# **CITY OF BAY CITY, TEXAS** COMPREHENSIVE ANNUAL FINANCIAL REPORT For the fiscal year ended September 30, 2014

Phill Conner Director of Finance

> Mark Bricker *Mayor*

Issued By: Finance Department

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**CITY OF BAY CITY, TEXAS** COMPREHENSIVE ANNUAL FINANCIAL REPORT For the year ended September 30, 2014

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# INTRODUCTORY SECTION

# CITY OF BAY CITY

Mark Bricker Mayor



CITY COUNCIL CAROLYN THAMES MAYOR PRO TEM

BILL CORNMAN Julie Estlinbaum

CHRYSTAL FOLSE STEVEN JOHNSON

GEORGE HYDE CITY ATTORNEY July 2, 2015 RHONDA CLEGG CITY SECRETARY

Honorable Mayor and Members of City Council City of Bay City, Texas

State law requires that all general-purpose local governments publish a complete set of financial statements presented in conformity with generally accepted accounting principles ("GAAP") and audited in accordance with U.S. generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, the comprehensive annual financial report of the City of Bay City, Texas (the "City") for the fiscal year ended September 30, 2014, is hereby submitted.

The responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City's management. The report consists of management's representations concerning the finances of the City. To provide a reasonable basis for making these representations, the City has established a comprehensive internal control framework that is designed to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free form material misstatement. As management we believe the enclosed data to be accurate in all material respects and reported in a manner designed to present fairly the financial position and results of operations of the various funds and account groups of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The City's financial statements have been audited by Harrison, Waldrop, & Uherek, L.L.P., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2014, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City's financial statements for the year ended September 30, 2014, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The comprehensive annual financial report is presented in three sections: introductory, financial, and statistical. The introductory section includes this transmittal letter, the City's organizational chart, and a list of principal officials. The financial section includes a Management's Discussion and Analysis (MD&A), basic financial statements and schedules, as well as the auditor's report on the governmental activities, business-type activities, major funds, and the aggregate remaining fund information, as well as budgetary comparison information and combining and individual fund financial statements and schedules. The

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statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

The MD&A is a narrative introduction, overview and analysis to accompany the basic financial statements. The letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Bay City's MD&A can be found immediately following the report of our independent auditors.

In addition to the MD&A described above, this annual report includes government-wide financial statements, prepared using accrual accounting for all of our financial activities.

These government-wide financial statements help users:

- Assess the finances of the government in its entirety, including the year's operating results
- Determine whether the government's overall financial position improved or deteriorated
- Evaluate whether the government's current-year revenues were sufficient to pay for current-year services
- See the Cost of providing services to its citizenry
- See how the government finances its programs-through user fees and other program revenue versus general tax revenues
- Understand the extent to which the government has invested in capital assets, including streets, bridges, and other infrastructure assets.
- Make better comparisons between governments.

#### PROFILE OF THE GOVERNMENT

The City, incorporated in 1902, is located in Matagorda County, currently occupies a land area of 8.92 square miles and serves a population of 17,614. The City is empowered to levy a property tax on both real and personal property located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation, if deemed appropriate by the City Council.

The City of Bay City has adopted a Mayor-Council form of government. The Council, vested with policymaking and legislative authority, is comprised of a Mayor and five Council members. The Mayor is elected to a three-year term and Council members are elected at large for a two-year term, all with no term limits. The City Council is responsible, among other things, for passing ordinances, adopting the budget and the hiring of the City's management and attorney.

The City provides a full range of municipal services: public safety (police and fire protection), public improvements, water and wastewater utilities, repairs and maintenance of infrastructure, recreation, sanitation and general administrative services. In addition, the City owns and operates a general aviation airport. As an independent political subdivision of the State of Texas governed by an elected Mayor and Council, the City is considered a primary government. In accordance with standards established by the Governmental Accounting Standards Board, the City reports all funds for which the City, as the primary government, is accountable.

The annual budget serves as the foundation for the City's financial planning and control. Department heads are required to submit requests for appropriation to the Finance Director in April of each year. The Finance Director then assists the Mayor in the preparation of the budget for Council review and adoption.

The Council is required to hold a public hearing on the proposed final budget and to adopt a final budget by no later than September 30, the close of the City's fiscal year. The appropriated budget is prepared by fund and department (e.g. police). Transfer of appropriations within a department and between departments requires the approval of Council. Budget to actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. The City has adopted a budget for the General, Special Revenue Funds, Capital Project Funds, Enterprise Funds and Internal Service Funds. Monthly financial and capital project reports are presented to Council to aid in accomplishing budgetary control.

#### LOCAL ECONOMY

The City of Bay City is home to a diversified group of industries. Major industries and business activities in the area include nuclear power generation, healthcare, metals, oil and gas services and a variety of general retail operations. This diversification is evident in the fact that no single tax payer represents more than 1.4% of assessed valuation in the City.

The City is also a major retail trade area for industrial services, legal services, financial services, building materials, general merchandise, food stores, automotive, and restaurants.

Net taxable value for all residential and commercial property in the City exceeded \$660 million for fiscal year 2014, which is a 0.80% increase from fiscal year 2013.

#### ACCOUNTING SYSTEMS AND BUDGETING CONTROL

#### Accounting Systems

The City's accounting records for general governmental operations are maintained on a modified accrual basis with the revenues recorded when available and measurable and expenditures recorded when the services and goods are received and the liabilities are incurred. Accounting records for the City's proprietary activities are maintained on the accrual basis.

Consideration of adequate internal accounting controls has been made in designing the City's accounting system. Internal accounting controls, instituted by the Finance Department as part of the accounting system, are designed to provide reasonable assurances that assets are properly safeguarded against loss from unauthorized use or disposition, that financial records used in preparation of the financial statements are reliable, and that accountability for the City's assets is maintained. The concept of reasonable assurance in relation to internal controls recognizes that the cost of the process should not exceed the benefits derived from the performance of related procedures and that the City's management must make estimates and judgments in evaluating the cost and benefit relationships relating to internal control processes and procedures that become part of the City's accounting system.

#### **Budgetary Compliance**

Because budgetary compliance is significant in managing governmental activities, budgetary compliance controls are critical. The objective of these controls is to ensure compliance with legal spending limits in annual or project appropriated budgets approved by City Council. The City Charter provides that the City Councils shall adopt an annual and project budgets every fiscal year for all City funds. The budgets are prepared and maintained by the Mayor's office and Finance Department.

The objective of budgetary controls is to ensure compliance with legal provisions contained in the annual appropriated budget approved by the City Council. Annual appropriated budgets are adopted for all funds. The original budget is adopted by the City Council prior to the beginning of the fiscal year. Expenditures may not legally exceed budgeted appropriations at the department level. Expenditure requests, which would require an increase in total budgeted appropriations, must be approved by City Council through a formal budget amendment. At any time in the fiscal year, City Council may make emergency appropriations to meet a pressing need for public expenditures in order to protect the public health, safety, or welfare. City Council has the power to transfer any unencumbered funds allocated by the budget from one activity, function, or department, to another activity, function, or department, to re-estimate revenues and expenditures, and to amend the budget.

#### **Budgetary Controls**

During the year, expenditure controls are maintained by each department with review of the budget provided by the Finance Director and overall exercised by City Council. Constant review of revenue and expenditure estimates is performed to assure the integrity of the adopted budget and to assure funds are available to meet current obligations. As a result of this review, it is possible to exercise administrative budgetary controls throughout the year. As demonstrated by the financial statements presented in this report, the City continues to meet responsibility for sound financial management.

#### FINANCIAL CONDITION

#### Cash Management

Cash temporarily idle during the year is deposited into various types of investments. Cash balances are monitored on a daily basis to ensure that sufficient funds are available. The City Council reviews and adopts the City's Investment Policy annually.

#### **Risk Management**

The City is exposed to a variety of accidental losses and has established a risk management strategy that attempts to minimize losses and the cost of insurance.

