### NOTE 14: BAY CITY COMMUNITY DEVELOPMENT CORPORATION - (Continued)

#### C. Stewardship, Compliance, and Accountability

#### 1. Budgetary Compliance

Budgetary compliance is monitored at the line item level in the General Fund. There were several situations of expenditures exceeding the amount appropriated during the fiscal year 2016-2017.

	Final Budget		Actual		Negative Variance	
Dues and subscriptions Professional services Camofest Vehicle expense Capital outaly	\$	3,560 19,900 - 4,000 7,500,000	\$	4,564 20,005 36,774 4,421 9,905,506	\$	1,004 105 36,774 421 2,405,506

These over expenditures were funded by available fund balance in the General Fund.

#### 2. Deficit Fund Equity

As of September 30, 2017, the General Fund had a deficit fund equity balance of \$240,540. This deficit will be eliminated in the 2018 fiscal year.

#### D. Deposits and Investments

As of September 30, 2017, CDC had the following investments:

Investment Type	<u>Amo</u>	rtized Cost	Weighted Average <u>Maturity (Days)</u>
Public Funds Investment Pool TexPool	\$	10,814	34

The investment pool operates in a manner consistent with the Securities and Exchange Commission's (SEC) Rule 2(a)(7) of the Investment Company Act of 1940 but is not registered with the SEC as an investment company. Instead, the regulatory oversight for the pool is the State of Texas. The pool uses amortized cost rather than market value to report net assets to compute share prices. Accordingly, the fair value of the position in the pool is the same as the value of the shares in the pool.

#### Interest Rate Risk

In accordance with CDC's investment policy, CDC manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to 36 months or less. CDC's certificates of deposits have original maturities that are 12 to 24 months.

#### Credit Risk

Credit risk is the risk that an issuer or counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. CDC was not exposed to credit risk.

#### D. <u>Deposits and Investments</u> - (Continued)

#### Concentration of Credit Risk

CDC's investment policy requires that the investment portfolio shall be diversified in terms of investment instruments, maturity scheduling, and financial institutions to reduce the risk of loss resulting from over concentration of assets in a specific class of investments, specific maturity, or specific user. At year-end, CDC was not exposed to concentration of credit risk.

#### Custodial Credit Risk - Deposits

CDC's custodial credit risk refers to the risk that in the event of a bank failure, CDC's deposits may not be returned to it. CDC's investment policies require that deposits at financial institutions be insured by the FDIC and/or collateralized by securities pledged to CDC by the depository in an amount equal to at least 102% of the carrying value of deposits held.

As of September 30, 2017, CDC had deposits in three local financial institutions and the deposits were FDIC insured at each institution up to \$250,000. At September 30, 2017, \$802,588 of the CDC's bank balance was uninsured.

#### Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the counterparty, CDC will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. CDC was not exposed to custodial credit risk.

#### E. Sales Taxes

CDC, by law, is to receive one-fourth of the sales tax earned by the City and paid monthly to the City by the State of Texas. CDC's outstanding receivable of the sales tax earned by the City for the year ended September 30, 2017, was \$108,879. The City collects the sales tax from the State of Texas and then pays CDC's portion monthly when collected.

#### F. Sales Tax Rebate Agreements

BCCDC, a municipal corporation, executed a sales tax reimbursement agreement, authorized under Chapter 380 of the Local Government Code, with the Apple Texas Restaurants, Inc. (Applebee's). The purpose of the incentive is to create jobs, and invigorate the local economy. The company is a tax collecting entity inside the city limits engaged in desirable economic development activities

BCCDC as part of a business development plan to bring in new businesses to the City, entered into a ten year agreement effective December 31, 2013 with Applebee's whereby, BCCDC will rebate Applebee's monthly 0.5% of the sales tax collected as a result of Applebee's taxable sales. During the year ended September 30, 2017, tax rebate expenditures of \$4,345 was incurred.

The agreement provides for a maximum reimbursement of \$225,000 comprised of 10 years of sales tax rebates up to a maximum of \$20,000 per year, along with an agreement to reimburse Applebee's up to \$10,000 for building permits and \$25,000 for water and sewer tap reimbursements. Prior to the current fiscal year, Applebee's has been reimbursed \$1,518 for building permits and \$12,152 for sales tax.

Applebee's collects sales tax on each taxable transaction and then pays that tax on a monthly basis to the Texas Comptroller's Office. BCCDC's portion will be reimbursed based on the twelve month accumulation of Comptroller sales tax receipts. Recapture is applicable.

# G. Capital Assets

CDC's capital asset activity for the year ended September 30, 2017, was as follows:

	Beginning	Ending		
	Balance	Increases	Decreases	Balance
Capital assets, not being depreciated Land Construction in progress	\$ 353,914 2,117,885	\$ - 	\$ - 2,117,885	\$ 353,914 
Total capital assets not being depreciated	2,471,799		2,117,885	353,914
Capital assets, being depreciated Machinery and equipment Buildings	150,250 6,598,407	- 12,023,391		150,250 18,621,798
Total capital assets being depreciated	6,748,657	12,023,391	_	18,772,048
Less accumulated depreciation for Machinery and equipment Buildings Total accumulated depreciation	(124,519) (1,375,055) (1,499,574)	(10,631) (271,953) (282,584)	- 	(135,150) (1,647,008) (1,782,158)
Total capital assets being depreciated, net	5,249,083	_11,740,807		16,989,890
Bay City City Development Corporation capital assets, net	\$ 7,720,882	<u>\$11,740,807</u>	\$ 2,117,885	\$17,343,804

Depreciation expense of \$282,584 was charged to the general government function/program.

#### H. Long-term Debt

Long-term liability activity for the year ended September 30, 2017 was a follows:

	Beginning Balance	_Additions_	Reductions	Ending Balance	Due Within One Year	
Note payable Series 2016 Note payable Series 2016 A Note payable TDECU	\$ 1,924,242 2,013,697	\$ - - 6,520,693	\$ 77,289 80,883 	\$ 1,846,953 1,932,814 6,520,693	\$ 79,145 82,825 6,520,693	
	\$ 3,937,939	\$6,520,693	\$ 158,172	\$10,300,460	\$6,682,663	

In April 2016, the CDC refinanced their 2013 note payable with Government Capital Corporation Series 2016. Interest is fixed at an initial rate of 2.38% and is adjustable at the 5, 10, and 15 year anniversary. Principal and interest is payable on a quarterly basis of \$30,600 through April 2036. The note is secured by all sales and use taxes levied and collected.

In July 2016, the CDC borrowed an additional amount to finance a portion of the Family Entertainment Center in the amount of \$1,947,760. Interest is fixed at an initial rate of 2.38% and is adjustable at the 5, 10, and 15 year anniversary. Principal and interest is payable on a quarterly basis of \$30,600 through April 2036. The note is secured by all sales and use taxes levied and collected.

During the fiscal year ending September 30, 2017, the CDC obtained temporary financing for a construction loan in the amount of \$6,520,693. At the end of the year, the entire balance is considered a current liability. This loan will be converted to permanent financing in the 2018 fiscal year.

Annual debt service requirements to maturity for notes payable are as follows:

Year	Principal	Interest	Total
2018	\$ 6,682,663	\$ 88,520	\$ 6,771,183
2019	165,860	84,630	250,490
2020	169,843	80,647	250,490
2021	173,921	76,569	250,490
2022	178,098	72,392	250,490
2023-2027	956,730	295,722	1,252,452
2028-2032	1,077,252	175,200	1,252,452
2033-2036	896,093	43,245	939,338
	\$ 10,300,460	<u>\$ 916,925</u>	\$ 11,217,385

#### I. Lessor Agreements

CDC leases a commercial building to three unrelated third parties. CDC pays all utility bills then invoices its tenants for reimbursement of their portion. The variable costs, which are insurance and maintenance, are not reimbursed. CDC receives \$75,600 in rental fees each year.

CDC leases the Family Entertainment Center to Schulman's Movie Bowl Grille, LLC (SMBG). The lease agreement between the CDC and SMBG is for SMBG to pay the debt on the Family Entertainment Center, which totaled \$79,555 at September 30, 2017. Once permanent financing is obtained, SMBG will be responsible for paying the debt payment, including both principal and interest, in the amount of \$47,200 monthly.

#### J. Fund Balances

GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions," (the "Statement") was issued in February 2009. This Statement eliminates the requirement to report governmental fund balances as reserved, unreserved, or designated. It replaces those categories with five possible classifications of governmental fund balances - nonspendable, restricted, committed, assigned, and unassigned. This Statement also redefines the governmental funds for clarity and to be consistent with these new fund balance classifications. The provisions of this Statement are effective for periods beginning after June 15, 2010. CDC did not adopt a new fund balance policy in accordance with GASB Statement No. 54 during fiscal year 2017. This Statement did not have an impact on CDC's functions, financial position or results of operations.

#### K. Family Entertainment Center

On October 8, 2015, CDC entered into a lease agreement with Schulman's Movie Bowl Grille, LLC (SMBG). In connection with this agreement, CDC also entered into a Development Agreement with SMBG dated October 9, 2015. The Development Agreement defines the proposed project as the development of an estimated \$12 million cinema/family entertainment center, approximately 48,860 square feet, and a surface parking facility. SMBG will donate the land to CDC for the development. CDC will contract with a developer to oversee the design and construction of the facility at a cost of 3% of construction costs. CDC will borrow approximately \$7.5 million in order to construct the facility. SMBG is responsible for the installation of all furniture, fixtures, and equipment inside the facility. SMBG will then lease the facility from CDC for an amount equal to the debt service. In accordance with the lease agreement, CDC agrees to sell the facility anytime during the first five years at cost. The construction of the facility was completed during 2017. As of September 30, 2017 a total of \$12,023,391 of expenditures have been incurred on this project.

#### L. Employees' Retirement Plan

The CDC provides retirement, disability, and death benefits for all of its full-time employees through a nontraditional, defined benefit plan in the statewide Texas Municipal Retirement System (TMRS), an agent multiple-employer public employee retirement system. Details of the funding arrangements can be found in the City of Bay City's comprehensive annual financial report. The employees of CDC are treated as employees of the City of Bay City for retirement plan purposes.

#### M. Subsequent Event

In January 2018, the CDC obtained permanent financing with TDECU in the amount of \$7,500,000 to fully finance the construction of the Family Entertainment Center. Interest is fixed at a rate of 5.00%. Principal and interest is payable on a monthly basis of \$47,200 through December 2022, at which time the balance of \$6,415,336 will be due subject to renewal. The note is secured by the Family Entertainment Center.

#### **NOTE 15: BAY CITY GAS COMPANY**

#### A. Summary of Significant Accounting Policies

The combined financial statements of Bay City Gas Company (A Component Unit of the City of Bay City, Texas) (the "Company") have been prepared in conformity with accounting principles applicable to governmental units which are generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### 1. Reporting Entity

The Bay City Gas Company is a component unit of the City of Bay City, Texas, and designated profits are used primarily for capital improvements of the City. The Bay City Gas Company is a single purpose government engaged in a business-type activity. The Company has no oversight responsibility for any other governmental entity since no entities are considered to be controlled by or dependent upon them. The Board of Trustees consists of the current Mayor of the City of Bay City, Texas, and two lifetime members. The surviving life trustee appoints the new lifetime member. The Board of Trustees has the authority to significantly influence operations and to hire management. They are responsible and accountable for all fiscal matters.

#### 2. Basis of Presentation

The Bay City Gas Company is a single purpose business-type activity. As such they present only the enterprise fund financial statements, as they would only mirror the government-wide statements. The required statements under GASB No. 34 are the statement of net position, statement of revenues, expenses and changes in fund net position, and statement of cash flows.

#### 3. Measurement Focus and Basis of Accounting

These financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

#### 4. Budgetary Information

Although proprietary funds are not required to adopt an annual budget, the Company has chosen to prepare and adopt annual budgets to aid in planning and monitoring of its activities. There were some insignificant variances in budget to actual as shown in the supplementary schedules.

#### A. <u>Summary of Significant Accounting Policies</u> - (Continued)

#### 5. Assets, Liabilities and Net Position

#### a. Cash and Cash Equivalents

The Company's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

#### b. Investments

Investments for the government are reported at fair value (generally based on quoted market prices) except for the position in the State Treasurers' Investment Pool (Pool). In accordance with state law, the Pool operates in conformity with all of the requirements of the Securities and Exchange Commission's (SEC) Rule 2a7 as promulgated under the Investment Company Act of 1940, as amended. Accordingly, the Pool qualifies as a 2a7-like pool and is reported at the net asset value per share (which approximates fair value) even though it is calculated using the amortized cost method. The Pool is subject to regulatory oversight by the State Treasurer, although it is not registered with the SEC.

#### c. Inventories

Inventories on the balance sheet are stated at latest cost. Inventory items are recorded as expenditures when they are consumed.

#### d. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated fixed assets are recorded at acquisition value at the date of the donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. A capitalization threshold of \$2,500 is used.

Capital assets are being depreciated using the straight-line method over the following estimated useful lives:

	Estimated
Asset Class	<u>Useful Lives</u>
Utility system	20-40
Buildings	40
Furniture and fixtures	7-10
Vehicles	5-10
Equipment	3-10

#### e. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

#### A. <u>Summary of Significant Accounting Policies</u> - (Continued)

#### 5. Assets, Liabilities and Net Position - (Continued)

#### f. Compensated Absences

It is the policy of the Company to permit employees to accrue paid time off based on years of service. Unused paid time off may accumulate and carry forward up to a maximum of 120 or 160 hours which is paid upon termination. At March 31, 2017 the amount of accrued paid time off was determined to be immaterial to these financial statements and thus not recorded.

#### 6. Revenues and Expenses

#### Proprietary fund operating and nonoperating revenues and expenses

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Company are charges to customers for gas sales. Operating expenses for the fund include cost of sales, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### B. Deposits and Investments

#### Cash Deposits

Custodial credit risk - the risk that in the event of a bank failure, the government's deposits may not be returned to it. At March 31, 2017 the Company's bank balances were \$631,191 and \$162,591 of that amount was exposed to custodial credit risk, however, this exposure was collateralized by the applicable bank with pledge securities.

#### **Investments**

All investments made by the Gas Company complied with the Public Funds Investment Act (Texas Government Code Chapter 2256, Subchapter A) and all federal, state, and local statutes, rules or regulations. The Company is authorized to invest in obligations of or guaranteed by the governmental entities, certificates of deposit, repurchase agreements, commercial paper, mutual funds and public fund investment pools.