Risk control techniques have been established to reasonably assure that the City's employees are aware of their responsibilities regarding loss exposure related to their duties. In a similar manner, risk control techniques have been established to reduce possible losses to property owned or under the control of the City.

#### Long-Term Financial Planning

The City of Bay City maintains sufficient cash reserves and unreserved fund balances/unrestricted net assets in its general and utility funds to avoid borrowing for general operating purposes and to handle emergency situations, while providing quality service levels to the public. In 2011 the City adopted a fund balance policy which requires the City to maintain a minimum unassigned fund balance in its General Fund ranging from 15% to 20%.

In fiscal year 2013, the City adopted a five year Capital Improvements Plan. This gives the City a five year outlook on possible capital projects to maintain the City's infrastructure and operations.

During fiscal year 2004, the City obtained certificates of obligation for \$6 million. These funds were used for improving City streets. These improvements were completed in 2006.

During fiscal year 2009, the City refunded the 1999 general obligation refunding bonds. This advance refunding was undertaken to reduce total debt service payments over a five year period. The cumulative savings were \$134,988 and the present value savings were \$124,794. Also, during fiscal year 2009, the City obtained certificates of obligation for \$5 million. These funds were used for renovating the Civic Center, Public Safety Facilities, Airport, Water and Sewer Facilities, the acquisition of rolling stock and equipment for City Services and Public Works, Technology Upgrades, and working capital related to the City's provision of Sanitation Services.

During fiscal year 2010, the City obtained certificates of obligation for \$3.3 million. These funds were used for Street and Drainage improvements, Airport Improvements, Park improvements, Service Center improvements, Hazmat equipment and Recycling facility improvements.

During fiscal year 2012, the City obtained certificates of obligation for \$9.53 million. These funds were used for the construction of improvements to and the equipment of the City's water and sewer system, the construction of improvements to and the equipment of lighting systems at City facilities, the construction of improvements to and the equipment of the City's street lighting system, the construction of improvements to and the equipment of the City's street lighting system, the construction of improvements to and the equipment of the domestic water system at City facilities, and the construction of improvements to and the equipment of irrigations systems at City parks and recreational facilities.

#### MAJOR INITIATIVES

The City issued \$3,995,000 in certificates of obligation during fiscal year 2014. The funds will be used for street rehabilitation and reconstruction, repairing and/or replacing water and sewer lines and to purchase equipment. Phase I of the Street Rehabilitation project is expected to be completed in fiscal year 2015. Phase II is expected to be completed in fiscal year 2016.

During fiscal year 2014, the City sold its solid waste collection equipment and contracted with a private corporation to provide the service for the citizens of Bay City. The proceeds from this sale are being used to fund Phase I of the Street Rehabilitation project.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Bay City for its comprehensive annual financial report for the fiscal year ended September 30, 2013. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

We would like to express our sincere appreciation to the City's employees for their dedication and commitment to the City. We also want to thank the Members of the City Council for their support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Their support is critical in budget preparation, implementation and review. Also we would like to thank the City Council for their input throughout the year.

Respectfully submitted,

Mark Bricker Mayor

Phill Conner Finance Director



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Bay City Texas

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

September 30, 2013

Executive Director/CEO



**CITY OF BAY CITY, TEXAS** DIRECTORY OF PRINCIPAL OFFICIALS September 30, 2014

City Officials	<b>Elective Position</b>	Term Expires
Mark Bricker	Mayor	2016
Julie Estlinbaum	Council Member – Position #1	2016
William Cornman	Council Member – Position #2	2016
Chrystal Folse	Council Member – Position #3	2015
Stephen Johnson	Council Member – Position #4	2015
Carolyn Thames	Council Member – Position #5	2015

Key Staff	Position
George Hyde	City Attorney
Barry Calhoun	Public Works Director
Phill Conner	Finance Director
Roger Barker	Police Chief
Rhonda Clegg	City Secretary
Suzan Thompson	Municipal Court Judge

# FINANCIAL SECTION

# HARRISON, WALDROP & UHEREK, L.L.P.



STEPHEN W. VAN MANEN, CPA DENNIS C. CIHAL, CPA ERIC L. KUCERA, CPA CLAYTON P. VAN PELT, CPA ROBERT W. SCHAAR, CPA MELISSA M. TERRY, CPA

CERTIFIED PUBLIC ACCOUNTANTS 101 S. MAIN, SUITE 400 VICTORIA, TEXAS 77901-8142 VOICE: (361) 573-3255 FAX: (361) 573-9531

### **INDEPENDENT AUDITORS' REPORT**

The Honorable Mayor and Members of the City Council City of Bay City, Texas

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Bay City, Texas (the "City") as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Bay City Gas Company, which represent 40 percent, 48 percent, and 69 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units. Those statements were audited by other auditors, whose reports thereon have been furnished to us, and our opinions insofar as it relates to the amounts included in the Bay City Gas Company, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Bay City Gas Company and the Bay City Community Development Corporation were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the organization's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the organization's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

The Honorable Mayor and Members of the City Council City of Bay City, Texas

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### <u>Opinions</u>

In our opinion, based on our audits and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City as of September 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures performed as described above, and the report of the other auditors, the combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

The Honorable Mayor and Members of the City Council City of Bay City, Texas

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 2, 2015, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Harrison, Waldrop & Uhenk, UP

HARRISON, WALDROP & UHEREK, L.L.P. Certified Public Accountants

July 2, 2015

#### **CITY OF BAY CITY, TEXAS** MANAGEMENT'S DISCUSSION AND ANALYSIS September 30, 2014

As management of the City of Bay City, Texas (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2014.

#### FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$26,831,241 *(net position).* Of this amount, \$9,025,443 *(unrestricted net position)* may be used to meet the City's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$5,400,637, an increase of \$465,685 from the prior year. At the end of the current fiscal year, unassigned fund balance for the General Fund was \$1,727,220, or 16.08% of total General Fund expenditures. The decrease in fund balance for the City's General Fund is attributable to increases in various expenditure categories and transfers to other funds.
- The City's total net position of the business-type activities increased \$986,553, or 6.62%. The net position of the Water and Sewer Fund increased by \$774,482, the Sanitation Fund increased by \$83,945, and the Airport Fund increased by \$128,126.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Organization and Flow of Financial Section Information**



#### **OVERVIEW OF THE FINANCIAL STATEMENTS** - (Continued)

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

#### Statement of Net Position

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

#### Statement of Activities

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (i.e., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, construction for outside parties, public activities and recreation, and cultural arts and public benefits. The business-type activities of the City include water and sewer, sanitation and airport services.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds or proprietary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintained thirteen individual governmental funds during the 2013-2014 fiscal year. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund and the 2010 Capital Project Fund, which are considered major funds. Data from the other eleven governmental funds are combined into a single, aggregated presentation.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS** - (Continued)

#### Governmental Funds - (Continued)

The City adopts an annual appropriated budget for its General Fund and Debt Service Fund. A Schedule of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual has been provided to demonstrate compliance with the appropriated budgets.

#### **Proprietary Funds**

The City maintains two types of *proprietary funds*. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water/wastewater utility service, for its solid waste operations, and for its airport operations. The City uses internal service funds to account for equipment maintenance and information technology services. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in a more detailed format. The proprietary fund financial statements provide information for the water/wastewater utility service, the sanitation services, and the airport operation; which are considered to be major funds of the City.

#### Notes to Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### Other Information

In addition to the basic financial statements and accompanying notes, required supplementary information is included which presents a budgetary comparison schedule for the City's General Fund and historical pension and other post employment benefits information. Required supplementary information can be found on pages 71-75 of this report.

The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 76-93 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$26,831,241 at the close of the fiscal year 2014.

By far, the largest portion of the City's net position (62.36%) reflects its investment in capital assets (i.e., land, buildings, machinery and equipment), less a related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** - (Continued)

Net Position									
		nmental vities		ess-type vities	Total				
	2014	2013*	2014	2013	2014	2013*			
Current and other assets Capital assets (net)	\$    7,280,132 15,610,741	\$ 6,061,792 <u>16,803,961</u>	\$ 7,896,534 22,136,538	\$ 3,699,191 23,179,704	\$ 15,176,666 <u>37,747,279</u>	\$    9,760,983 39,983,665			
Total assets	22,890,873	22,865,753	30,033,072	26,878,895	52,923,945	49,744,648			
Total deferred outflow of resources	<u>-</u>	<u>-</u>	<u>-</u>	53,402		53,402			
Current liabilities Noncurrent liabilities	2,607,555 9,627,691	1,543,817 8,879,242	2,760,552 11,372,663	1,997,056 10,021,937	5,368,107 21,000,354	3,540,873 18,901,179			
Total liabilities	12,235,246	10,423,059	14,133,215	12,018,993	26,368,461	22,442,052			
Net investment in capital assets Restricted Unrestricted	7,050,325 1,073,579 2,807,480	8,444,943 132,143 3,865,608	9,681,894 - 6,217,963	12,245,026 - 2,668,278	16,732,219 1,073,579 9,025,443	20,689,969 132,143 6,533,886			
Total net position	<u>\$ 10,931,384</u>	<u>\$ 12,442,694</u>	<u> </u>	<u>\$ 14,913,304</u>	\$ 26,831,241	<u>\$ 27,355,998</u>			

#### City of Bay City, Texas

\*Net capital assets and net position of the 2013 governmental activities have been restated. See Note 5 of this report.

The balance of unrestricted net position, \$9,025,443 may be used to meet the government's ongoing obligations to its citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all categories of net position for the primary government as a whole.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS** - (Continued)

Governmental activities decreased the City's net position by \$1,511,310. Key elements of this decrease are as follows: Public works expenses increased \$3,198,338 or 120.42% from prior year as well as charges for services-sanitation revenues increased \$1,746,189 due to the City contracting out the sanitation services during fiscal year 2014 and accounting for it within the governmental activities; public safety expenses increased \$359,387 or 8.35% from prior year; and transfers to business-type activities increased \$190,568 from prior year. Business-type activities increased the City's net position by \$986,553. This increase in net position corresponds with the decrease in net position for the governmental activities because of the sanitation services.

		City of Ba	y City, Texas				
		Changes ir	n Net Position		·		
		nmental vities		ess-type vities	Total		
	2014	2013*	2014	2013	2014	2013*	
REVENUES							
Program revenues:							
Charges for services	\$ 3,241,279	\$ 834,369	\$ 7,359,927	\$ 9,386,033	\$ 10,601,206	\$ 10,220,402	
Operating grants and							
contributions	280,889	281,587	10,914	27,468	291,803	309,055	
Capital grants and							
contributions	-	-	975,226	584,651	975,226	584,651	
General revenues:							
Property taxes	3,749,040	3,769,351	-	-	3,749,040	3,769,351	
Sales taxes	3,469,272	3,440,988	-	-	3,469,272	3,440,988	
Franchise taxes	984,607	1,087,598	-	-	984,607	1,087,598	
Other taxes	614,073	497,136	-	-	614,073	497,136	
Unrestricted investment							
earnings	3,653	5,779	3,680	3,507	7,333	9,286	
Miscellaneous	709,694	685,286	148,415	3,487	858,109	688,773	
Total revenues	13,052,507	10,602,094	8,498,162	10,005,146	21,550,669	20,607,240	
EXPENSES							
General government	2,295,602	2,321,123	-	-	2,295,602	2,321,123	
Public safety	4,662,949	4,303,562	-	-	4,662,949	4,303,562	
Public works	5,854,434	2,656,096	-	-	5,854,434	2,656,096	
Public activities and rec.	1,167,733	1,227,420	-	-	1,167,733	1,227,420	
Cultural arts and pub. ben.	969,696	872,918	-	-	969,696	872,918	
Interest on long-term debt	305,880	495,527	-	-	305,880	495,527	
Water and sewer	-	-	5,775,681	5,134,720	5,775,681	5,134,720	
Sanitation	-	-	503,196	2,446,553	503,196	2,446,553	
Airport			540,255	459,418	540,255	459,418	
Total expenses	15,256,294	11,876,646	6,819,132	8,040,691	22,075,426	19,917,337	
Change in net position							
before transfers	(2,203,787)	(1,274,552)	1,679,030	1,964,455	(524,757)	689,903	
Transfers	692,477	501,909	(692,477)	(501,909)			
Change in net position	(1,511,310)	(772,643)	986,553	1,462,546	(524,757)	689,903	
Net position - beginning,							
not position beginning,							
as restated	12,442,694	13,215,337	14,913,304	13,450,758	27,355,998	26,666,095	

#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$5,400,637, an increase of \$465,685 from the prior year.

Approximately 31.23% of this total amount, \$1,686,841 constitutes unassigned fund balance, which is available for spending at the City's discretion. The remainder of fund balance of \$3,713,796 or 68.77% is either non-spendable, restricted or assigned to indicate that it is not available for spending at the City's discretion.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance was \$1,727,220. Unassigned fund balance represents 16.08% of total General Fund expenditures.

The fund balance of the City's General Fund decreased by \$954,282 during the current fiscal year. The decrease was primarily due to unexpected increases in various expenditure categories. The fund balance of the 2010 Capital Project Fund, a major capital project fund, decreased by \$528,038 to a deficit balance of \$40,379.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Water and Sewer Fund at the end of the current fiscal year amounted to \$3,934,815, which is an increase of \$1,862,426 from the prior year. Unrestricted net position of the Sanitation Fund amounted to \$2,191,318 at the end of the current fiscal year, which is an increase of \$1,650,382 from the prior year due to the sale of capital assets during fiscal year 2014. Unrestricted net position of the Airport Fund amounted to \$91,830 at the end of the current fiscal year, which is an increase of \$36,877 from the prior year.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Actual fiscal year expenditures in the General Fund were \$662,656 less than the final budgeted amounts or appropriations. The major differences in expenditures were:

- \$63,782 for the Municipal Court due to an unfilled position and savings in equipment maintenance.
- \$122,328 for the Police department due to vacant positions and fuel and other account savings.
- \$101,951 for the Code Enforcement department for the demolition of dilapidated buildings that did not occur in fiscal year 2014.
- \$63,487 for the Street and Sanitation department resulting from vehicle purchases using proceeds from sale of excess equipment; engineering fees; and the cost of fuel that was resold to WCA.
- (\$119,407) for the City General Services department due mainly to higher than anticipated fees for various City functions.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

The City's investment in capital assets for its governmental and business-type activities amounts to \$38,023,036 (net of accumulated depreciation) at the end of the current fiscal year. This investment in capital assets includes land, buildings and improvements, vehicles, machinery and equipment, water and sewer system, and land structured facilities. The net decrease in the City's investment in capital assets was \$1,960,629.

City of Bay City, Texas										
Capital Assets (Net of Depreciation)										
		nmental vities		ess-type vities	Тс	otal				
	2014	2013	2014	2013	2014	2013				
Land Construction in progress	\$ 1,460,085 2,636,006	\$ 1,460,085 1,554,938	\$ 381,117 1,373,707	\$ 381,117 169,300	\$ 1,841,202 4,009,713	\$  1,841,202 1,724,238				
Buildings and improvements Machinery and equipment Infrastructure		504,967 3,007,993 10,275,978	650,958 8,374,917 	682,215 10,725,387 <u>11,221,685</u>	857,064 11,265,485 20,049,572	1,187,182 13,733,380 21,497,663				
Total	\$15,886,498	\$16,803,961	\$22,136,538	\$23,179,704	\$38,023,036	\$39,983,665				

Additional information on the City's capital assets can be found in Note 5 of this report.