#### B. Deposits and Investments - (Continued)

Investments - (Continued)

The Company's investments at March 31, 2017 are shown below.

Investment or Investment Type	Maturity	Rating	Fair Value	<u></u> % (	of Portfolio
Certificates of Deposit - Nonparticipating	< 3 years	FDIC	\$ 209,002		10.96%
Certificates of Deposit - Participating	< 3 years	FDIC	1,192,714		62.53%
Certificates of Deposit - Participating	< 5 years	FDIC	503,928		26.42%
GNMA Pool	> 5 years	Not Rated	1,874		<u>0.09%</u>
Total Investments			\$ 1,907,518		<u>100.00</u> %
Money market funds included in cash	_				
Capital One brokerage	90 days	Uninsured/u	ıncollateralized	\$	117,353
Edward Jones	60 days	Aaam			138,164
				\$	255,517

The Company categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

GASB Statement No. 40 requires a determination as to whether the Company was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

#### 1. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. The Company policy is to exercise judgment and care, under circumstances then prevailing, that persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation but for investment, considering the probable safety of principal as well as the probable income to be derived. The ratings for investments owned at year-end are included in the table above.

#### 2. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. It is Company policy to diversify investments based on maturity and type of instrument. It is the policy of the Company to diversify its investments on the basis of maturity and type of instrument. The table above presents the portfolio breakdown.

#### 3. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. The Company limits its exposure to interest rate risk by diversifying its investments by security type and institution. It is the Company's policy to invest its funds in maturities sufficiently diverse, and in consideration of maximum maturity limits, to achieve safety of principal and adequate liquidity.

#### C. Capital Assets

Capital asset activity for the year ended March 31, 2017, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Business-type activities:				
Capital assets not being depricated: Construction in progress	\$ 45,142	\$ 305,308	\$ -	\$ 350,450
Capital assets, being depreciated: Utility plant	2,618,104	-	-	2,618,104
Buildings and improvements Equipment Vehicles	552,891 419,133 262,257	31,395 23,590	- - -	552,891 450,528 285,847
Total capital assets being depreciated	3,852,385	54,985		3,907,370
Less accumulated depreciation for:     Utility plant     Buildings and improvements     Equipment     Vehicles	(1,506,987) (351,762) (300,865) (180,583) (2,340,197)	(76,236) (13,942) (22,127) (19,983) (132,288)	- - - -	(1,583,223) (365,704) (322,992) (200,566) (2,472,485)
Total accumulated depreciation  Total capital assets being depreciated, net	1,512,188	(77,303)		1,434,885
Business-type activities capital assets, net	\$ 1,557,330	\$ 228,005	<u>\$ -</u>	\$ 1,785,335

#### D. <u>Accounts Receivable</u>

Accounts receivable of \$227,986 represent billed and uncollected service fees of \$248,390 less an 8% allowance for uncollectible service fees of \$19,674.

#### E. Risk Management

The Company is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. During fiscal year 2017, the Company purchased commercial insurance to cover general liabilities. There were no significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage for any of the past three fiscal years.

#### F. Pension Plan

#### 1. Plan Description

The Gas Company participates as one of 866 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the TMRS. TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the TMRS with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401 (a) of the Internal Revenue Code. TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at <a href="https://www.tmrs.com">www.tmrs.com</a>.

All eligible employees of the Gas Company are required to participate in TMRS.

#### 2. Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the Gas Company, within the options available in the state statutes governing TMRS. At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the Gas Company-financed monetary credits, with interest, were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payments options. Members may also choose to receive a portion of their benefit as a partial lump sum distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions of the City for plan year 2017 were as follows:

Employee deposit rate 5.0%

Matching ratio (City to employee) 2 to 1

Years required for vesting 5

Service retirement eligibility
(expressed as age/years of service) 60/5, 0/25

Updated service credit 100.0% repeating

Annuity increase (to retirees) 70.0% of CPI

#### 3. Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the Gas Company matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the Gas Company. Under the state law governing TMRS, the contribution rate for each entity is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the Gas Company were required to contribute 5.00% of their annual gross earnings during the fiscal year. The contribution rates for the Gas Company were 9.63% and 10.19% in calendar years 2016 and 2017, respectively. The Gas Company's contributions to TMRS for the fiscal year ended March 31, 2017 were \$64,923, and were equal to the required contributions.

#### F. Pension Plan - (Continued)

#### 4. Net Pension Liability

The Gas Company pension plan is incorporated with the City of Bay City, information related to the net pension liability is included in the totals for the City of Bay City, Texas. As a result, the Gas Company does not recognize a net pension liability or deferred inflows/outflows of resources. This information may be obtained by writing the City of Bay City, Texas, 1901 5<sup>th</sup> Street, Bay City, Texas 77414.

#### G. Health Reimbursement Arrangement

In an effort to keep health insurance premiums at a reasonable level, the Company chose to go with a higher deductible plan at \$5,000 per employee. As a result of the higher deductible, they established a health reimbursement arrangement under Section 105 of the Internal Revenue Code in which the employees are issued a debit card for up to \$2,000 on medical expenses, leaving a \$3,000 gap they must fill before reaching the \$5,000 deductible. The plan may be terminated by the Company at anytime with any excess contributions reverting back to the Company. The plan is administered independently of the Company by TPA Systems, Inc.

#### H. Restricted Assets

Cash has been restricted for the payment of customer deposits.

#### I. Nonmonetary Transactions

It is Company policy to donate gas consumed by City owned property. At March 31, 2017, the amount of gas at retail prices consumed by City property was \$33,211.

**Required Supplementary Information** 

MAJOR GOVERNMENTAL FUNDS - GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the year ended September 30, 2017

With comparative totals for the year ended September 30, 2016

·		20	)17		2016
				Variance	
	Original	Final		Positive	
	Budget	Budget	Actual	(Negative)	Actual
REVENUES					
Taxes					
Ad valorem taxes	\$ 3,888,309	\$ 3,888,309	\$ 3,820,914	\$ (67,395)	\$ 3,758,550
Other taxes	5,215,000	5,310,000	5,462,380	152,380	5,141,142
Licenses and permits	207,000	142,000	154,409	12,409	255,511
Fines and forfeitures	355,700	280,227	252,113	(28,114)	269,859
Fees and charges for services	2,553,543	2,553,543	2,563,553	10,010	2,755,992
Intergovernmental	137,247	137,247	153,480	16,233	58,635
Investment income	2,500	2,500	7,440	4,940	2,746
Miscellaneous	300,750	383,650	328,076	(55,574)	845,595
Total revenues	12,660,049	12,697,476	12,742,365	44,889	13,088,030
EXPENDITURES Current					
General government	2,265,132	2,266,806	2,191,915	74,891	2,335,155
Public safety	5,173,788	5,117,788	5,077,199	40,589	4,938,374
Public works	3,159,039	3,114,039	3,241,311	(127,272)	3,424,210
Cultural and recreation	1,374,702	1,469,702	1,338,905	130,797	1,421,965
Debt service	54,500	53,891	53,227	664	69,598
Total expenditures	12,027,161	12,022,226	11,902,557	119,669	12,189,302
·					
Excess (deficiency) of revenues over					
expenditures	632,888	675,250	839,808	164,558	898,728
•	<i>.</i>	•	,	*	,
OTHER FINANCING SOURCES (USE	S)				
Transfers in	707,294	522,549	522,550	1	233,784
Transfers out	(2,290,803)	(2,156,820)	(1,974,219)	182,601	(2,223,607)
Total other financing sources (uses)	(1,583,509)	(1,634,271)	(1,451,669)	182,602	(1,989,823)
Net change in fund balance	(950,621)	(959,021)	(611,861)	347,160	(1,091,095)
Fund balance at beginning of year	1,975,014	1,975,014	1,975,014		3,066,109
Fund balance at end of year	\$ 1,024,393	\$ 1,015,993	\$ 1,363,153	\$ 347,160	\$ 1,975,014

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS Last ten years

	2014			2015		2016
Total Banaian Lielalita	<del></del>	y a salah kapanan ya ji a maraya a faran a ya kabanan ya maran a salah a salah a salah a salah a salah a salah				
Total Pension Liability						
Service cost Interest (on the total pension liability)	\$	643,573 2,059,531	\$	764,701 2,108,170	\$	798,874 2,137,296
Changes of benefit terms		2,000,001		2,100,170		2, 10 <i>1</i> ,230 -
Difference between expected and actual experience		(538,291)		82,317		(245,259)
Change of assumptions  Benefit payments, including refunds of employee		-		191,065		-
contributions		(1,440,240)		(1,620,823)		(1,612,009)
Net Change in Total Pension Liability		724,573		1,525,430		1,078,902
Total Pension Liability - Beginning		29,820,207	Management	30,544,780	-	32,070,210
Total Pension Liability - Ending (a)	\$	30,544,780	<u>\$</u>	32,070,210	<u>\$</u>	33,149,112
Plan Fiduciary Net Position						
Contributions - Employer	\$	709,618	\$	764,694	\$	712,959
Contributions - Employee		326,089		364,143		370,192
Net Investment Income  Benefit payments, including refunds of employee		1,531,183		41,131		1,851,007
contributions		(1,440,240)		(1,620,823)		(1,612,009)
Administrative expense		(15,988)		(25,056)		(20,914)
Other	•	(1,314)		(1,237)		(1,127)
Net Change in Plan Fiduciary Net Position		1,109,348		(477,148)		1,300,108
Plan Fiduciary Net Position - Beginning		26,768,742		27,878,090		27,400,942
Plan Fiduciary Net Position - Ending (b)	<u>\$</u>	27,878,090	\$	27,400,942	\$	28,701,050
Net Pension Liability - Ending (a) - (b)	\$	2,666,690	\$	4,669,268	\$	4,448,062
Plan Fiduciary Net Position as a Percentage of Total Pension Liability		91.27%		85.44%		86.58%
Covered Employee Payroll	\$	6,521,784	\$	7,282,870	\$	7,403,837
Net Pension Liability as a Percentage of Covered Employee Payroll		40.89%		64.11%		60.08%

NOTE: Information for the prior seven years was not readily available. The City will compile the respective information over the next seven years as provided by TMRS on a "measurement date" basis.

The accompanying notes to required supplementary information are an integral part of this schedule.

# SCHEDULE OF EMPLOYER CONTRIBUTIONS Last ten fiscal years

					·		
	<del></del>	2015		2016	2017		
Actuarially Determined Contribution	\$	733,848	\$	723,264	\$	756,345	
Contribution in relation to the ac determined contribution	ctuarially ——	(751,736)		(740,221)		(773,967)	
Contribution deficiency (excess)	<u>\$</u>	(17,888)	\$	(16,957)	\$	(17,622)	
Covered employee payroll	\$	6,930,006	\$	7,332,068	\$	7,661,683	
Contributions as a percentage of employee payroll	covered	10.85%		10.10%		10.10%	

NOTE: Information for the prior seven fiscal years was not readily available. The City will compile the respective information over the next seven fiscal years.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION September 30, 2017

#### NOTE 1: BUDGETARY BASIS OF ACCOUNTING

The City annually adopts budgets that are prepared using the modified accrual basis of accounting, which is consistent with generally accepted accounting principles.

#### NOTE 2: BUDGETARY LEGAL COMPLIANCE

For the year ended September 30, 2017 the City complied with budgetary restrictions at all departmental levels except the following. The following table details these variances:

General Fund - Department	Final <u>Budget</u>	Actual	Negative Variance		
City general services Administration and council	\$ 916,299 262,517	\$ 959,652 279,602	\$ 43,353 17,085		
Streets and sanitation	3,114,039	3,241,311	127,272		

#### NOTE 3: TEXAS MUNICIPAL RETIREMENT SYSTEM

#### Valuation Date

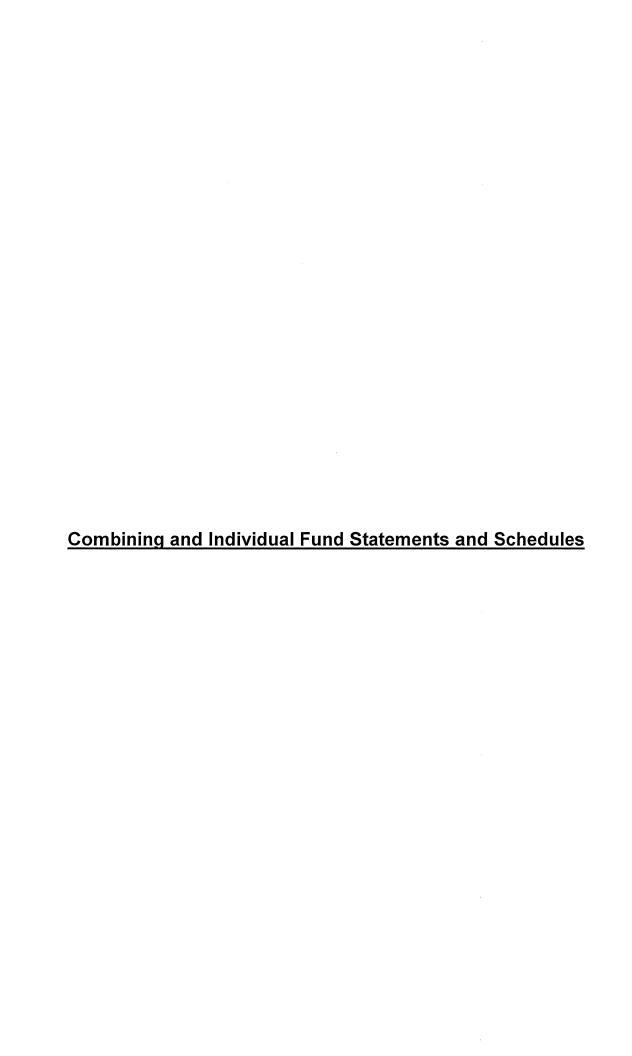
Actuarially determined contribution rates are calculated as of December 31 and become effective in January 13 months later.