#### Long-Term Debt

At the end of the current fiscal year, the City had total bonded debt outstanding of \$21,790,000. Of this amount, \$3,665,000 represents general obligation debt and certificates of obligation totaled \$18,125,000. The City's bonded debt had a net increase of \$2,300,000 or 11,80% during the fiscal year ended September 30, 2014. The net increase included current year payments of principal of \$1,695,000 and the issuance of the 2014 Certificates of Obligation in the amount of \$3,995,000.

Additional information on the City's long-term debt can be found in Note 11.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The following factors will be considered in preparing the City's budget for the 2015 fiscal year:

Although consumer spending has started to rebound from the nation-wide economic slowdown, the City continues to budget conservatively. The total sales tax payments received by the City from the State Comptroller in fiscal year 2014 equaled \$3,469,272. This amount is an increase of \$28,284 or 0.8% compared to the previous year. For fiscal year 2015, the City has budgeted \$3,643,350 of sales tax revenue. For fiscal year 2016, the City plans to budget \$4,114,851 in sales tax revenue if the trend for the past two years continues. Also, sales tax began increasing significantly in fiscal year 2015 due to the construction of a seamless pipe mill company just outside of the City limits. This facility is expected to bring in excess of 2,000 construction employees and in excess of 600 permanent jobs to the community. The new facility is expected to begin operation in 2016.

The certified assessed taxable property valuations for the 2015 fiscal year tax roll total \$678 million with a tax rate of \$0.54343 per \$100 valuation for maintenance and operations and \$0.05866 per \$100 valuation for the interest and sinking fund. The certified assessed taxable property valuations increased from the 2014 tax roll by \$16,928,499 or 2.56%.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES - (Continued)

The City issued Certificates of Obligation in the summer of 2014. The proceeds from these Certificates are being used for street improvements as well as water and sewer infrastructure improvements throughout the City. Phase I of the street rehabilitation project will be completed in the summer of 2015. This project focused on the rehabilitation of North, Bayou and Chateaux Streets. Phase II of the street rehabilitation project which is also funded by the 2014 Certificates of Obligation, will be started in fiscal year 2015 and is scheduled to be completed in the summer of 2016.

It is anticipated that the fiscal year 2016 budget will focus on continuing efforts to improve the streets as well as provide for upgrades to the water and sewer infrastructure.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Office, 1901 Fifth Street, Bay City, Texas 77414.

# **Basic Financial Statements**

STATEMENT OF NET POSITION September 30, 2014

	Primary Government						
	G	overnmental Activities		isiness-type Activities		Total	Component Units
ASSETS							
Current assets							
Cash and cash equivalents	\$	6,993,671	\$	5,152,015	\$	12,145,686	\$ 1,952,964
Investments		-		-		-	3,707,635
Receivables (net)		1,003,301		1,611,133		2,614,434	353,813
Internal balances		(1,078,676)		1,078,676		-	-
Due from other governments		293,447		43,623		337,070	97,816
Due from employees		-		-		-	16,648
Prepaid items		68,389		-		68,389	-
Inventory		-		11,087		11,087	28,903
Restricted assets							000 4 40
Cash and cash equivalents		-		-		-	230,149 207,377
Investments		7 090 100	<u>.</u>	7 906 524		15 176 666	
Total current assets		7,280,132	<u></u>	7,896,534		15,176,666	6,595,305
Noncurrent assets							
Capital assets							
Land and other assets not being							
depreciated		4,096,091		1,754,824		5,850,915	389,426
Buildings, improvements, and						00.470.404	5 404 477
equipment (net)	_	11,790,407		20,381,714		32,172,121	5,401,477
Total noncurrent assets		15,886,498		22,136,538		38,023,036	5,790,903
Total assets		23,166,630		30,033,072		53,199,702	12,386,208

	G 	overnmental Activities	В	usiness-type Activities		Total	( 	Component Units
LIABILITIES								
Current liabilities								
Accounts payable	\$	1,178,516	\$	855,726	\$	2,034,242	\$	172,734
Accrued expenses		135,390		29,861		165,251		4,632
Accrued interest payable		38,334		45,829		84,163		10,762
Due to other governments		47,691		151		47,842		-
Deposits		20,428		729,761		750,189		-
Unearned revenue		44,373		-		44,373		-
Accrued compensated absences		26,084		1,724		27,808		-
Current portion of long-term obligations		1,116,739		1,097,500		2,214,239		301,770
Total current liabilities		2,607,555		2,760,552		5,368,107		489,898
Noncurrent liabilities								
Noncurrent portion of long-term								
obligations		9,627,691		11,372,663		21,000,354		2,611,473
Total noncurrent liabilities		9,627,691		11,372,663		21,000,354		2,611,473
Total liabilities		12,235,246		14,133,215	_	26,368,461	_	3,101,371
NET POSITION								
Net investment in capital assets		7,050,325		9,681,894		16,732,219		3,244,035
Restricted for: Debt service		542,496				E 4 2 4 0 C		
		542,496 60,847		-		542,496 60,847		-
Public safety Municipal court		96,262		-		96,262		-
Cultural and recreation		90,202 373,974		-		373,974		-
Unrestricted		2,807,480		- 6,217,963		9,025,443		- 6,040,802
Omesuicleu		2,007,400		0,217,303		3,020,440		0,040,002
Total net position	<u>\$</u>	10,931,384	\$	15,899,857	\$	26,831,241	\$	9,284,837

Primary Government

STATEMENT OF ACTIVITIES

For the year ended September 30, 2014

#### Operating Capital Charges for Grants and Grants and Function/Programs Services Contributions Contributions Expenses **Primary Government** Governmental activities \$ 999,059 \$ General government \$ 2,295,602 \$ Public safety 4,662,949 149,354 64,889 Public works 5,854,434 1,832,671 Public activites and recreation 1,167,733 260,195 216,000 Cultural arts and public benefits 969,696 305,880 Interest on long-term debt Total governmental activities 15,256,294 3,241,279 280,889 **Business-type activities** Water and sewer 5,775,681 6,582,946 778,266 Sanitation 503,196 449.082 327,899 10,914 196,960 540,255 Airport 6,819,132 7,359,927 10,914 975,226 Total business-type activities Total primary government \$ 22,075,426 \$ 10,601,206 \$ 291,803 \$ 975,226 3,578,043 2,923,076 \$ 50,000 **Component Units** \$ \$ General revenues: Taxes: Property taxes, levied for general purposes Property taxes, levied for debt service Sales taxes Franchise taxes Other taxes Unrestricted investment earnings Miscellaneous Transfers

**Program Revenues** 

The accompanying notes are an integral part of this statement.

Total general revenues and transfers

Net position - beginning, as restated

Change in net position

Net position - ending

	: (Expense) Revenu Changes in Net Posi Primary Governme	tion								
	Phinary Government									
Governmental Activities	*1									
<pre>\$ (1,296,543) (4,448,706) (4,021,763) (691,538) (969,696) (305,880) (11,734,126)</pre>	\$	\$ (1,296,543) (4,448,706) (4,021,763) (691,538) (969,696) (305,880) (11,734,126)	\$							
- - - - - (11,734,126)	1,585,531 (54,114) (4,482) <u>1,526,935</u> <u>1,526,935</u>	1,585,531 (54,114) (4,482) <u>1,526,935</u> (10,207,191)	- 							
<u> </u>	<u>-</u>	<u>-</u>	(604,967)							
3,353,114 395,926 3,469,272 984,607 614,073 3,653 709,694 692,477	- - - 3,680 148,415 (692,477)	3,353,114 395,926 3,469,272 984,607 614,073 7,333 858,109	- 1,156,424 - 28,425 19,061 -							
10,222,816	(540,382)	9,682,434	1,203,910							
(1,511,310)	986,553	(524,757)	598,943							
12,442,694	14,913,304	27,355,998	8,685,894							
<u>\$ 10,931,384</u>	<u>\$ 15,899,857</u>	\$ 26,831,241	<u>\$ 9,284,837</u>							

### **CITY OF BAY CITY, TEXAS** *BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2014*

ASSETS Current assets	General		2010 Capital Project Fund		Go 	Other overnmental Funds	Total Governmental Funds		
Cash and cash equivalents Receivables (net)	\$	1,552,663 840,143	\$	1,180,406	\$	4,249,184 163,158	\$	6,982,253 1,003,301	
Due from other governments		293,447		-		- 103,150		293,447	
Due from other funds		242,748		_		13,609		256,357	
Prepaid items		55,374		-		3,750		59,124	
Total assets	\$	2,984,375	\$	1,180,406	\$	4,429,701	\$	8,594,482	
LIABILITIES									
Accounts payable	\$	505,297	\$	-	\$	592,562	\$	1,097,859	
Accrued expenditures		118,387		-		3,510		121,897	
Accrued interest payable		-		-		6,710		6,710	
Deposits Due to other funds		2,450		- 1,220,785		17,978 114,248		20,428 1,335,033	
Due to other governments		- 47,691		1,220,705		- 114,240		47,691	
Unearned revenue		32,000		-		12,373		44,373	
Total liabilities		705,825		1,220,785		747,381		2,673,991	
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue		495,956		-		23,898		519,854	
Total deferred inflows of resources		495,956				23,898		519,854	
FUND BALANCES									
Nonspendable		55,374		-		-		55,374	
Restricted		-		-		3,658,422		3,658,422	
Unassigned		1,727,220		(40,379)		-		1,686,841	
Total fund balances		1,782,594		(40,379)		3,658,422		5,400,637	
Total liabilities, deferred inflows	¢	0.004.075	¢	4 400 400	۴	4 400 704	¢	0 504 400	
and fund balances	<u>\$</u>	2,984,375	<u>\$</u>	1,180,406	<u>\$</u>	4,429,701	\$	8,594,482	

## **CITY OF BAY CITY, TEXAS** RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES September 30, 2014

Total governmental fund balances		\$	5,400,637
Amounts reported for governmental activities in the statement of net position are different because:			
The internal service funds are used by the City to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.			134,280
Property taxes receivable will be collected this year, but are not available soon enough to pay for the current period's expenditures, and, therefore, are reported as "unavailable" in the funds.			455,055
Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (for example, receivables) are offset by unavailable revenues in the governmental funds and thus are not included in fund balance.			64,799
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds. The governmental capital assets at year-end consist of:			
Governmental capital assets costs	\$ 37,869,235		
Accumulated depreciation of governmental capital assets	(22,408,589)		15,460,646
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the funds. Long-term liabilities at year-end consist of:			
Bonds and certificates payable	(9,493,000)		
Premium on bonds payable	(149,646)		
Notes payable	(667,185)		
Accrued interest payable	(31,623)		
Compensated absences	(242,579)	_(	10,584,033)
Net position of governmental activities		<u>\$</u>	10,931,384

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS For the year ended September 30, 2014

REVENUES		General	Ca	2010 pital Project Fund	Go	Other Governmental Funds		Total Governmental Funds	
Taxes	\$	7,914,480	\$		\$	980,015	\$	8,894,495	
Licenses and permits	φ	205,321	φ	-	φ	960,015	φ	8,894,495 205,321	
Fines and forfeitures		205,321 286,748		-		- 53,157		339,905	
Fees and charges for services		2,445,127		_		140,198		2,585,325	
Intergovernmental		142,057		_		200,000		342,057	
Investment income		1,512		386		1,749		3,647	
Miscellaneous		748,906		-		57,087		805,993	
Total revenues		11,744,151		386		1,432,206		13,176,743	
Total levenues		11,744,101				1,402,200		10,110,140	
EXPENDITURES									
Current									
General government		2,343,485		-		-		2,343,485	
Public safety		4,425,534		-		47,053		4,472,587	
Public works		2,851,186		-		44,379		2,895,565	
Public activities and recreation		1,052,414		-		-		1,052,414	
Cultural arts and public benefits		-		-		969,696		969,696	
Debt service									
Principal		58,110		-		789,000		847,110	
Interest and fiscal charges		11,701		-		246,296		257,997	
Paying agents' fees and issue costs		-		-		71,973		71,973	
Capital outlay		-		528,424		543,650		1,072,074	
Total expenditures		10,742,430		528,424		2,712,047		13,982,901	
Evenes (deficiency) of revenues									
Excess (deficiency) of revenues		1 001 701		(520 020)		(1 270 941)		(806,158)	
over expenditures		1,001,721		(528,038)		(1,279,841)		(800,158)	
OTHER FINANCING SOURCES (USES)									
Debt issued		-		-		1,598,000		1,598,000	
Premium on issuance of bonds		-		-		67,893		67,893	
Transfers in		94,675		-		1,589,973		1,684,648	
Transfers out		(2,050,678)		-		(28,020)		(2,078,698)	
Total other financing sources (uses)		(1,956,003)		-		3,227,846		1,271,843	
Net change in fund balances		(954,282)		(528,038)		1,948,005		465,685	
Fund balances at beginning of year		2,736,876		487,659		1,710,417		4,934,952	
Fund balances at end of year	\$	1,782,594	\$	(40,379)	<u>\$</u>	3,658,422	\$	5,400,637	

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES For the year ended September 30, 2014

Total net change in fund balances - governmental funds		\$ 465,685
Amounts reported for governmental activities in the statement of activities are different because:		
The internal service funds are used by the City to charge the costs of equipment maintenance and information technology services to individual funds. The net activity of the internal service funds are reported with governmental activities.		16,201
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, impairments and donations) is to increase (decrease) net position.		(993,664)
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Increase in capital assets Depreciation expense	\$  1,487,592 (1,703,799)	(216,207)
Issuance of debt provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Bonds at par value (Premium) discount	 (1,598,000) (67,893)	(1,665,893)
Current year payments on long-term debt are expenditures in the fund financial statements, but they serve to reduce long-term liabilities in the government-wide financial statements. In the current year, these amounts consist of:		
Bond principal retirement Note principal retirement	 695,000 152,110	847,110
Because some property taxes will not be collected for several months after the City's fiscal year ends, they are not considered "available" revenues and are deferred in the governmental funds. Similarly, other revenues are not currently available at year-end and are not reported as revenue in the governmental funds.		
Property taxes Other revenues	 876 25,049	25,925
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:		
Increase in compensated absences	(15,221)	
Decrease in bond premium	11,119	
Decrease in accrued interest	 13,635	 9,533
Change in net position of governmental activities		\$ <u>(1,511,310</u> )

STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2014

	Business-type Activities				
	Water				
	and Sewer	Sanitation	Airport		
ASSETS					
Current assets					
Cash and cash equivalents	\$ 4,050,733	\$ 973,953	\$ 127,329		
Receivables (net)	1,604,782	146	6,205		
Due from other governments	40,250	-	3,373		
Due from other funds	-	1,220,785	-		
Prepaid items	-	-	-		
Inventory			11,087		
Total current assets	5,695,765	2,194,884	147,994		
Noncurrent assets					
Land and other assets not being					
depreciated	1,364,602	-	390,222		
Buildings, improvements, and					
equipment (net)	19,374,657	239,112	767,945		
Total noncurrent assets	20,739,259	239,112	1,158,167		
Total assets	26,435,024	2,433,996	1,306,161		
LIABILITIES					
Current liabilities					
Accounts payable	811,786	-	43,940		
Accrued expenses	27,950	-	1,911		
Due to other funds	142,109	-	-		
Due to other governments	137	-	14		
Accrued interest payable	42,263	3,566	-		
Deposits	722,106	-	7,655		
Accrued compensated absences	1,460	-	264		
Current portion of capital lease payable	-	-	-		
Current portion of bonds and certificates payable	945 000	252 500			
	845,000	252,500			
Total current liabilities	2,592,811	256,066	53,784		
Noncurrent liabilities					
Accrued compensated absences	13,139	-	2,380		
Capital lease payable	-	-	-		
Bonds and certificates payable (net	40 000 457	4 4 4 7 0 0 7			
of unamortized deferred amounts)	10,239,157	1,117,987	-		
Total noncurrent liabilities	10,252,296	1,117,987	2,380		
Total liabilities	12,845,107	1,374,053	56,164		
NET POSITION					
Net investment in capital assets	9,655,102	(1,131,375)	1,158,167		
Unrestricted net position	3,934,815	2,191,318	91,830		
Total net position	<u>\$ 13,589,917</u>	<u>\$ 1,059,943</u>	<u>\$ 1,249,997</u>		
1,611,133       43,623         1,220,785       9,26         11,087       9,26         11,087       9,26         1,754,824       1,00         20,381,714       424,85         22,136,538       425,85         30,175,181       446,53         855,726       80,65         29,861       13,49         142,109       151         45,829       729,761         1,724       1,82         -       48,15         1,097,500       -         2,902,661       144,13         15,519       16,43         -       151,69         11,357,144       -         11,357,144       -         9,681,894       226,00         6,217,963       (91,72)			/	vernmental Activities	
---	----	------------	----------	--------------------------	
1,611,133       43,623         1,220,785       9,26         11,087       9,26         11,087       9,26         1,754,824       1,00         20,381,714       424,85         22,136,538       425,85         30,175,181       446,53         855,726       80,65         29,861       13,49         142,109       151         45,829       729,761         1,724       1,82         -       48,15         1,097,500       -         2,902,661       144,13         15,519       16,43         -       151,69         11,357,144       -         11,357,144       -         9,681,894       226,00         6,217,963       (91,72)		Total	Inte	rnal Service Funds	
1,611,133       43,623         1,220,785       9,26         11,087       9,26         11,087       9,26         1,754,824       1,00         20,381,714       424,85         22,136,538       425,85         30,175,181       446,53         855,726       80,65         29,861       13,49         142,109       151         45,829       729,761         1,724       1,82         -       48,15         1,097,500       -         2,902,661       144,13         15,519       16,43         -       151,69         11,357,144       -         11,357,144       -         9,681,894       226,00         6,217,963       (91,72)	\$	5 152 015	\$	11 418	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Ψ		Ψ	-	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				-	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				-	
$\begin{array}{c cccccc} 11,087\\ \hline 8,038,643\\ \hline 20,381,714\\ \hline 424,85\\ \hline 22,136,538\\ \hline 425,85\\ \hline 22,861\\ \hline 13,49\\ \hline 142,109\\ \hline 151\\ \hline 45,829\\ \hline 729,761\\ \hline 1,724\\ \hline 182\\ \hline 48,15\\ \hline 1,097,500\\ \hline 2,902,661\\ \hline 144,13\\ \hline 15,519\\ \hline 16,43\\ \hline 151,69\\ \hline 11,357,144\\ \hline 11,372,663\\ \hline 168,12\\ \hline 14,275,324\\ \hline 9,681,894\\ \hline 226,00\\ \hline 6,217,963\\ \hline 29,02,601\\ \hline 142,13\\ \hline 15,519\\ \hline 16,43\\ \hline 151,69\\ \hline 11,357,144\\ \hline 11,372,663\\ \hline 168,12\\ \hline 312,25\\ \hline 9,681,894\\ \hline 226,00\\ \hline 6,217,963\\ \hline 226,00\\ \hline 91,72\\ \hline \end{array}$		-		9,265	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		11,087		-	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		8,038,643		20,683	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$					
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		1,754,824		1,001	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				424,851	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		22,136,538		425,852	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		30,175,181		446,535	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$					
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		855,726		80,657	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$				13,493	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		142,109		-	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$				-	
$\begin{array}{cccccccccccccccccccccccccccccccccccc$				-	
-       48,15         1,097,500				-	
1,097,500         2,902,661         15,519         15,519         151,69         11,357,144         11,372,663         14,275,324         312,25         9,681,894         226,00         6,217,963		1,724		1,826	
2,902,661       144,13         15,519       16,43         -       151,69         11,357,144		-		48,155	
15,519       16,43         -       151,69         11,357,144		1,097,500			
- 151,69 <u>11,357,144</u> <u>11,372,663</u> <u>168,12</u> <u>14,275,324</u> <u>312,25</u> 9,681,894 <u>226,00</u> <u>6,217,963</u> (91,72)		2,902,661		144,131	
- 151,69 <u>11,357,144</u> <u>11,372,663</u> <u>168,12</u> <u>14,275,324</u> <u>312,25</u> 9,681,894 <u>226,00</u> <u>6,217,963</u> (91,72)					
11,357,144		15,519		16,433	
11,372,663         168,12           14,275,324         312,25           9,681,894         226,00           6,217,963         (91,72)		-		151,691	
14,275,324         312,25           9,681,894         226,00           6,217,963         (91,72)		11,357,144			
9,681,894 226,00 6,217,963 (91,72		11,372,663		168,124	
6,217,963 (91,72		14,275,324	<u> </u>	312,255	
6,217,963 (91,72		0 691 904		000 000	
S 15,899,857 <b>\$</b> 134,28			<u>.</u>		
	\$	15,899,857	\$	134,280	

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS For the year ended September 30, 2014

	Business-type Activities				
	Water				
	and Sewer	Sanitation	Airport		
OPERATING REVENUES Charges for services Rents and miscellaneous fees Total operating revenues	\$ 6,542,164 40,782 6,582,946	\$ 442,227 6,855 449,082	\$ 243,965 83,934 327,899		
OPERATING EXPENSES Water and sewer system Sanitation Airport	3,724,922 - -	- 370,715 -	- - 418,744		
Equipment maintenance	-	-	-		
Information technology Depreciation and amortization	1,697,329	86,305	- 121,511		
Total operating expenses	5,422,251	457,020	540,255		
Operating income (loss) before nonoperating revenues (expenses) and contributions and transfers	1,160,695	(7,938)	(212,356)		
NONOPERATING REVENUES (EXPENSES)					
Investment income	1,892	1,732	56		
Noncapital contributions Gain (loss) on disposition of capital assets	- (12,916)	- 135,969	10,914 1,711		
Miscellaneous income	- (240 514)	358	10,377		
Interest and fiscal charges	<u>(340,514)</u> (351,538)	<u>(46,176)</u> 91,883	23,058		
Total nonoperating revenues (expenses)	(331,338)	91,005	23,030		
Income (loss) before contributions and transfers	809,157	83,945	(189,298)		
Contributions and transfers					
Capital contributions	778,266	-	196,960		
Transfers in	103,050	-	120,464		
Transfers out	(915,991)	-	-		
Total contributions and transfers	(34,675)	<u> </u>	317,424		
Change in net position	774,482	83,945	128,126		
Total net position at beginning of year	12,815,435	975,998	1,121,871		
Total net position at end of year	<u>\$ 13,589,917</u>	\$ 1,059,943	<u>\$ 1,249,997</u>		

		Governmental Activities
	Total	Internal Service Funds
\$	7,228,356	\$-
Ψ	131,571	φ - 285
	7,359,927	285
	3,724,922	-
	370,715	-
	418,744	-
	-	532,320 516,177
	1,905,145	21,456
	6,419,526	1,069,953
	940,401	(1,069,668
	940,401	(1,009,000
	3,680	6
	10,914	-
	124,764	-
	10,735 (386,690)	(664
	(236,597)	(658
	703,804	(1,070,326
	975,226	-
	223,514	1,086,527
	(915,991)	
	/	
	282,749	1,086,527
		<u>1,086,527</u> 16,201
	282,749	

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the year ended September 30, 2014