#### Methods and Assumptions Used to Determine Contribution Rates

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	29 years
Asset Valuation Method	10 year Smoothed Market; 15% Soft Corridor
Inflation	2.50%
Salary Increases	3.50% to 10.5% including inflation
Investment Rate of Return*	6.75%
Retirement Age	Experience-based table of rates that are specific
	to the City's plan of benefits. Last updated for
	the 2015 valuation pursuant to an experience
	study of the period 2010-2014
Mortality	RP2000 Combined Mortality Table with Blue
	Collar Adjustment with male rates multiplied by
	109% and female rates multiplied by 103% and
	projected on a fully generational basis with
	scale BB.

#### Other Information

There were no benefit changes during the year.



#### **NONMAJOR GOVERNMENTAL FUNDS**

**Special Revenue Funds** are used to account and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects.

Civic and Cultural Arts - Accounts for the collection of hotel and motel taxes collected within the City.

**Donation Fund -** Accounts for various fund raising activities of the City.

**Forfeiture Fund** - Accounts for items seized by the City through the police department as a result of criminal investigations. The funds are used for one-time equipment purchases and other purchases to assist in police activities.

**Police Task Force Fund** - Accounts for funds received from governmental entities participating in the task force to be used to improve activities related to the prevention of illegal narcotics use, including drug education programs and law enforcement equipment.

**Court Building Security Fund** - Account for funds received in addition to municipal court fines to enhance these specific areas.

**Court Technology Fund** - Account for funds received in addition to municipal court fines to enhance these specific areas.

**Library Fund** - Accounts for funds received to support the Bay City Public Library which its mission is "to serve as a community resource that expands and enriches the lives of residents by providing and promoting the use of the library system's information, education, and recreation resources."

**Texas Capital Fund** - Accounts for funds received to fund public infrastructure related to business development or to fund downtown revitalization such as sidewalks in the Historic District.

**TIRZ Fund** - Accounts for property tax dollars for three separate reinvestment zones receiving incremental tax revenue. The funds are used to help pay for public improvements in those zones.

**Hazard Mitigation Fund** - Accounts for local and federal funds received to fund mitigation type projects to be better prepared for natural disasters. This fund also accounts for restoration projects as a result of Hurricane Harvey. The funds are awarded by the Texas Division of Emergency Management.

Capital Project Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities or other capital assets. Capital Project Funds exclude those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments.

**Street Maintenance Fund** - Accounts for monies transferred from other City funds for the improvement and construction of the City's streets.

2014 Capital Project Fund - Accounts for the proceeds and expenditures of the 2014 debt issue.

NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET September 30, 2017

	Special Revenue Funds									
	Civic and Cultural Arts Fund		Donation Fund		Forfeiture Fund		Court Building Security Fund		Court Technology Fund	
ASSETS										
Cash and cash equivalents	\$	456,901	\$	35,363	\$	65,576	\$	38,142	\$	33,379
Receivables (net)										
Taxes		172,261		-		-		-		-
Accounts		-		-				-		-
Due from other governments		-		-		-		-		-
Due from other funds		-		-		-		-		-
Due from component unit		-		-		-		-		-
Prepaid items		10,449				-				-
Total assets	\$	639,611	\$	35,363	\$	65,576	\$	38,142	\$	33,379
LIABILITIES										
Accounts payable	\$	51,983	\$	100	\$	-	\$	21	\$	-
Accrued expenditures		-		-		-		-		-
Deposits		19,428		-		-		-		-
Due to other funds		-		-		-		-		-
Unearned revenue		_			-	11,300				-
Total liabilities		71,411		100		11,300		21		
FUND BALANCES										
Restricted		568,200		35,263		54,276		38,121		33,379
Total fund balances		568,200		35,263		54,276		38,121		33,379
Total liabilities, deferred inflows										
and fund balances	\$	639,611	\$	35,363	\$	65,576	\$	38,142	\$	33,379

	Special Revenue Funds							Capital Project Funds				
Library Fund		Texas Capital Fund		TIRZ Fund		Hazard Mitigation Fund		Street Maintenance Fund		2014 Capital Project Fund		 Total
\$	90,034	\$	-	\$	3,463	\$	-	\$	54,568	\$	-	\$ 777,426
\$	75 - - 10,495 100,604	\$	156,159 - 80,000 - 236,159	\$	4,602 - - - - - 8,065	\$	51,564 - - - 51,564	\$	- - - - - 54,568	\$	220,589 - 220,589	\$ 172,261 4,677 207,723 220,589 80,000 20,944 1,483,620
\$	10,950 5,989 - - - 16,939	\$ 	10,011 - - 226,148 - 236,159	\$	- - - - -	\$	37,885 - - 13,679 - 51,564	\$ 	- - - - -	\$	- - - - -	\$ 110,950 5,989 19,428 239,827 11,300 387,494
	83,665 83,665		<del>-</del>		8,065 8,065		<del>-</del>		54,568 54,568		220,589 220,589	 1,096,126 1,096,126
\$	100,604	\$	236,159	\$	8,065	\$	51,564	\$	54,568	\$	220,589	\$ 1,483,620

NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES For the year ended September 30, 2017

	Special Revenue Funds									
		Civic and Cultural Arts Fund		Donation Fund	Forfeiture Fund		Police Task Force Fund			Court Building Security Fund
REVENUES										
Taxes	•	000 474	•		•		•			
Hotel - motel tax Fines and forfeitures	\$	806,471	\$	-	\$	- 884	\$	- 110	\$	- 4,158
Fees and charges for services		65,783		-		-		110		4,156
Intergovernmental		-		- -				_		-
Investment income										
Interest		93		72		_		_		10
Miscellaneous		2,805		5,750				_		
Total revenues		875,152		5,822		884		110		4,168
EXPENDITURES Current General government										
Public safety		_		_		- 8,775		32,747		13,094
Cultural and recreation		560,898		4,415		-		-		10,004
Capital outlay		137,035		-,		_		_		_
Total expenditures		697,933		4,415		8,775		32,747		13,094
Excess (deficiency) of revenues										
over expenditures		177,219		1,407		(7,891)		(32,637)		(8,926)
OTHER FINANCING SOURCES (USES	S)									
Transfers in		_		-		27,856		<b>-</b>		-
Transfers out		(58,314)				_		(27,856)		
Total other financing sources (uses)		(58,314)				27,856		(27,856)		
Net change in fund balances		118,905		1,407		19,965		(60,493)		(8,926)
Fund balances at beginning of year		449,295		33,856		34,311		60,493		47,047
Fund balances at end of year	\$	568,200	\$	35,263	\$	54,276	\$	_	\$	38,121

	Special Revenue Funds								Capital Pr	oject	Funds					
Court Technology Fund		Library Fund	Texas Capital Fund	TIRZ Fund		Hazard Mitigation Fund		Street Maintenance Fund		2014 Capital Project Fund			Total			
\$	-	\$ -	\$ -	\$	_	\$	_	\$	-	\$	<u>-</u>	\$	806,471			
	5,435	5,678	-		-		-		-		-		16,265			
	-	45,990	-		· _		-		-		-		111,773			
	-	200,000	741,964		-	45,9	27		-		-		987,891			
	8	27	<u>-</u>		_		_		97		2,455		2,762			
		55,046	84,740		8,065	5,6					_		162,042			
	5,443	306,741	826,704		8,065	51,5	<u>63</u>		97		2,455		2,087,204			
	-	-	-		-	71,8	90		36		-		71,926			
	8,213	-	-		-		-		-		-		62,829			
	-	446,724	-		-		-		-		-		1,012,037			
	-		867,216		_		_		_		27,537		1,031,788			
	8,213	446,724	867,216		_	71,8	90		36		27,537		2,178,580			
	(2,770)	(139,983)	(40,512)		8,065	(20,3	27)		61		(25,082)		(91,376)			
	<del>-</del>	135,424 (4,352)	40,512		<u>-</u>	20,3	27		300,000 (245,671)		245,671		769,790 (336,193)			
			40.540													
		131,072	40,512			20,3	21		54,329	-	245,671	_	433,597			
	(2,770)	(8,911)	-		8,065		-		54,390		220,589		342,221			
	36,149	92,576		_					178				753,905			
\$	33,379	\$ 83,665	<u>\$</u>	\$	8,065	\$	_	\$	54,568	\$	220,589	\$	1,096,126			

### **GENERAL FUND**

The General Fund is the City's primary operating fund and accounts for all financial resources of the general government, except those required to be accounted for and reported in another fund.

MAJOR GOVERNMENTAL FUNDS - GENERAL FUND BALANCE SHEET September 30, 2017 With comparative totals for September 30, 2016

		2017		2016
ASSETS				
Cash and cash equivalents	\$	1,171,265	\$	2,441,679
Receivables (net)				
Accounts		392,150		345,138
Taxes		498,943		510,855
Fines		49,346		64,444
Due from other governments		326,637		349,340
Due from other funds		239,827		4,063
Due from component unit		94,037		1,177
Prepaid items		31,665		44,589
Total assets	\$	2,803,870	\$	3,761,285
LIABILITIES				
Accounts payable	\$	424,713	\$	778,433
Accrued expenditures		185,250		174,407
Due to other governments		37,326		40,071
Deposits  Deposits		4,600 220,589		2,625 211,256
Due to other funds				
Total liabilities		872,478		1,206,792
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue		568,239		579,479
Total deferred inflows of resources		568,239		579,479
10111 40101104 11111010 01 100041000				
FUND BALANCES				
Nonspendable		31,665		44,589
Unassigned		1,331,488		1,930,425
Total fund balances		1,363,153		1,975,014
Total liebilities, defermed inflows and found belonger	¢	2 902 970	¢	3,761,285
Total liabilities, deferred inflows and fund balances	<u>\$</u>	2,803,870	\$	3,701,203

		2017		2016
REVENUES	Final Budget	Actual	Variance Positive (Negative)	Actual
Taxes				
Ad valorem tax	\$ 3,888,309	\$ 3,820,914	\$ (67,395)	\$ 3,758,550
Sales tax	4,117,500	4,295,598	178,098	4,060,320
Mixed beverage tax	47,500	39,307	(8,193)	40,191
Franchise tax	1,145,000	1,127,475	(17,525)	1,040,631
Total taxes	9,198,309	9,283,294	84,985	8,899,692
Other revenues				
Licenses and permits	142,000	154,409	12,409	255,511
Fines and forfeitures	280,227	252,113	(28,114)	269,859
Fees and charges for services	2,553,543	2,563,553	10,010	2,755,992
Intergovernmental	137,247	153,480	16,233	58,635
Investment income	2,500	7,440	4,940	2,746
Miscellaneous	383,650	328,076	(55,574)	845,595
Total other revenues	3,499,167	3,459,071	(40,096)	4,188,338
Total revenues	12,697,476	12,742,365	44,889	13,088,030
EXPENDITURES				
Current				
General government				
City secretary				
Personnel services	253,685	240,574	13,111	222,618
Supplies	19,803	13,283	6,520	20,960
Repairs and maintenance	-	-		207
Other services and charges	95,661	55,985	39,676	83,322
Total city secretary	369,149	309,842	59,307	327,107
City general services				
Personnel services	<u>-</u>	264	(264)	8,894
Supplies	15,200	15,887	(687)	15,902
Repairs and maintenance	34,000	22,919	11,081	47,966
Other services and charges	867,099	920,582	(53,483)	1,119,729
Total city general services	916,299	959,652	(43,353)	1,192,491
Administration and council				
Personnel services	236,417	257,354	(20,937)	231,187
Supplies	12,300	10,492	1,808	15,792
Other services and charges	13,800	11,756	2,044	19,757
Total administration and council	262,517	279,602	(17,085)	266,736
				(continued)