	Business-type Activities					
	Water and Sewer	_Sanitation_	Airport			
CASH FLOWS FROM OPERATING ACTIVITIES						
Cash received from customers	\$ 6,197,210	\$ 686,132	\$ 339,736			
Cash paid to suppliers for goods and services	(1,704,459)	(390,801)	(268,702)			
Cash paid to employees for services	(1,364,935)	(116,720)	(88,196)			
Net cash provided (used) by operating						
activities	3,127,816	178,611	(17,162)			
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfers (to) from other funds	(812,940)	-	120,464			
Borrowings (repayments) to other funds	128,500	(1,220,785)	-			
Noncapital contributions	-	-	7,541			
Increase (decrease) in customer deposits	64,340		2,325			
Net cash provided (used) by noncapital						
financing activities	(620,100)	(1,220,785)	130,330			
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Acquisition and construction of capital assets	(2,386,065)	-	(15,800)			
Proceeds from capital grants and contributions	592,526	-	-			
Proceeds from sale of capital assets	47,102	1,866,199	1,711			
Proceeds from long-term debt	2,498,840	-	- <b>)</b>			
Principal paid on long-term debt	(755,000)	(245,000)	-			
Interest paid	(345,775)	(51,863)	-			
Net cash provided (used) by capital and						
related financing activities	(348,372)	1,569,336	(14,089)			
CASH FLOWS FROM INVESTING ACTIVITIES						
Investment income	1,892	1,732	56			
Net cash provided (used) by investing activities	1,892	1,732	56			
Net increase (decrease) in cash and cash equivalents	2,161,236	528,894	99,135			
Cash and cash equivalents at beginning of year	1,889,497	445,059	28,194			
Cash and cash equivalents at end of year	\$ 4,050,733	<u> </u>	<u>\$ 127,329</u>			

	Governmental Activities
	Internal Service
Total	Funds
\$ 7,223,078	\$ 285
(2,363,962)	(337,433)
(1,569,851)	(667,022)
3,289,265	(1,004,170)
	(1,001,110)
(692,476)	1,086,527
(1,092,285)	-
7,541 66,665	-
00,003	
(1,710,555)	1,086,527
(2,401,865)	(313,863)
592,526	-
1,915,012	-
2,498,840	203,774
(1,000,000) (397,638)	(3,929) (664)
(007,000)	(00.)
1,206,875	(114,682)
3,680	6
3,000	
3,680	6
2,789,265	(32,319)
2,700,200	(02,010)
2,362,750	43,737
¢ 5 152 015	¢ 11 / 10
<u>\$ 5,152,015</u>	<u>\$ 11,418</u> (continued)
	(continued)

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For the year ended September 30, 2014

	Business-type Activities						
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	Water and Sewer	Sanitation	Airport				
Operating income (loss)	\$ 1,160,695	\$ (7,938)	\$ (212,356)				
Adjustments to reconcile operating income to net cash provided by operating activities Depreciation and amortization	1,697,329	86,305	121,511				
Miscellaneous nonoperating income Changes in assets and liabilities	-	358	10,377				
(Increase) decrease in accounts receivable (Increase) decrease in inventory	(385,736) -	236,692	1,460 19,854				
(Increase) decrease in prepaid items Increase (decrease) in accounts payable Increase (decrease) in accrued expenses Increase (decrease) in due to other governments Increase (decrease) in compensated absences	1,050 662,643 11,322 137 (19,624)	- (109,855) (8,449) (16,444) (2,058)	- 39,960 712 14 1,306				
Total adjustments	1,967,121	186,549	195,194				
Net cash provided (used) by operating activities	<u>\$ 3,127,816</u>	<u>\$ 178,611</u>	<u>\$ (17,162</u> )				
Noncash capital and related financing activities Assets acquired from contributions	<u>\$</u>	<u>\$</u>	<u>\$ 196,960</u>				

 Total	 overnmental Activities ernal Service Funds
\$ 940,401	\$ (1,069,668)
1,905,145 10,735	21,456 -
 (147,584) 19,854 1,050 592,748 3,585 (16,293) (20,376) 2,348,864	 - 38,676 402 8,441 - ( <u>3,477)</u> 65,498
\$ 3,289,265	\$ (1,004,170)
\$ 196,960	\$ 

STATEMENT OF NET POSITION COMPONENT UNITS September 30, 2014

ASSETS	Bay City Community Development Corporation		Bay City Gas Company		Total	
Current assets						
Cash and cash equivalents	\$	1,344,472	\$	608,492	\$	1,952,964
Investments		1,354,740		2,352,895		3,707,635
Receivables (net)		27,642		326,171		353,813
Due from other governments		97,816		-		97,816
Due from employees		-		16,648		16,648
Inventory		-		28,903		28,903
Restricted assets Cash and cash equivalents				230,149		230,149
Investments		_		207,377		207,377
Total current assets		2,824,670		3,770,635		6,595,305
Noncurrent assets	•	2,024,070		0,110,000	<u></u>	0,000,000
Capital assets						
Land and improvements		389,426		-		389,426
Other capital assets (net)		4,210,093		1,191,384		5,401,477
Net capital assets		4,599,519		1,191,384		5,790,903
Total noncurrent assets		4,599,519		1,191,384		5,790,903
Total assets		7,424,189		4,962,019		12,386,208
LIABILITIES		44754		457.000		470 704
Accounts payable Accrued expenditures		14,751 4,632		157,983		172,734
Accrued interest payable		4,632		-		4,632 10,762
Long-term liabilities		10,702		-		10,702
Due within one year		301,770		-		301,770
Due in more than one year		2,234,336		377,137		2,611,473
Total liabilities		2,566,251		535,120		3,101,371
NET DOSITION						
NET POSITION Net investment in capital assets		2,052,651		1,191,384		3,244,035
Unrestricted		2,052,651 2,805,287		3,235,515		3,244,035 6,040,802
Total net position	\$	4,857,938	\$	4,426,899	\$	9,284,837
	Ψ	1,007,000	Ψ	1,120,000	Ψ	0,204,007

STATEMENT OF ACTIVITIES COMPONENT UNITS For the year ended September 30, 2014

		Program Revenues					
Function/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions			
<b>Component Units</b> Bay City Community Development Corporation Bay City Gas Company	\$ 690,154 2,887,889	\$    75,600 	\$ - 	\$     50,000 			
Total component units	<u>\$3,578,043</u>	<u>\$ 2,923,076</u>	<u>\$                                    </u>	\$ 50,000			

General revenues:

Taxes:

Sales taxes

Unrestricted investment earnings

Miscellaneous

Total general revenues

Change in net position

Net position - beginning, as restated

Net position - ending

	i	and C n Net	se) Revenue hanges Position nent Units			
Corr	Bay City Community Dev. Corporation		Bay City Gas Company	Total		
\$	(564,554) 	\$	- (40,413)	\$	(564,554) (40,413)	
	(564,554)		(40,413)		(604,967)	

1,156,424	-	1,156,424
9,942	18,483	28,425
 19,061	 	19,061
 1,185,427	 18,483	 1,203,910
620,873	(21,930)	598,943
 4,237,065	 4,448,829	 8,685,894
\$ 4,857,938	\$ 4,426,899	\$ 9,284,837

**CITY OF BAY CITY, TEXAS** NOTES TO FINANCIAL STATEMENTS September 30, 2014

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NOTES TO FINANCIAL STATEMENTS September 30, 2014

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Reporting Entity

The City of Bay City, Texas (the "City") is an independent political subdivision of the State of Texas governed by an elected council and a mayor and is considered a primary government. As required by generally accepted accounting principles (GAAP) in the United States of America, these financial statements have been prepared based on considerations regarding the potential for inclusion of component units, which are other entities or organizations that are financially accountable to the City. Blended component units, although legally separate entities, are, in substance, part of the government's operations, and as a result, data from these units are combined with data of the primary government. Discretely presented component units are reported in a separate column in the government-wide statements to emphasize that they are legally separate from the primary government. Based on these considerations, the City's financial statements include the Bay City Community Development Corporation, ("the Corporation") and the Bay City Gas Company (the "Gas Company") as discretely presented component units. The Corportion has a September 30 year-end and the Company has a March 31 year-end. No other entities have been included in the City's reporting entity. Additionally, as the City is considered a primary government for financial reporting purposes, its activities are not considered a part of any other governmental or other type of reporting entity.