EXPENDITURES - (Continued)           EXPENDITURES - (Continued)         Budget         Actual         Variance Positive Positive (Negative)         Actual           Current - (Continued)         Supplies         Supplies         \$ 22         \$ (22)         \$ 2-0           Supplies         \$ 57,564         56,270         1,294         42,104           Total Main Street         57,564         56,292         1,272         42,104           Municipal court         Personnel services         182,667         172,263         10,404         174,625           Supplies         6,600         6,497         103         6,893           Repairs and maintenance         4,500         1,799         2,701         1,880           Other services and charges         117,600         100,202         17,398         104,834           Total municipal court         311,367         280,761         30,606         288,032           Finance         Personnel services         325,360         284,639         40,721         152,240           Supplies         8,250         5,632         2,618         7,147           Other services and charges         349,910         305,766         44,144         218,685           Total jeneral gov		· .	2017		2016
EXPENDITURES - (Continued)   Current - (Continued)   General government - (Continued)   Supplies   \$ - \$ 22 \$ (22) \$ - \$     Other services and charges   57,564   56,270   1,294   42,104     Total Main Street   57,564   56,292   1,272   42,104     Total Main Street   57,564   56,292   1,272   42,104     Municipal court   Personnel services   182,667   172,263   10,404   174,625     Supplies   6,600   6,497   103   6,893     Repairs and maintenance   4,500   1,799   2,701   1,680     Other services and charges   117,600   100,202   17,398   104,834     Total municipal court   311,367   280,761   30,606   288,032     Finance   Personnel services   325,360   284,639   40,721   152,240     Supplies   3,250   5,632   2,618   7,147     Other services and charges   16,300   15,495   805   59,298     Total finance   349,910   305,766   44,144   218,685     Total general government   2,266,806   2,191,915   74,891   2,335,155     Public safety   Police   Personnel services   4,092,167   4,097,615   (5,448)   3,954,536     Supplies   120,042   105,009   15,033   101,573     Repairs and maintenance   68,667   42,538   26,129   107,840     Other services and charges   301,222   311,377   (10,155)   276,406     Capital outlay   170,000   169,586   414   165,628     Total police   4,752,098   4,726,125   25,973   4,605,983     Fire   Personnel services   59,882   54,915   4,967   61,468     Supplies   14,164   10,024   4,140   9,606     Repairs and maintenance   44,000   54,277   (10,277)   37,699     Other services and charges   75,400   70,990   4,410   74,688     Total fire   193,446   190,206   3,240   183,462			Actual	Positive	Actual
Supplies         \$         \$         22         \$         (22)         \$           Other services and charges         57,564         56,270         1,294         42,104           Total Main Street         57,564         56,292         1,272         42,104           Municipal court         Personnel services         182,667         172,263         10,404         174,625           Supplies         6,600         6,497         103         6,893           Repairs and maintenance         4,500         1,799         2,701         1,680           Other services and charges         117,600         100,202         17,398         104,834           Total municipal court         311,367         280,761         30,606         288,032           Finance         Personnel services         325,360         284,639         40,721         152,240           Supplies         8,250         5,632         2,618         7,147           Other services and charges         16,300         15,495         805         59,298           Total general government         2,266,806         2,191,915         74,891         2,335,155           Public safety         Police         120,042         105,009         15,033	Current - (Continued) General government - (Continued)				
Total Main Street         57,564         56,292         1,272         42,104           Municipal court         Personnel services         182,667         172,263         10,404         174,625           Supplies         6,600         6,497         103         6,893           Repairs and maintenance         4,500         1,799         2,701         1,680           Other services and charges         117,600         100,202         17,398         104,834           Total municipal court         311,367         280,761         30,606         288,032           Finance         Personnel services         325,360         284,639         40,721         152,240           Supplies         8,250         5,632         2,618         7,147           Other services and charges         16,300         15,495         805         59,298           Total finance         349,910         305,766         44,144         218,685           Total general government         2,266,806         2,191,915         74,891         2,335,155           Public safety         Police         2         105,009         15,033         101,573           Repairs and maintenance         68,667         42,538         26,129         107,840	Supplies	\$ -	\$ 22	\$ (22)	\$ -
Municipal court         Personnel services         182,667         172,263         10,404         174,625           Supplies         6,600         6,497         103         6,893           Repairs and maintenance         4,500         1,799         2,701         1,680           Other services and charges         117,600         100,202         17,398         104,834           Total municipal court         311,367         280,761         30,606         288,032           Finance         Personnel services         325,360         284,639         40,721         152,240           Supplies         8,250         5,632         2,618         7,147           Other services and charges         16,300         15,495         805         59,298           Total finance         349,910         305,766         44,144         218,685           Total general government         2,266,806         2,191,915         74,891         2,335,155           Public safety         Police         Police         4,092,167         4,097,615         (5,448)         3,954,536           Supplies         120,042         105,009         15,033         101,573         Repairs and maintenance         68,667         42,538         26,129         1	Other services and charges	57,564	56,270	1,294	42,104
Personnel services         182,667         172,263         10,404         174,625           Supplies         6,600         6,497         103         6,893           Repairs and maintenance         4,500         1,799         2,701         1,680           Other services and charges         117,600         100,202         17,398         104,834           Total municipal court         311,367         280,761         30,606         288,032           Finance         Personnel services         325,360         284,639         40,721         152,240           Supplies         8,250         5,632         2,618         7,147           Other services and charges         16,300         15,495         805         59,298           Total finance         349,910         305,766         44,144         218,685           Public safety         Police         Personnel services         4,092,167         4,097,615         (5,448)         3,954,536           Supplies         120,042         105,009         15,033         101,573           Repairs and maintenance         68,667         42,538         26,129         107,840           Other services and charges         301,222         311,377         (10,155)         276,4	Total Main Street	57,564	56,292	1,272	42,104
Supplies         6,600         6,497         103         6,893           Repairs and maintenance         4,500         1,799         2,701         1,680           Other services and charges         117,600         100,202         17,398         104,834           Total municipal court         311,367         280,761         30,606         288,032           Finance         Personnel services         325,360         284,639         40,721         152,240           Supplies         8,250         5,632         2,618         7,147           Other services and charges         16,300         15,495         805         59,298           Total finance         349,910         305,766         44,144         218,685           Total general government         2,266,806         2,191,915         74,891         2,335,155           Public safety         Police         Personnel services         4,092,167         4,097,615         (5,448)         3,954,536           Supplies         120,042         105,009         15,033         101,573           Repairs and maintenance         68,667         42,538         26,129         107,840           Other services and charges         301,222         311,377         (10,155)					
Repairs and maintenance Other services and charges         4,500 117,600 100,202 17,398 104,834         1,680 100,202 17,398 104,834           Total municipal court         311,367 280,761 30,606 288,032           Finance Personnel services Supplies 8,250 5,632 2,618 7,147 Other services and charges 16,300 15,495 805 59,298         40,721 152,240 40,747 40,747 40,747 40,745 805 59,298           Total finance 349,910 305,766 44,144 218,685         2,191,915 74,891 2,335,155           Public safety Police Personnel services 4,092,167 4,097,615 Supplies 120,042 105,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,663 120,009 15,033 101,573 8,663 80,6				·	
Other services and charges         117,600         100,202         17,398         104,834           Total municipal court         311,367         280,761         30,606         288,032           Finance         Personnel services         325,360         284,639         40,721         152,240           Supplies         8,250         5,632         2,618         7,147           Other services and charges         16,300         15,495         805         59,298           Total finance         349,910         305,766         44,144         218,685           Total general government         2,266,806         2,191,915         74,891         2,335,155           Public safety         Police         Personnel services         4,092,167         4,097,615         (5,448)         3,954,536           Supplies         120,042         105,009         15,033         101,573           Repairs and maintenance         68,667         42,538         26,129         107,840           Other services and charges         301,222         311,377         (10,155)         276,406           Capital outlay         170,000         169,586         414         165,628           Total police         4,752,098         4,726,125         25,97			·		
Total municipal court         311,367         280,761         30,606         288,032           Finance Personnel services Supplies Total finance Supplies Total general government Supplies Supplies Supplies Personnel services Supplies	•	The state of the s	· ·		•
Finance         Personnel services         325,360         284,639         40,721         152,240           Supplies         8,250         5,632         2,618         7,147           Other services and charges         16,300         15,495         805         59,298           Total finance         349,910         305,766         44,144         218,685           Total general government         2,266,806         2,191,915         74,891         2,335,155           Public safety         Police         Personnel services         4,092,167         4,097,615         (5,448)         3,954,536           Supplies         120,042         105,009         15,033         101,573           Repairs and maintenance         68,667         42,538         26,129         107,840           Other services and charges         301,222         311,377         (10,155)         276,406           Capital outlay         170,000         169,586         414         165,628           Total police         4,752,098         4,726,125         25,973         4,605,983           Fire         Personnel services         59,882         54,915         4,967         61,468           Supplies         14,164         10,024         4,140 <td></td> <td></td> <td></td> <td></td> <td></td>					
Personnel services         325,360         284,639         40,721         152,240           Supplies         8,250         5,632         2,618         7,147           Other services and charges         16,300         15,495         805         59,298           Total finance         349,910         305,766         44,144         218,685           Total general government         2,266,806         2,191,915         74,891         2,335,155           Public safety           Police         8         8,250         4,097,615         (5,448)         3,954,536           Supplies         120,042         105,009         15,033         101,573           Repairs and maintenance         68,667         42,538         26,129         107,840           Other services and charges         301,222         311,377         (10,155)         276,406           Capital outlay         170,000         169,586         414         165,628           Total police         4,752,098         4,726,125         25,973         4,605,983           Fire         Personnel services         59,882         54,915         4,967         61,468           Supplies         14,164         10,024         4,140	Total municipal court	311,367	280,761	30,606	288,032
Supplies Other services and charges         8,250 16,300 15,495 15,495         2,618 20,298         7,147 20,400           Total finance         349,910 305,766 44,144 218,685         2,191,915 74,891 2,335,155           Total general government         2,266,806 2,191,915 74,891 2,335,155           Public safety Police Personnel services           Personnel services         4,092,167 4,097,615 (5,448) 3,954,536 (5,448) 3,954,536 (7,900) 15,033 101,573 (7,900) 15,033 101,573 (7,900) 10,900 (1,900) 10,903		225 222	224 222	10.704	450.040
Other services and charges         16,300         15,495         805         59,298           Total finance         349,910         305,766         44,144         218,685           Total general government         2,266,806         2,191,915         74,891         2,335,155           Public safety Police Personnel services         4,092,167         4,097,615         (5,448)         3,954,536           Supplies         120,042         105,009         15,033         101,573           Repairs and maintenance         68,667         42,538         26,129         107,840           Other services and charges         301,222         311,377         (10,155)         276,406           Capital outlay         170,000         169,586         414         165,628           Total police         4,752,098         4,726,125         25,973         4,605,983           Fire         Personnel services         59,882         54,915         4,967         61,468           Supplies         14,164         10,024         4,140         9,606           Repairs and maintenance         44,000         54,277         (10,277)         37,699           Other services and charges         75,400         70,990         4,410         74,689 </td <td></td> <td>_</td> <td>· ·</td> <td>· ·</td> <td>•</td>		_	· ·	· ·	•
Total finance         349,910         305,766         44,144         218,685           Total general government         2,266,806         2,191,915         74,891         2,335,155           Public safety Police Personnel services         4,092,167         4,097,615         (5,448)         3,954,536           Supplies         120,042         105,009         15,033         101,573           Repairs and maintenance         68,667         42,538         26,129         107,840           Other services and charges         301,222         311,377         (10,155)         276,406           Capital outlay         170,000         169,586         414         165,628           Total police         4,752,098         4,726,125         25,973         4,605,983           Fire         Personnel services         59,882         54,915         4,967         61,468           Supplies         14,164         10,024         4,140         9,606           Repairs and maintenance         44,000         54,277         (10,277)         37,699           Other services and charges         75,400         70,990         4,410         74,689           Total fire         193,446         190,206         3,240         183,462	• •	•	· ·		
Total general government         2,266,806         2,191,915         74,891         2,335,155           Public safety Police Personnel services Supplies 120,042 105,009 15,033 101,573 Repairs and maintenance 68,667 42,538 26,129 107,840 Other services and charges 301,222 311,377 (10,155) 276,406 Capital outlay 170,000 169,586 414 165,628           Total police         4,752,098 4,726,125 25,973 4,605,983           Fire Personnel services Supplies 14,164 10,024 4,140 9,606 Repairs and maintenance 44,000 54,277 (10,277) 37,699 Other services and charges 75,400 70,990 4,410 74,689           Total fire         193,446         190,206         3,240         183,462	_				
Public safety         Police       4,092,167       4,097,615       (5,448)       3,954,536         Supplies       120,042       105,009       15,033       101,573         Repairs and maintenance       68,667       42,538       26,129       107,840         Other services and charges       301,222       311,377       (10,155)       276,406         Capital outlay       170,000       169,586       414       165,628         Total police       4,752,098       4,726,125       25,973       4,605,983         Fire       Personnel services       59,882       54,915       4,967       61,468         Supplies       14,164       10,024       4,140       9,606         Repairs and maintenance       44,000       54,277       (10,277)       37,699         Other services and charges       75,400       70,990       4,410       74,689         Total fire       193,446       190,206       3,240       183,462	rotal finance	349,910	303,700	<del></del>	210,000
Police         Personnel services         4,092,167         4,097,615         (5,448)         3,954,536           Supplies         120,042         105,009         15,033         101,573           Repairs and maintenance         68,667         42,538         26,129         107,840           Other services and charges         301,222         311,377         (10,155)         276,406           Capital outlay         170,000         169,586         414         165,628           Total police         4,752,098         4,726,125         25,973         4,605,983           Fire         Personnel services         59,882         54,915         4,967         61,468           Supplies         14,164         10,024         4,140         9,606           Repairs and maintenance         44,000         54,277         (10,277)         37,699           Other services and charges         75,400         70,990         4,410         74,689           Total fire         193,446         190,206         3,240         183,462	Total general government	2,266,806	2,191,915	74,891	2,335,155
Supplies         120,042         105,009         15,033         101,573           Repairs and maintenance         68,667         42,538         26,129         107,840           Other services and charges         301,222         311,377         (10,155)         276,406           Capital outlay         170,000         169,586         414         165,628           Total police         4,752,098         4,726,125         25,973         4,605,983           Fire         Personnel services         59,882         54,915         4,967         61,468           Supplies         14,164         10,024         4,140         9,606           Repairs and maintenance         44,000         54,277         (10,277)         37,699           Other services and charges         75,400         70,990         4,410         74,689           Total fire         193,446         190,206         3,240         183,462					
Repairs and maintenance       68,667       42,538       26,129       107,840         Other services and charges       301,222       311,377       (10,155)       276,406         Capital outlay       170,000       169,586       414       165,628         Total police       4,752,098       4,726,125       25,973       4,605,983         Fire       Personnel services       59,882       54,915       4,967       61,468         Supplies       14,164       10,024       4,140       9,606         Repairs and maintenance       44,000       54,277       (10,277)       37,699         Other services and charges       75,400       70,990       4,410       74,689         Total fire       193,446       190,206       3,240       183,462	Personnel services	4,092,167		(5,448)	
Other services and charges         301,222         311,377         (10,155)         276,406           Capital outlay         170,000         169,586         414         165,628           Total police         4,752,098         4,726,125         25,973         4,605,983           Fire         Personnel services         59,882         54,915         4,967         61,468           Supplies         14,164         10,024         4,140         9,606           Repairs and maintenance         44,000         54,277         (10,277)         37,699           Other services and charges         75,400         70,990         4,410         74,689           Total fire         193,446         190,206         3,240         183,462	• •				
Capital outlay         170,000         169,586         414         165,628           Total police         4,752,098         4,726,125         25,973         4,605,983           Fire         Personnel services         59,882         54,915         4,967         61,468           Supplies         14,164         10,024         4,140         9,606           Repairs and maintenance         44,000         54,277         (10,277)         37,699           Other services and charges         75,400         70,990         4,410         74,689           Total fire         193,446         190,206         3,240         183,462	•				
Fire         4,752,098         4,726,125         25,973         4,605,983           Fire         Personnel services         59,882         54,915         4,967         61,468           Supplies         14,164         10,024         4,140         9,606           Repairs and maintenance         44,000         54,277         (10,277)         37,699           Other services and charges         75,400         70,990         4,410         74,689           Total fire         193,446         190,206         3,240         183,462	_				
Fire         Personnel services       59,882       54,915       4,967       61,468         Supplies       14,164       10,024       4,140       9,606         Repairs and maintenance       44,000       54,277       (10,277)       37,699         Other services and charges       75,400       70,990       4,410       74,689         Total fire       193,446       190,206       3,240       183,462	·				
Personnel services       59,882       54,915       4,967       61,468         Supplies       14,164       10,024       4,140       9,606         Repairs and maintenance       44,000       54,277       (10,277)       37,699         Other services and charges       75,400       70,990       4,410       74,689         Total fire       193,446       190,206       3,240       183,462	l otal police	4,752,098	4,726,125	25,973	4,605,983
Supplies       14,164       10,024       4,140       9,606         Repairs and maintenance       44,000       54,277       (10,277)       37,699         Other services and charges       75,400       70,990       4,410       74,689         Total fire       193,446       190,206       3,240       183,462					
Repairs and maintenance       44,000       54,277       (10,277)       37,699         Other services and charges       75,400       70,990       4,410       74,689         Total fire       193,446       190,206       3,240       183,462				· · · · · · · · · · · · · · · · · · ·	
Other services and charges         75,400         70,990         4,410         74,689           Total fire         193,446         190,206         3,240         183,462				·	
Total fire 193,446 190,206 3,240 183,462	•			•	
	•				
	. 3.61.1110				(continued)

	<u></u>	2017		2016
	Final Budget	Actual	Variance Positive (Negative)	Actual
EXPENDITURES - (Continued) Current - (Continued) Public safety - (Continued) Animal impoundment			_(g)	
Personnel services Supplies Repairs and maintenance Other services and charges	\$ 144,469 3,750 6,933 17,092	\$ 142,636 2,923 4,064 11,245	\$ 1,833 827 2,869 5,847	\$ 135,312 2,969 1,110 9,538
Total animal impoundment	172,244	160,868	11,376	148,929
Total public safety	5,117,788	5,077,199	40,589	4,938,374
Public works Streets and sanitation Personnel services Supplies Repairs and maintenance Other services and charges Capital outlay	1,094,655 137,384 196,500 1,685,500	1,039,210 68,169 163,341 1,970,591	55,445 69,215 33,159 (285,091)	1,010,225 108,224 360,116 1,622,873 322,772
Total streets and sanitation	3,114,039	3,241,311	(127,272)	3,424,210
Total public works	3,114,039	3,241,311	(127,272)	3,424,210
Cultural and recreation Parks and recreation Personnel services Supplies Repairs and maintenance Other services and charges Capital outlay	694,590 100,900 103,000 281,500 116,000	618,378 59,372 111,877 277,149 115,389	76,212 41,528 (8,877) 4,351 611	549,073 90,871 111,522 262,502 182,442
Total parks and recreation	1,295,990	1,182,165	113,825	1,196,410
Riverside park Personnel services Supplies Repairs and maintenance Other services and charges Capital outlay	108,702 16,000 13,000 36,010	101,422 11,999 12,861 30,458	7,280 4,001 139 5,552	115,586 15,900 26,214 37,774 30,081
Total riverside park	173,712	156,740	16,972	225,555
Total cultural and recreation	1,469,702	1,338,905	130,797	1,421,965
				(continued)

			2016		
EXPENDITURES - (Continued)	Final Budget	Actual	Variance Positive (Negative)	Actual	
Debt service Principal Interest and fiscal charges	\$ 51,000 2,891	\$ 51,849 1,378	\$ (849) 1,513	\$ 64,252 5,346	
Total debt service	53,891	53,227	664	69,598	
Total expenditures	12,022,226	11,902,557	119,669	12,189,302	
Excess (deficiency) of revenues over expenditures	675,250	839,808	164,558	898,728	
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	522,549 (2,156,820)	522,550 (1,974,219)	1 182,601	233,784 (2,223,607)	
Total other financing sources (uses)	(1,634,271)	(1,451,669)	182,602	(1,989,823)	
Net change in fund balance	(959,021)	(611,861)	347,160	(1,091,095)	
Fund balance at beginning of year	1,975,014	1,975,014		3,066,109	
Fund balance at end of year	\$ 1,015,993	\$ 1,363,153	\$ 347,160	\$ 1,975,014 (concluded)	

# **DEBT SERVICE FUND**

The Debt Service Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditure for general government debt principal and interest.

	2017							2016		
		Final Budget		Actual		Variance Positive Negative)		Actual		
REVENUES										
Ad valorem taxes	Φ.	004 504	Φ.	054.004	Φ.	(7.4.40)	Φ.	707 440		
Current taxes Delinquent taxes	\$	861,501 4,000	\$	854,361	\$	(7,140)	\$	797,443		
Penalty and interest		4,000 3,500		14,740 13,242		10,740 9,742		12,168 11,374		
Investment income		3,500		15,242		9,742 155		600		
Total revenues		869,001		882,498		13,497		821,585		
EXPENDITURES										
Debt service								•		
Principal retirement		1,302,696		1,380,508		(77,812)		1,489,500		
Interest and fiscal charges		390,707		400,694		(9,987)		337,004		
Paying agents' fees and issue costs		2,000		5,495		(3,495)		2,300		
Total expenditures		1,695,403		1,786,697		(91,294)		1,828,804		
Excess (deficiency) of revenues										
over expenditures		(826,402)		(904,199)		(77,797)		(1,007,219)		
OTHER FINANCING SOURCES (USES)										
Transfers in		919,704		869,704		(50,000)		1,209,739		
Total other financing sources (uses)		919,704		869,704		(50,000)		1,209,739		
Net change in fund balances		93,302		(34,495)		(127,797)		202,520		
Fund balances at beginning of year		233,825		233,825				31,305		
Fund balances at end of year	\$	327,127	\$	199,330	\$	(127,797)	\$	233,825		

#### **INTERNAL SERVICE FUNDS**

Internal Service Funds are used to account for financing of goods or services provided by one department or agency of a government to other departments or agencies on a cost reimbursement basis. The City maintains two Internal Service Funds: Maintenance and Information Technology.

**Maintenance Fund** - The Maintenance Fund was created to provide maintenance on City owned equipment, vehicles, and facilities.

**Information Technology Fund** - The Information Technology Fund was created to provide computer maintenance and purchases for all departments of the City.

CITY OF BAY CITY, TEXAS
INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION September 30, 2017

ASSETS	<u>Maintenance</u>	Information Technology	Total
Current assets	\$ 6,150	\$ 7,641	\$ 13,791
Cash and cash equivalents  Total current assets	6,150	7,641	13,791
	0,130	7,041	13,791
Noncurrent assets			
Capital assets	168,696	219,946	388,642
Buildings, improvements, and equipment (net)			
Total noncurrent assets	168,696	219,946	388,642
Total assets	174,846	227,587	402,433
LIABILITIES Current liabilities Accounts payable	7,448	6,833	14,281
Accrued expenses	12,597	6,870	19,467
Accrued compensated absences	1,972	836	2,808
Current portion of capital lease payable		49,549	49,549
Total current liabilities	22,017	64,088	86,105
Noncurrent liabilities			
Accrued compensated absences	17,747	7,519	25,266
Total noncurrent liabilities	17,747	7,519	25,266
Total liabilities	39,764	71,607	111,371
NET POSITION			
Net investment in capital assets	168,696	170,397	339,093
Unrestricted	(33,614)		(48,031)
Total net position	<u>\$ 135,082</u>	<u>\$ 155,980</u>	<u>\$ 291,062</u>

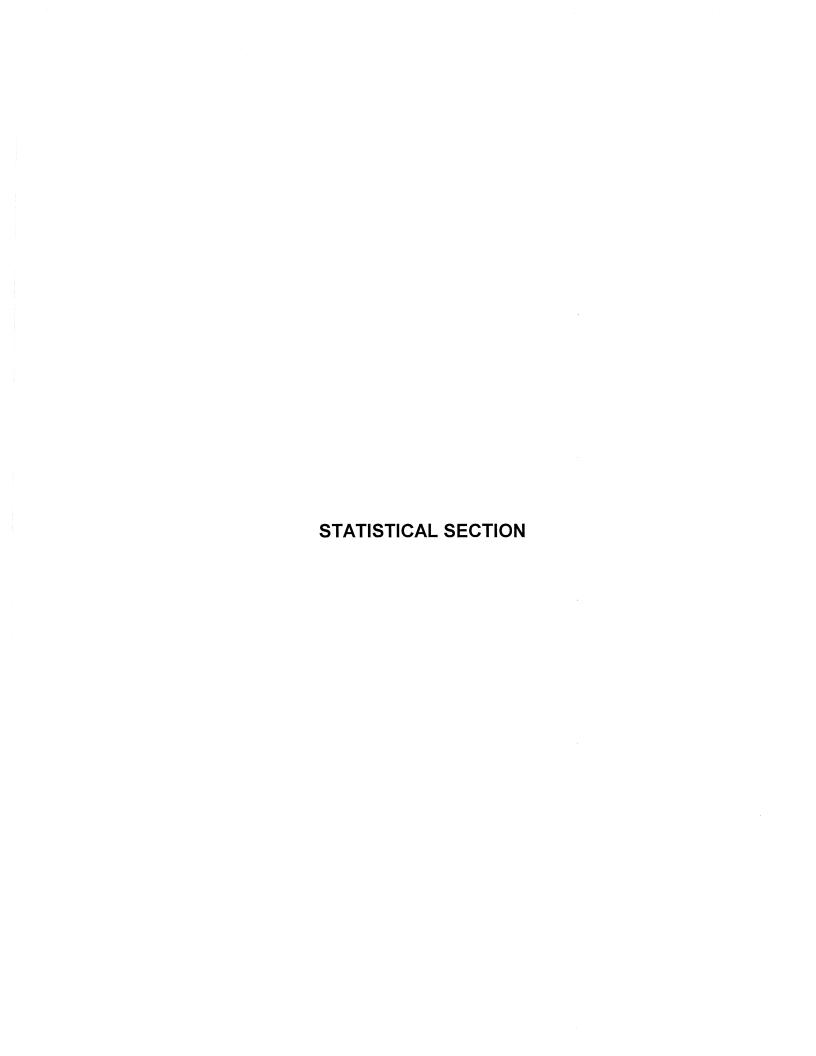
INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION For the year ended September 30, 2017

	Maintenance	Information Technology	Total	
OPERATING REVENUES  Miscellaneous	\$ 15	\$ -	\$ 15	
Total operating revenues	15	<u>σ</u> -	15	
Total opolating foronass				
OPERATING EXPENSES				
Maintenance	543,355	-	543,355	
Information technology	- 02 160	549,483	549,483	
Depreciation T	83,168	134,059	217,227	
Total operating expenses	626,523	683,542	1,310,065	
Operating income (loss) before nonoperating revenues (expenses) and contributions and transfers	(626,508)	(683,542)	(1,310,050)	
NONOPERATING REVENUES (EXPENSES) Investment income	6	13	19	
Interest and fiscal charges		(3,049)	(3,049)	
Net nonoperating revenues (expenses)	6	(3,036)	(3,030)	
Income (loss) before contributions and transfers	(626,502)	(686,578)	(1,313,080)	
Contributions and transfers				
Capital contributions	-	21,385	21,385	
Transfers in	543,842	603,145	1,146,987	
Total contributions and transfers	543,842	624,530	1,168,372	
Change in net position	(82,660)	(62,048)	(144,708)	
Total net position at beginning of year	217,742	218,028	435,770	
Total net position at end of year	\$ 135,082	\$ 155,980	\$ 291,062	

CITY OF BAY CITY, TEXAS INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS For the year ended September 30, 2017

				nformation		
		Maintenance	T	echnology		Total
CASH FLOWS FROM OPERATING ACTIVITIES						
Cash received from customers	\$	15	\$	-	\$	15
Cash paid to suppliers for goods and services		(54,539)		(321,308)		(375,847)
Cash paid to employees for services		(496,579)		(245,153)		(741,732)
Net cash provided (used) by operating activities		(551,103)		(566,461)		(1,117,564)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfers (to) from other funds		543,842		603,145		1,146,987
Net cash provided (used) by noncapital						
financing activities		543,842		603,145		1,146,987
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Capital grants and contributions		_		1,839		1,839
Principal paid on capital lease		-		(52,068)		(52,068)
Interest paid on capital lease		-		(3,049)		(3,049)
Net cash provided (used) by capital and						
related financing activities		_		(53,278)		(53,278)
CASH FLOWS FROM INVESTING ACTIVITIES						
Investment income		6		13		19
Net cash provided (used) by						
investing activities		6		13		19
Net increase (decrease) in cash and cash equivalents		(7,255)		(16,581)		(23,836)
Cash and cash equivalents at beginning of year		13,405		24,222		37,627
Cash and cash equivalents at end of year	\$	6,150	\$	7,641	\$	13,791
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES						
Operating income (loss)	\$	(626,508)	\$	(683,542)	\$	(1,310,050)
Adjustments to reconcile operating income to net cash provided by operating activities Depreciation		83,168		134,059		217,227
Changes in assets and liabilities						
(Increase) decrease in prepaid items		1,606		1,502		3,108
Increase (decrease) in accounts payable		(8,306)		(19,178)		(27,484)
Increase (decrease) in accrued expenses		(888) (175)		1,095 (397)		207 (572)
Increase (decrease) in accrued compensated absences						
Total adjustments		75,405		117,081		192,486
Net cash provided (used) by operating activities	<u>\$</u>	(551,103)	\$	(566,461)	<u>\$</u>	(1,117,564)



# **STATISTICAL SECTION**

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	Page
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time	91
Revenue Capacity  These schedules contain information to help the reader assess the factors affecting the City's ability to generate its property taxes and water and sewer revenues	102
Debt Capacity  These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future	108
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments	113
Operating Information  These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs	115

NET POSITION BY COMPONENT (1) Last ten fiscal years

		Fisca	l Year	
	2008	2009	2010	2011
Governmental activities  Net investment in capital assets  Restricted  Unrestricted	\$ 13,059,039 2,327,929 912,769	\$ 11,507,535 3,493,985 1,554,168	\$ 12,166,490 - 4,195,081	\$ 7,541,744 407,739 4,373,229
Total governmental activities net position	\$ 16,299,737	\$ 16,555,688	\$ 16,361,571	\$ 12,322,712
Business-type activities  Net investment in capital assets Restricted Unrestricted  Total business type activities not position	\$ 7,522,741 564,651 731,981 \$ 8,819,373	\$ 9,390,238 530,241 688,817 \$ 10,609,296	\$ 9,836,242 548,261 1,366,416 \$ 11,750,919	\$ 10,543,619 339,292 2,359,186 \$ 13,242,097
Total business-type activities net position  Primary government Invested in capital assets, net of related debt Restricted Unrestricted	\$ 20,581,780 2,892,580 1,644,750	\$ 20,897,773 4,024,226 2,242,985	\$ 22,002,732 548,261 5,561,497	\$ 18,085,363 747,031 6,732,415
Total primary government activities net position	\$ 25,119,110	\$ 27,164,984	\$ 28,112,490	\$ 25,564,809

## (1) Accrual basis of accounting

NOTE: The City implemented GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015. The amounts for all prior fiscal years have not been restated for the effects of this standard.

				Fiscal `	Year				
_	2012	 2013		2014		2015		2016	2017
\$	7,904,146 410,945 5,054,417	\$ 8,444,943 132,143 3,865,608	\$	7,050,325 1,073,579 2,807,480	\$	6,540,844 646,117 3,391,400	\$	9,638,245 994,641 783,252	\$10,607,667 1,034,228 (93,799)
\$	13,369,508	\$ 12,442,694	\$	10,931,384	<u>\$</u>	10,578,361	\$	11,416,138	\$11,548,096
\$	10,948,774	\$ 12,245,026	\$	9,681,894	\$	13,826,216	\$	15,011,700	\$14,799,364
	2,952,52 <u>8</u>	 2,668,278	paganguna	6,217,963		1,518,08 <u>5</u>		2,926,172	3,541,009
\$	13,901,302	\$ 14,913,304	\$	15,899,857	<u>\$</u>	15,344,301	\$	17,937,872	\$18,340,373
\$	18,852,920	\$ 20,689,969	\$	16,732,219	\$	20,367,060	\$2	24,649,945	\$25,407,031
	410,945	132,143		1,073,579		646,117		994,641 3,709,424	1,034,228 3,447,210
	8,006,945	 6,533,886		9,025,443		4,909,485	_	0,100,424	<u> </u>
\$	27,270,810	\$ 27,355,998	\$	26,831,241	<u>\$</u>	25,922,662	<u>\$2</u>	29,354,010	\$29,888,469

CITY OF BAY CITY, TEXAS
CHANGES IN NET POSITION (1) Last ten fiscal years

		Fisc	al Year	
	2008	2009	2010	2011
Governmental activities				
Expenses				
General government	\$ 1,942,008	\$ 2,473,385	\$ 2,012,790	\$ 2,592,172
Public safety	3,331,324	4,099,853	3,771,477	4,248,889
Public works	2,052,743	2,849,343	2,340,844	3,571,109
Construction for outside parties	-	-	2,320,411	-
Cultural and recreation	3,249,128	3,048,544	2,573,635	2,028,142
Interest on long-term debt	464,827	381,608	583,214	576,214
Total expenses	11,040,030	12,852,733	13,602,371	13,016,526
Program revenues				
Charges for services				
General government	207,903	254,034	240,650	210,778
Public safety	67,302	72,011	406,931	1,139,693
Public works	6,335	13,033	_	-
Construction for outside parties	-	-	1,847,562	-
Cultural and recreation	292,469	111,374	203,546	199,657
Operating grants and contributions	2,041,285	2,172,387	439,912	334,370
Capital grants and contributions				
Total program revenues	2,615,294	2,622,839	3,138,601	1,884,498
Total governmental activities net program				
(expense) revenue	(8,424,736)	(10,229,894)	(10,463,770)	(11,132,028)
General revenues and other changes in net position				
Taxes				
Property taxes	2,761,842	3,059,879	3,414,585	3,724,754
Sales taxes	5,239,480	5,076,657	3,986,482	4,423,374
Franchise taxes	770,588	756,851	860,750	794,918
Other taxes	-	-	432,144	478,484
Investment earnings	54,491	26,809	14,401	14,914
Miscellaneous	1,558,912	514,177	1,014,427	1,100,694
Special item - discontinued operations	-	-	-	-
Transfers	61,392	(842,299)	74,131	98,338
Total general revenues and other changes in net position	10,446,705	8,592,074	9,796,920	10,635,476
Total governmental activities change in net position	\$ 2,021,969	\$ (1,637,820)	\$ (666,850)	\$ (496,552)

				Fiscal	Year				
	2012	2013		2014	2015		2016		2017
	_	 							
\$	1,992,271 4,073,513 2,377,316	\$ 2,321,123 4,303,562 2,656,096	\$	2,295,602 4,662,949 5,854,434	\$ 2,147,396 4,661,538 5,595,487	\$	2,534,500 5,383,527 5,216,175	\$	2,489,768 5,633,913 5,500,397
_	1,920,640 331,816	 2,100,338 495,527		2,137,429 305,880	2,220,915 340,100	_	2,483,518 450,012		2,576,955 376,732
_	10,695,556	 11,876,646		15,256,294	14,965,436	_	16,067,732		16,577,765
	94,793 620,749	81,818 538,848 59,130		999,059 149,354 1,832,671	235,881 326,125 2,657,519		429,269 276,229 2,779,000		421,190 16,762 2,413,138
	161,334 111,982	 154,573 281,587		260,195 280,889	154,741 200,000 386,329	_	239,908 317,050 828,794		237,775 571,157 911,963
	988,858	 1,115,956		3,522,168	3,960,595	_	4,870,250		4,571,985
	(9,706,698)	(10,760,690)	('	11,734,126)	(11,004,841)		(11,197,482)	(	(12,005,780)
	3,728,127 3,385,962 1,099,039 474,242 6,163 924,999 - 1,134,962 10,753,494	 3,769,351 3,440,988 1,087,598 497,136 5,779 685,286 - 501,909 9,988,047		3,749,040 3,469,272 984,607 614,073 3,653 709,694 - 692,477	4,098,134 4,077,195 1,047,005 668,601 2,660 1,077,904 (1,208,541) 2,903,367 12,666,325	. —	4,462,235 4,060,320 1,040,631 694,611 16,254 756,915 - 1,004,293 12,035,259		4,618,958 4,295,598 1,127,475 845,778 37,960 213,350 998,619 12,137,738
<u>\$</u>	1,046,796	\$ (772,643)	\$	(1,511,310)	\$ 1,661,484	<u>\$</u>	837,777	\$	131,958

(continued)

CHANGES IN NET POSITION (1) Last ten fiscal years

		Fisc	cal Year	
	2008	2009	2010	2011
Business-type activities				
Expenses				
Water and sewer	\$ 4,923,927	\$ 4,706,783	\$ 5,258,532	\$ 5,027,229
Sanitation	-	113,933	1,952,979	1,890,468
Airport	420,223	397,202	411,863	401,842
Total expenses	5,344,150	5,217,918	7,623,374	7,319,539
Program revenues				
Charges for services				
Water and sewer	5,282,569	5,561,610	5,730,656	6,326,946
Sanitation	-	-	2,176,550	2,204,210
Airport	186,511	159,161	201,474	227,920
Operating grants and contributions	13,869	361,082	-	-
Capital grants and contributions			726,097	123,325
Total program revenues	5,482,949	6,081,853	8,834,777	8,882,401
Total business-type activities net program				
(expense) revenue	138,799	863,935	1,211,403	1,562,862
General revenues and other changes in net position				
Unrestricted investment earnings	36,317	9,639	4,478	3,677
Miscellaneous	60,351	185,058	17,225	22,977
Special item - discontinued operations	-	-	-	-
Transfers	(61,392)	842,299	(74,131)	(98,338)
Total general revenues and other changes in net position	35,276	1,036,996	(52,428)	(71,684)
Total business-type activities change in net position	\$ 174,075	\$ 1,900,931	<u>\$ 1,158,975</u>	\$ 1,491,178
Total primary government change in net position	\$ 2,196,044	\$ 263,111	\$ 492,125	\$ 994,626

## (1) Accrual basis of accounting

NOTE: The City implemented GASB Statement No. 68 "Accounting and Financial Reporting for Pensions" in fiscal year 2015. The amounts for all prior fiscal years have not been restated for the effects of this standard.

				Fiscal	Year			
	2012		2013	 2014	2015		2016	2017
\$	5,026,141	\$	5,134,720	\$ 5,775,681	\$ 6,063,713	\$	6,681,343	\$ 6,121,251
	2,482,660 389,402		2,446,553 459,418	503,196 540,255	- 550,555		- 588,537	- 707,869
		****		 				
	7,898,203		8,040,691	 6,819,132	6,614,268		7,269,880	 6,829,120
	6,521,880		6,367,177	6,582,946	6,873,149		7,108,017	7,438,810
	2,632,229		2,768,743	449,082	-		-	-
	239,173		250,113	327,899	340,572		276,533	305,074
	220,997		27,468 584,651	10,914 975,226	- 1,115,799		68,197 3,384,479	48,351 406,561
•	0.044.070			 				 
	9,614,279		9,998,152	 8,346,067	8,329,520	_	10,837,226	 8,198,796
	1,716,076		1,957,461	1,526,935	1,715,252		3,567,346	1,369,676
	5,422		3,507	3,680	1,729		5,966	23,244
	3,608		3,487	148,415	- (2,903,367)		24,552	8,200
	(1,134,962)		(501,909)	 (692,477)	1,134,457		(1,004,293)	 (998,619)
	(1,125,932)		(494,915)	(540,382)	(1,767,181)	_	(973,775)	(967,175)
\$	590,144	\$	1,462,546	\$ 986,553	\$ (51,929)	\$	2,593,571	\$ 402,501
\$	1,636,940	\$	689,903	\$ (524,757)	\$ 1,609,555	\$	3,431,348	\$ 534,459

(concluded)

FUND BALANCES, GOVERNMENTAL FUNDS (1) Last ten fiscal years

			Fisca	ıl Yea	ar		
	2008		2009		2010		2011
General Fund							
Nonspendable							
Prepaid items	\$ -	\$	-	\$	-	\$	53,128
Assigned	-		-		_		7,201
Unassigned	-		-		-		2,013,578
Reserved					04.004		
Prepaid items Unreserved	955,593		- 1,622,414		24,824 1,708,708		-
Officserved	 900,090	-	1,022,414		1,700,700		
Total general fund	\$ 955,593	\$	1,622,414	\$	1,733,532	\$	2,073,907
All Other Governmental Funds							
Restricted							
Retirement of long-term debt	\$ -	\$	-	\$	5,431	\$	10,285
Capital project funds	-		832,503		3,663,379		1,365,723
Community development	1,204,720		1,356,292		1,810,198		1,806,794
Special revenue funds Tourism	1,190,398		1,325,206		-		884,510
Municipal court	-		-		-		-
Culture and recreation	_		_		_		_
Public safety	_		_		_		_
-	-		_		-		_
Unassigned	 						
Total all other governmental funds	\$ 2,395,118	<u>\$</u>	3,514,001	<u>\$</u>	5,479,008	<u>\$</u>	4,067,312

## (1) Modified accrual basis of accounting

NOTE: The City implemented GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions" in fiscal year 2011.

			Fiscal	Yea	ar			
_	2012	 2013	2014		2015		2016	2017
\$	108,116 7,201 2,821,025	\$ 16,879 - 2,719,997	\$ 55,374 - 1,727,220	\$	120,664 - 2,945,445	\$	44,589 - 1,930,425	\$ 31,665 - 1,331,488
	-	-	-		-		-	-
\$	2,936,342	\$ 2,736,876	\$ 1,782,594	\$	3,066,109	<u>\$</u>	1,975,014	\$ 1,363,153
\$	11,275 1,337,295	\$ 30,568 1,191,190	\$ 550,221 2,022,383	\$	31,305 2,877,230	\$	233,825 3,899,359	\$ 199,330 3,183,380
	823,579	-	- 202.426		- - 272 746		- - 449,295	- 568,200
	- -	221,561 101,575 42,270	302,436 96,262 71,538		372,746 102,994 60,336		83,196 92,576	71,500 118,928
	-	610,912	615,582		631,515		94,804	54,276
\$	2,172,149	\$ 2,198,076	\$ (40,379) 3,618,043	\$	(98,700) 3,977,426	\$	4,853,055	\$ 4,195,614

CITY OF BAY CITY, TEXAS
CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS (1)
Last ten fiscal years

		Fiscal	Year	
	2008	2009	2010	2011
Revenues				
Taxes	\$ 8,793,242	\$ 8,892,810	\$ 8,646,929	\$ 9,398,598
Licenses and permits	6,335	13,033	9,813	9,335
Fines and forfeitures	207,903	254,034	402,318	736,614
Fees and charges for services	359,771	263,473	2,286,558	751,218
Intergovernmental	610,382	399,741	156,826	334,370
Investment income	54,491	26,809	14,401	14,914
Miscellaneous	2,989,815	2,446,952	1,174,532	1,102,026
Total revenues	13,021,939	12,296,852	12,691,377	12,347,075
Expenditures				
Current				
General government	1,903,178	2,048,581	2,114,190	2,553,230
Public safety	3,205,678	3,301,382	3,692,061	4,074,012
Public works	979,730	1,071,482	1,050,523	1,617,989
Cultural and recreation	2,178,504	2,214,828	2,238,469	1,658,183
Capital outlay	2,548,637	2,502,372	3,569,151	2,351,256
Debt service				
Principal retirement	357,054	529,847	771,731	883,784
Interest and fiscal charges	444,971	428,781	484,390	622,147
Paying agents' fees and issue costs		122,550	90,183	
Total expenditures	11,617,752	12,219,823	14,010,698	13,760,601
Excess (deficiency) of revenues over				
expenditures	1,404,187	77,029	(1,319,321)	(1,413,526)
Other financing sources (uses)				
Debt issuance	-	2,500,000	3,300,000	-
Premium on bonds	-	50,974	· · · · · -	-
Payment to escrow	-	· -	-	-
Transfers in	1,214,833	439,236	510,232	1,271,561
Transfers out	(1,153,441)	(1,281,535)	(436,101)	(1,173,223)
Total other financing sources (uses)	61,392	1,708,675	3,374,131	98,338
Changes in fund balances	\$ 1,465,579	\$ 1,785,704	\$ 2,054,810	\$ (1,315,188)
Debt service as a percentage of noncapital expenditures	<u>8.84%</u>	<u>9.87%</u>	<u>12.03%</u>	<u>13.20%</u>

# (1) Modified accrual basis of accounting

				Fiscal `	Year					
 2012		2013		2014		2015		2016		2017
\$ 8,764,173	\$	8,845,091	\$	8,894,495	\$	9,988,557	\$	10,375,097	\$	10,972,108
8,947		5,706		205,321		235,881		255,511		154,409
466,970		378,455		339,905		326,125		322,166		268,378
408,908		444,908		2,585,325		2,809,761		2,898,210		2,675,326
111,982		281,587		342,057		420,857		264,635		1,141,371
6,159		5,773		3,647		2,660		16,240		37,941
 954,226	-	713,618		805,993		998,560		892,115		490,118
10,721,365		10,675,138		13,176,743		14,782,401		15,023,974		15,739,651
1,862,353		2,031,233		2,343,485		2,083,129		2,335,155		2,263,841
3,840,767		4,118,972		4,472,587		4,581,482		4,986,001		5,140,028
981,178		1,142,463		2,895,565		3,163,745		3,425,770		3,241,311
1,764,783		1,869,035		2,022,110		2,102,214		2,396,240		2,350,942
467,801		1,005,219		1,072,074		2,245,491		3,704,716		2,024,539
653,759		775,707		847,110		1,496,153		1,553,752		1,432,357
398,754		348,511		257,997		368,026		344,650		402,072
-		154,249		71,973		300,020		123,195		5,495
 0.060.305						16 040 240				
 9,969,395		11,445,389		13,982,901	_	16,040,240	-	18,869,479		16,860,585
751,970		(770,251)		(806,158)		(1,257,839)		(3,845,505)		(1,120,934)
_		4,672,000		1,598,000		1,398,250		3,776,667		_
_		65,470		67,893		-		235,643		_
· <u>-</u>		(3,960,250)		-		_				_
568,493		874,319		1,684,648		3,058,627		2,920,044		2,162,044
(576,872)		(1,054,827)		(2,078,698)		(1,556,140)		(3,302,315)	_	(2,310,412)
 (8,379)		596,712		1,271,843		2,900,737		3,630,039		(148,368)
\$ 743,591	<u>\$</u>	(173,539)	<u>\$</u>	465,685	<u>\$</u>	1,642,898	\$	(215,466)	\$	(1,269,302)
<u>11.09%</u>		<u>11.23%</u>		<u>8.84%</u>		<u>13.64%</u>		<u>13.88%</u>		<u>12.61%</u>

CITY OF BAY CITY, TEXAS

TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS (1) Last ten fiscal years

Fiscal Year	Property	Penalty and Interest	t Franchise Sales		Other	Total
2008	2,761,842	\$ -	\$ 770,588	\$ 5,218,435	\$ 21,045	\$ 8,771,910
2009	3,059,879	-	756,851	5,058,673	17,984	8,893,387
2010	3,414,585	-	860,750	3,986,482	432,144	8,693,961
2011	3,724,754	-	794,918	4,423,374	478,484	9,421,530
2012	3,728,127	76,803	1,099,039	3,385,962	474,242	8,764,173
2013	3,737,358	82,011	1,087,598	3,440,988	497,136	8,845,091
2014	3,750,517	76,026	984,607	3,469,272	614,073	8,894,495
2015	4,108,667	87,089	1,047,005	4,077,195	668,601	9,988,557
2016	4,492,812	86,723	1,040,631	4,060,320	694,611	10,375,097
2017	4,617,391	85,866	1,127,475	4,295,598	845,778	10,972,108

# (1) Modified accrual basis of accounting

NOTES: Prior to fiscal year 2010, the City reported hotel/motel taxes with sales taxes.

Prior to fiscal year 2012, the City reported penalty and interest with property taxes.

CITY OF BAY CITY, TEXAS

ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY
Last ten fiscal years

Fiscal Year	Tax Roll	Residential Property	Co	ommercial and Industrial Property	Personal Property	Less: Tax-Exempt Real Property	Total Taxable Assessed Value	Total Direct Tax Rate
2008	2007	\$ 297,803,190	\$	269,820,743	\$ 78,319,795	\$ 109,393,757	\$ 536,549,971	\$ 0.51132
2009	2008	299,647,821		331,396,398	82,412,631	111,046,253	602,410,597	0.50570
2010	2009	300,788,222		366,471,169	79,533,050	110,153,022	636,639,419	0.52934
2011	2010	312,638,392		381,341,753	77,386,950	111,494,200	659,872,895	0.56424
2012	2011	321,373,344		373,573,725	72,696,140	113,301,648	654,341,561	0.56981
2013	2012	317,325,756		375,135,265	69,127,650	106,208,499	655,380,172	0.57191
2014	2013	312,442,879		383,121,147	71,745,470	106,655,617	660,653,879	0.60209
2015	2014	319,956,588		393,514,710	71,784,570	107,744,036	677,511,832	0.60209
2016	2015	330,005,930		440,810,448	88,166,790	115,450,676	743,532,492	0.60209
2017	2016	342,546,022		455,655,624	81,557,591	116,289,064	763,470,173	0.60209

NOTE: Property in the City is reassessed annually. The City assesses property at 100% of actual taxable value for all types of real and personal property. Tax rates are per \$100 of assessed value.

SOURCE: Matagorda County Appraisal District

**CITY OF BAY CITY, TEXAS** 

DIRECT AND OVERLAPPING PROPERTY TAX RATES PER \$100 OF ASSESSED VALUE Last ten fiscal years

	C	city Direct Rates	3	Overlapping Rates			
Fiscal Year	Debt Service	General Fund	Total	Bay City ISD	Matagorda County	Port of Bay City	
2008	\$ -	\$ 0.51132	\$ 0.51132	\$ 1.32000	\$ 0.27590	\$ 0.03475	
2009	-	0.50570	0.50570	1.31380	0.27518	0.03420	
2010	0.03000	0.49934	0.52934	1.32000	0.27498	0.03245	
2011	0.04510	0.51914	0.56424	1.32000	0.27478	0.03116	
2012	0.04521	0.52460	0.56981	1.32000	0.28162	0.03175	
2013	0.04516	0.52675	0.57191	1.32000	0.29878	0.03284	
2014	0.05866	0.54343	0.56794	1.32394	0.32099	0.03645	
2015	0.05866	0.54343	0.60209	1.34064	0.35867	0.04044	
2016	0.11047	0.49162	0.60209	1.34064	0.39568	0.04539	
2017	0.11398	0.48811	0.60209	1.43701	0.41898	0.05072	

SOURCE: Tax department records of the various taxing authorities

	Overlapping Rates								
Matagorda Co. Hospital District		Matagorda Co. Drainage Dristrict #1		Cor	Matagorda Co. Conservation & Reclaim. Distr.		Total		
\$	0.17724	\$	0.09919	\$	0.00525	\$	2.42365		
	0.17864		0.09221		0.00521		2.40494		
	0.18588		0.09329		0.00497		2.44091		
	0.18851		0.09627		0.00481		2.47977		
	0.20003		0.09628		0.00456		2.50405		
	0.23163		0.09524		0.00470		2.55510		
	0.25600		0.08600		0.00522		2.59654		
	0.27624		0.07750		0.00577		2.70135		
	0.30147		0.07158		0.00646		2.76331		
	0.32096		0.05138		0.00721		2.88835		

PRINCIPAL PROPERTY TAXPAYERS (UNAUDITED) Current Year and Nine Years Ago

	2017		
_		Taxable Assessed	Percentage of Total City Taxable Assessed
Taxpayer		Valuation	Valuation
Oak Manor Bay City LLC	\$	10,437,040	1.40%
Nichols Square Partners LTD		10,181,250	1.37%
AEP Texas Central Company		8,672,810	1.17%
Wal Mart Real Estate Business Trust		8,445,300	1.14%
Fortress Lodging LLC		6,804,500	0.92%
Cypressbrook Palm Village LP		6,573,150	0.88%
Wal Mart Store #01-1405		5,909,470	0.79%
Dunn Heat Exchange		5,606,540	0.75%
IMFI SB Apartments LP		5,194,530	0.70%
Pasupatinath LLC		4,900,000	0.66%
	<u>\$</u>	72,724,590	<u>9.78%</u>

	2008	
		Percentage of Total City
	Taxable	Taxable
	Assessed	Assessed
Taxpayer	Valuation	Valuation
AEP Texas Central Co.	\$ 7,352,400	1.37%
Nichols Square Partners LLC	5,279,260	0.98%
Wal-Mart Store #01-1405	4,580,850	0.85%
W R H Bay City LTD	3,859,990	0.72%
Southwestern Bell Telephone	3,478,310	0.65%
H E Butt Grocery Company	3,356,590	0.63%
H E Butt Grocery Co	2,844,160	0.53%
Walton Place Limited Partnership	2,213,390	0.41%
Low Country Apartments LLC	2,166,590	0.40%
Barrets Minerals Inc.	2,120,090	<u>0.40%</u>
	\$ 37,251,630	<u>6.94%</u>

SOURCE: Matagorda Central Apprasial District

CITY OF BAY CITY, TEXAS
PROPERTY TAX LEVIES AND COLLECTIONS
Last ten fiscal years

Fiscal Year	Taxes Levied for the Fiscal Year (Adjusted Levy)	Collections Fiscal Year of		Collections in Subsequent Years	Total Collections to Date  Percentage  Amount of Levy		
2008	\$ 2,743,941	\$ 2,642,725	96.31%	\$ 93,523	\$ 2,736,248	99.72%	
2009	3,045,563	2,930,352	96.22%	105,804	3,036,156	99.69%	
2010	3,355,357	3,197,976	95.31%	144,658	3,342,634	99.62%	
2011	3,716,758	3,575,427	96.20%	125,665	3,701,092	99.58%	
2012	3,726,774	3,608,960	96.84%	100,589	3,709,549	99.54%	
2013	3,749,638	3,629,326	96.79%	103,540	3,732,866	99.55%	
2014	3,756,239	3,625,489	96.52%	106,222	3,731,711	99.35%	
2015	4,087,782	3,980,062	97.36%	73,535	4,053,597	99.16%	
2016	4,473,615	4,356,460	97.38%	62,447	4,418,907	98.78%	
2017	4,626,589	4,508,161	97.44%	-	4,508,161	97.44%	

NOTES: Collections do not include penalty and interest.

The information above is presented to illustrate the City's ability to collect the amount it levies for a fiscal year, rather than provide a detailed breakdown of the revenue recognized in a fiscal year.

SOURCE: Tax assessor/collector's records

CITY OF BAY CITY, TEXAS

WATER PRODUCED AND CONSUMED AND WASTEWATER TREATED

Last ten fiscal years

Fiscal Year	Gallons of Water Produced	Gallons of Water Consumed	Gallons of Water Unbilled	Average Percent Unbilled	Gallons of Wastewater Treated
2008	860,144,000	651,039,200	209,104,800	24.31%	792,502,000
2009	913,706,000	709,826,800	203,879,200	22.31%	785,700,000
2010	695,911,000	605,383,800	90,527,200	13.01%	716,328,000
2011	820,538,000	732,557,300	87,980,700	10.72%	574,870,000
2012	809,245,000	749,527,000	59,718,000	7.38%	573,170,000
2013	798,353,000	725,058,000	73,295,000	9.18%	571,850,000
2014	780,403,000	623,508,400	156,894,600	20.10%	545,020,000
2015	824,901,000	627,451,200	197,449,800	23.94%	691,614,000
2016	842,451,000	635,604,500	207,846,500	24.67%	717,629,000
2017	812,961,000	609,958,200	203,002,800	24.97%	581,611,000

RATIOS OF OUTSTANDING DEBT BY TYPE

Last ten fiscal years

	Governmental Activities								
Fiscal Year	Certificates of Obligation	General Obligation Bonds	Notes Payable	Capital Leases	Plus: Issuance Premiums				
2008	\$ -	\$ 5,155,000	\$ 4,434,167	\$ 221,134	N/A				
2009	2,500,000	4,920,000	4,179,741	169,897	119,427				
2010	5,582,500	4,675,000	3,913,401	116,052	95,542				
2011	5,287,500	4,420,000	3,633,262	59,466	71,667				
2012	4,947,500	4,155,000	290,461	-	47,782				
2013	4,595,000	3,995,000	819,255	-	92,872				
2014	5,828,000	3,665,000	667,185	199,845	149,646				
2015	7,566,250	3,330,000	511,101	151,690	212,081				
2016	10,290,611	2,990,000	349,849	101,617	424,826				
2017	9,353,103	2,645,000	200,000	49,549	391,643				

NOTES:

Details regarding the City's outstanding debt can be found in the notes to financial statements.

N/A denotes information not available.

	Bu	sines	s-type Activition	es						
	tificates of oligation	_	General Obligation Bonds	lss	Plus: suance emiums	_ (	Total Primary Sovernment	of I	rcentage Personal ncome	 Per Capita
\$	-	\$	6,305,000		N/A	\$	16,115,301		N/A	\$ 877
	2,500,000		5,220,000		50,974		19,660,039		N/A	1,044
	2,282,500		4,025,000		141,418		20,831,413		N/A	1,667
	2,057,500		2,795,000		112,436		18,436,831		N/A	1,475
1	1,357,500		1,530,000		119,508		22,447,751		N/A	1,274
1	0,675,000		225,000		88,080		20,490,207		N/A	1,163
1	2,297,000		-		157,645		22,964,321		N/A	1,312
	8,883,750		-		68,697		20,723,569		N/A	1,193
1	0,074,583		-		181,502		24,412,988		N/A	1,387
	9,381,907		-		171,344		22,192,546		N/A	1,246

RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING Last ten fiscal years

		General Bonded Debt Outstanding					
Fiscal Year	Certificates of Obligation	General Obligation Bonds	Plus: Issuance Premiums	Total			
2008	\$ -	\$ 11,460,000	N/A	\$ 11,460,000			
2009	5,000,000	10,140,000	170,401	15,310,401			
2010	7,865,000	8,700,000	236,960	16,801,960			
2011	7,345,000	7,215,000	184,103	14,744,103			
2012	16,305,000	5,685,000	167,290	22,157,290			
2013	15,270,000	4,220,000	180,952	19,670,952			
2014	18,125,000	3,665,000	307,291	22,097,291			
2015	16,450,000	3,330,000	280,778	20,060,778			
2016	20,365,194	2,990,000	606,328	23,961,522			
2017	18,735,010	2,645,000	562,987	21,942,997			

NOTES:

Details regarding the City's outstanding debt can be found in the notes to financial statements.

N/A denotes information not available

 Debt Service Monies Available	_	Net Bonded Debt	Percentage of Actual Taxable Value of Property		Per Capita
\$ -	\$	11,460,000	100.00%	\$	581
-		15,310,401	100.00%		811
4,854		16,797,106	100.00%		940
10,285		14,733,818	100.00%		824
11,275		22,146,015	100.00%		1,244
30,567		19,640,385	100.00%		1,113
542,496		21,554,795	100.00%		1,214
31,305		20,029,473	100.00%		1,154
233,825		23,727,697	100.00%		1,348
199,330		21,743,667	100.00%		1,221

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT (UNAUDITED)
September 30, 2017

	Gross Debt Outstanding  Date Amount		Percentage Applicable To City	Amount Applicable To City
Direct Debt:				
City of Bay City (1)	9/30/2017	\$ 12,639,295	100.00%	\$ 12,639,295
Overlapping Debt:				
Matagorda County	9/30/2017	3,774,724	16.60%	626,604
Bay City Independent School District	9/30/2017	11,992,732	62.11%	7,448,686
Total Overlapping Debt		15,767,456		8,075,290
Total		\$ 28,406,751		\$ 20,714,585

(1) Figures do not include accrued compensated absences and net pension liability.

#### NOTES:

There is no legal debt limit for the City. Texas municipalities are not bound by any direct constitutional or statutory maximums as to the amount of obligation bonds which may be issued; however, all local bonds must be submitted to and approved by the State Attorney General. It is the established practice of the Attorney General not to approve a prospective bond issue if it will result in a tax levy for general bonded debt of over \$1.00 for cities under 5,000 population, or \$1.50 for cities over 5,000 population.

The percentage of overlapping debt applicable is estimated using taxable property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the City's boundaries and dividing it by each government's total taxable value.

SOURCES: Bay City Independent School District

Matagorda County

DEMOGRAPHIC AND ECONOMIC STATISTICS (UNAUDITED)

Last ten fiscal years

Fiscal Year	(1) Population	(4) Personal Income	(1) er Capita onal Income	(1) Median Age	(2) School Enrollment	(3) Unemployment Rate
2008	19,735	\$ 588,684,295	\$ 29,829	32	4,140	7.0%
2009	18,667	568,335,482	30,446	32	4,140	11.2%
2010	17,614	N/A	21,773	33	3,797	11.2%
2011	17,663	N/A	21,773	33	3,772	11.6%
2012	17,663	N/A	22,000	33	3,770	10.1%
2013	17,476	N/A	22,000	33	3,860	9.80%
2014	17,509	N/A	35,426	38	3,735	8.30%
2015	17,368	N/A	37,324	38	3,755	6.80%
2016	17,598	N/A	39,111	39	3,725	7.00%
2017	17,809	N/A	39,090	37	3,571	7.40%

NOTES:

The unemployment rates are a twelve-month average from October through September.

N/A denotes information not available

SOURCES: (1) US Dept of Labor, Bureau of Labor Statistics

- (2) Bay City Independent School District
- (3) Texas Workforce Commission
- (4) County Information Program, Tx Assoc of Counties

PRINCIPAL EMPLOYERS (UNAUDITED) Current Year and Five Years Ago

Employer	Employees
South Texas Project (STP)	1,189
Bay City ISD	548
Matagorda County General Hospital	428
Tenaris	400

250

3,653

Matagorda County **OXEA** 181 150 Lyondell 157

2017

City of Bay City H.E.B. 250

100 Walmart

2012

Employer	Employees
South Texas Project (STP)	1,200
Bay City ISD	820
Walmart	305
Matagorda County General Hospital	300
H.E.B.	250
Lyondell	220
Valerus	188
City of Bay City	175
OXEA	140
Henderson	26
	3,624

NOTES: Information for nine years ago was not readily available.

CITY OF BAY CITY, TEXAS

FULL-TIME-EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM Last ten fiscal years

		Fiscal Year			
	2008	2009	2010	2011	
Function/Program					
General government	35.00	35.00	24.29	25.29	
Public safety					
Police					
Officers	37.00	35.00	35.00	35.00	
Civilians	18.00	20.19	20.19	20.19	
Fire					
Firefighters	37.00	36.00	34.00	34.00	
Civilians	1.00	1.00	1.00	1.00	
Public works					
Streets/maintenance	18.00	35.00	19.00	19.00	
Public activities and recreation	11.00	11.00	11.76	11.76	
Library	-	-	· -	-	
Water and sewer	32.00	29.00	43.00	44.00	
Airport	-	-	2.00	2.00	
Equipment and building maintenance	-	_	-	-	
Information technology	-	-	-	-	
Sanitation		10.00	11.00	11.00	
Total	<u> 189.00</u>	212.19	201.24	203.24	

NOTES: A full-time employee is scheduled to work 2,080 hours per year (including vacation and sick leave).

Full-time-equivalent employment is calculated by dividing total labor hours by 2,080.

City took on Library operations during FY 2013.

	Fiscal Year					
2012	2013	2014	2015	2016	2017	
25.29	23.00	18.00	15.00	16.00	16.00	
35.00 20.19	37.00 18.00	39.00 21.00	41.00 19.00	41.00 21.00	41.00 21.00	
34.00 1.00	35.00 1.00	36.00 1.00	35.00 1.00	35.00 1.00	35.00 1.00	
16.00 11.76 - 39.00 1.00	18.00 10.00 8.00 21.00 2.00	14.00 10.00 6.00 25.00 2.00	19.76 10.00 7.00 28.00 2.00	17.00 13.00 6.00 26.00 2.00	17.00 15.00 6.00 27.00 2.00	
4.00 - 16.28	9.00 - 13.00	9.00 3.00	8.00 3.00	7.00 3.00	5.00 3.00	
203.52	<u>195.00</u>	<u> 184.00</u>	<u> 188.76</u>	188.00	189.00	

CITY OF BAY CITY, TEXAS

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM Last ten fiscal years

		Fiscal Year			
	2008	2009	2010	2011	
Function/Program			-		
Public safety					
Police					
Stations	1	1	1	1	
Patrol units	30	32	31	31	
Fire					
Fire stations	1	1	. 1	1	
Public works					
Streets					
Streets (lane miles)	N/A	95	109	109	
Parks					
Acreage	360	360	360	360	
Parks	20	22	22	22	
Swimming pools	2	2	2	2	
Water and wastewater					
Water					
Water mains (miles)	90	94	94	94	
Fire hydrants	600	600	600	600	
Maximum daily capacity					
(thousands of gallons)	4	4	4	4	
Wastewater					
Sanitary sewers (miles)	85	88	88	88	
Storm sewers (miles)	70	80	80	80	
Maximum daily treatment capacity					
(thousands of gallons)	4	4	4.3	4.3	
Sanitation					
Collection trucks	N/A	8	8	8	

NOTE: N/A denotes information not available

Fiscal Year					
2012	2013	2014	2015	2016	2017
1 31	1 35	1 33	1 37	1 34	1 34
01	00		O7	0-1	
1	1	1	1	1	1
109	109	109	109	109	109
360	360	360	348	348	348
22 2	22 2	22 2	22 2	23 2	23 2
2	2	۷	2	2	
94	94	115	115	115	113
600	600	600	650	650	650
4 .	4	4	4	4	3
88	88	88	88	88	108
80	80	80	80	80	80
4.3	4.3	4.3	4.3	4.3	4.3
•		•		•	
8	8	0	0	0	C

CITY OF BAY CITY, TEXAS
OPERATING INDICATORS BY FUNCTION/PROGRAM Last ten fiscal years

	Fiscal Year			
	2008	2009	2010	2011
Function/Program				
General government				
Building permits issued	N/A	N/A	442	310
Building inspections conducted	N/A	N/A	222	691
Fire inspection conducted	N/A	N/A	13	5
Public safety				
Police				
Arrests	1,399	1,513	1,934	1,730
Accident Reports	235	425	452	416
Citations	2,175	2,791	4,484	3,223
Offense reports	22,827	7,222	3,017	2,734
Calls for service	22,461	27,968	32,296	33,453
Fire				
Emergency responses	264	219	165	220
Fire incidents	112	133	71	132
Service calls and other calls	95	75	94	88
Automatic aid, mutual aid given	57	19	22	27
Streets and highways				
Street resurfacing (lane miles)	-	-	-	-
Water and wastewater				
Water				
Average daily consumption (millions)	2.357	2.503	1.907	2.248
Total consumption (millions)	860.144	913.706	695.911	820.538
Peak daily consumption (millions)	3.686	4.608	3.516	4.395
Wastewater				
Average daily sewage treatment (mil)	2.000	2.153	1.963	1.575
Total consumption (millions)	729.502	785.700	716.328	574.870
Peak daily consumption (millions)	7.117	5.100	13.556	9.758

NOTE: N/A denotes information not available

Fiscal Year					
2012	2013	2014	2015	2016	2017
231	459	1,227	1,039	1,012	1,246
431	1,222	1,735	2,238	2,256	2,366
6	22	8	13	16	23
893	1,722	1,520	1,364	1,405	1,356
199	304	325	471	521	505
1,196	1,621	1,862	1,784	1,736	1,707
1,327	2,669	2,231	3,427	2,820	2,892
19,333	32,155	31,544	32,864	29,618	31,320
175	233	178	170	167	204
95	101	66	64	74	111
80	132	112	106	93	93
39	21	19	23	32	44
-	-	_	5.20	3.49	9.52
2.217	2.187	1.707	2.251	1.692	1.563
809.245	798.353	623.508	824.901	635.604	609.958
3.799	3.485	2.001	3.338	2.569	2.445
1.570	1.566	N/A	1.774	1.954	1.634
573.170	571.850	545.020	691.614	717.629	581.611
11.916	11.755	N/A	6.287	6.532	3.520



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members of the City Council City of Bay City, Texas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Bay City, Texas (the "City") as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated March 21, 2018. The financial statements of the Bay City Community Development Corporation and the Bay City Gas Company, were not audited in accordance with *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the consolidated financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The Honorable Mayor and Members of the City Council City of Bay City, Texas

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

HARRISON, WALDROP & UHEREK, L.L.P.

Harrison, Waldrop & Uherk, U.P.

Certified Public Accountants

March 21, 2018

#### HARRISON, WALDROP & UHEREK, L.L.P.



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# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Honorable Mayor and Members of the City Council City of Bay City, Texas

#### Report on Compliance for Each Major Federal Program

We have audited the City of Bay City, Texas (the "City") compliance with the types of compliance requirements described in the *U. S. Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended September 30, 2017. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2017.

The Honorable Mayor and Members of the City Council City of Bay City, Texas

#### Report on Internal Control Over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

HARRISON, WALDROP & UHEREK, L.L.P.

Harrison, Waldrop & Uherk, UP

Certified Public Accountants

March 21, 2018

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the year ended September 30, 2017

	Federal CFDA	Other Award
Federal Grantor/Pass-Through Grantor/Program Title	Number	Number
FEDERAL EXPENDITURES		
U. S. Department of Housing and Urban Development  Passed Through the Texas Department of Agriculture - Office of Rural Affairs  Community Development Block Grant  Community Development Block Grant  Community Development Block Grant	14.228 14.228 14.228	7216112 7215202 7215031
Total U.S. Department of Housing and Urban Development	11.220	7210001
U. S. Department of Commerce		
Investments for Public Works and Economic Development Facilities	11.300	08-01-04955
Total U.S. Department of Commerce		
<b>U. S. Department of Transportation</b> Passed Through the Texas Department of Transportation Division of Aviation		
Airport Improvement Program	20.106	M1613BAYC
Total U.S. Department of Transportation		
U. S. Department of Justice Passed Through the Office of the Attorney General		
Crime Victim Assistance  Passed Through the Office of the Governor  Criminal Justice Division	16.575	1662097
Bulletproof Vest Partnership Program	16.607	N/A
Total U.S. Department of Justice	·	
U. S. Department of Homeland Security  Passed Through the Office of the Federal Emergency Management Agency  Disaster Grant - Public Assistance (Presidentially Declared Disasters)	97.036	4332-DR-TX
Total U.S. Department of Homeland Security		

#### **TOTAL FEDERAL EXPENDITURES**

See accompanying notes to schedule of expenditures of federal awards.

	Expenditures				
From Pass-Through Awards	From Direct Awards	Total	Passed through to Subrecipients	Name of Cluster (if applicable)	Note
\$ 611,004 136,960 311,360 1,059,324	<u>-</u>	\$ 611,004 136,960 311,360 1,059,324	\$ - - - -		
10,038 10,038		10,038	<u>-</u>	Economic Development Cluster	
48,351 48,351		48,351 48,351	<u>-</u>		
42,000	-	42,000	<u>-</u>		
2,250		2,250			
44,250		44,250	<del>_</del>		
45,927		45,927	<u> </u>		
45,927		45,927			
\$ 1,207,890	\$ -	\$ 1,207,890	\$ -		

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the year ended September 30, 2017

#### NOTE 1: BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal award activity of the City, under programs of the federal government for the year ended September 30, 2017 in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The modified accrual basis of accounting is used for these funds. This basis of accounting recognizes revenues in the accounting period in which they become susceptible to accrual, i.e. both measurable and available, and expenditures in the accounting period in which the liability is incurred, if measurable; except for certain compensated absences and claims and judgments, which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Federal grant funds are considered to be earned to the extent of expenditures made under the provisions of the grant, and accordingly, when such funds are received, they are recorded as unearned revenues until earned. Generally unused balances are returned to the grantor at the close of specified project periods.

#### NOTE 3: INDIRECT COST RATE

The City has not elected to use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the year ended September 30, 2017

Secti	on I - Summary of Auditor's Results	
Financial Statements	·	
Type of auditor's report issued: Unmodif	ïed	
<ul> <li>Internal control over financial reporting:</li> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified that are not considered to be material weakness(es)?</li> </ul>	□ yes	□ no     □ none reported
Noncompliance material to financial statements noted?	□ yes	□ no     □
Federal Awards		
<ul><li>Internal control over major programs:</li><li>Material weakness(es) identified?</li><li>Significant deficiency(ies) identified</li></ul>	☐ yes	⊠ no
that are not considered to be material weakness(es)?	☐ yes	⊠ none reported
Type of auditor's report issued on compli	ance for major programs: Unmodified	
Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a)?	☐ yes	⊠ no
Identification of major programs:		
CFDA Number(s) 14.228	Name of Major Programs or Cluster Community Development Block Grant (TxCDBG - Texas Capital Fund)	
Dollar threshold used to distinguish between type A and type B programs:	\$ 750,000	
Auditee qualified as low-risk auditee?	⊠ yes	no
Section	on II - Financial Statement Findings	
None noted		
Section III - Fe	deral Award Findings and Questioned	d Costs

None noted

CITY OF BAY CITY, TEXAS SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the year ended September 30, 2017

None were reported.