Considerations regarding the potential for inclusion of other entities, organizations or functions in the City's financial reporting entity are based on criteria prescribed by GAAP. These same criteria are evaluated in considering whether the City is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the City's financial reporting entity status is that of a primary government are that it has a separately elected governing body; it is legally separate; and it is fiscally independent of other state and local governments. Additionally prescribed criteria under GAAP include considerations pertaining to organizations for which the primary government is financially accountable; and considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationships with the City.

# **Discretely Presented Component Unit**

#### Bay City Community Development Corporation

The Bay City Community Development Corporation (the "Corporation") has been included in the reporting entity as a discretely presented component unit. In 1994, the Corporation was created by the City under the Texas Development Corporation Act of 1979 for the purpose of promoting, and developing commercial, industrial and manufacturing enterprises and to promote and encourage employment and public welfare within the City. The Board of Directors consists of seven members, which are appointed by the City Council. Services provided by the Corporation almost exclusively benefit the City in that the development of the area within the community increases the tax bases, resulting in additional tax revenue to the City. City Council approval is required for annual budgets and bonded debt issuance. In the event of dissolution, net position of the Corporation shall be conveyed to the City. The operations of the Corporation are presented as a governmental fund type. Complete financial statements for the Company may be obtained from its administrative offices.

#### A. <u>Reporting Entity</u> - (Continued)

Discretely Presented Component Unit - (Continued)

#### Bay City Gas Company

The Bay City Gas Company (the "Gas Company") has been included in the reporting entity as a discretely presented component unit. The Gas Company provides for the distribution of natural gas services throughout the City, is controlled by a permanent three-person board, which was originally appointed by Victor LeTulle, who contributed the gas distribution system to the City in 1938. The board is comprised of two lifetime members with the City's mayor serving as the third member. The board is self-perpetuating with the lifetime members appointing their successors. The board is responsible for the daily operations and policies of the gas utility. The Gas Company is not separately incorporated and utilizes the City's municipal exemption from property, income and sales tax.

Historically, the Gas Company has made contributions from its profits to the City for capital improvements. Also included as part of these contributions are gas services to City facilities and volunteer firemen, which are not billed by the Gas Company. For the year ended March 31, 2014 these contributions totaled \$444,198. Complete financial statements for the Gas Company may be obtained from its administrative offices.

#### B. <u>Government-wide and Fund Financial Statements</u>

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all nonfiduciary activities of the City and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes, and intergovernmental revenues are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from its legally separate component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, fines, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Capital Project Funds account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). The City has three Capital Project Funds, one of which has been reported as a major fund. The 2010 Capital Project Fund is used to account for the proceeds and expenditures of the 2010 debt issue.

The City reports the following major proprietary funds:

Enterprise Funds are used to account for operations: 1) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or 2) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation - (Continued)

The Water and Sewer Fund accounts for the activities of the City related to its sewage treatment plant and water distribution system.

The Sanitation Fund accounts for the operation of the City's sanitation service. The principal sources of revenues are charges to customers.

The Airport Fund accounts for the operation of the City's airport.

Additionally, the City reports the following fund types:

The Special Revenue Funds account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The Internal Service Funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governments, on a cost-reimbursement basis. The City maintains two Internal Service Funds which are the Equipment Maintenance Fund and the Information Technology Fund.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between various functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services, and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. The Water and Sewer Fund also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then unrestricted resources as they are needed.

#### D. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

Annual appropriated budgets are adopted for the General Fund and Debt Service Fund using the same basis of accounting as for financial reporting. All annual appropriations lapse at year-end. Expenditures may not legally exceed budgeted appropriations at the department level. Expenditure requests, which would require an increase in the total budgeted appropriations must be approved by City Council through a formal budget amendment. At any time in the fiscal year, the Council may make emergency appropriations to meet a pressing need for public expenditure in order to protect the public health, safety, or welfare. The Council has the power to transfer any unencumbered funds allocated by the budget from one activity, function or department, to another activity, function or department, to re-estimate revenues and expenditures, and to amend the budget.

Management has the authority to transfer available funds allocated by the budget from one function or activity to another function or activity within the same department.

In cooperation with the department heads of the City, the City Finance Director prepares an annual budget for the General Fund, certain Special Revenue Funds and the Debt Service Fund for the ensuing fiscal year, in a form and style as deemed desirable by the Council. The budgets, as adopted must set forth the appropriations for services, functions, and activities of the various City departments and agencies, and shall meet all fund requirements provided by law and applicable bond covenants.

#### E. <u>Deposits and Investments</u>

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The City may invest its excess funds in any instruments authorized by the Public Funds Investment Act of Texas. Investments authorized under this Act include, but are not limited to, the following: Obligations of the United States or its agencies and instrumentalities; direct obligations of the State of Texas or its agencies and instrumentalities; collateralized mortgage obligations directly issued by a federal agency or instrumentality of the United States, the underlying security for which is guaranteed by an agency or instrumentality of the United States; other obligations, the principal and interest of which are unconditionally guaranteed or insured by, or backed by the full faith and credit of, the State of Texas or the United States or their respective agencies and instrumentalities; certificates of deposit issued by a state or financial institution domiciled in the State of Texas which is guaranteed or insured by the Federal Deposit Insurance Corporation (FDIC) or otherwise secured; and certain repurchase agreements.

As of September 30, 2014, the City has adopted a formal investment policy.

#### F. <u>Receivables and Payables</u>

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

All trade and property tax receivables are shown net of an allowance for uncollectibles. Property tax receivables include unpaid property taxes at year-end along with penalties and interest assessed on these unpaid taxes. The allowance on the unpaid property taxes is equal to 10% of the outstanding property taxes and the allowance on the penalties and interest is equal to 70% of the assessed amount.

#### G. Inventory and Prepaid Items

Inventory is valued at the lower of cost (first-in, first-out) or market. Estimated cost is used when actual cost figures are not available. The costs of governmental fund-type inventories are recorded as expenditures when purchased rather than when consumed.

Certain payments to vendors reflect costs applicable to future accounting periods. These payments are reported as deferred expenditures (governmental funds) or prepaid expenses (proprietary funds) in the fund financial statements and as deferred expenditures/expenses in the government-wide financial statements.

#### H. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide statement of net position. The City defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest is capitalized on capital assets of business-type activities when acquired with tax-exempt debt. The amount of interest to be capitalized is calculated by offsetting interest expense incurred during the period of construction until completion of the project with interest earned on invested proceeds over the same period.

Property, plant, and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	Years
Buildings	39
Improvements other than buildings	39
Water and wastewater distribution system	25-50
Machinery and equipment	5-15
Public domain infrastructure	25-50

#### I. Compensated Absences

The City allows twelve days sick leave per year for each full-time employee and further allows each employee to accumulate an unlimited number of days of sick leave. Upon termination, there is no provision to pay the employee for accumulated sick days.

The City's employees earn vacation which may be either taken or accumulated, up to certain amounts. Only earned leave is paid upon termination or retirement. A liability for this amount is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

All compensated absences pay is accrued when incurred in the government-wide and proprietary fund financial statements.

# J. Long-term Obligations

In the government-wide financial statements, and in proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Losses or gains on refunding are capitalized and amortized over the shorter life of the new issuance or the life on existing debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### K. Deferred Outflows/Inflows of Resources

The statement of net position reports a separate section for deferred outflows of resources which follows the asset section. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City only has one item that qualifies for reporting in this category. It is the deferred amount on refunding reported in the government-wide statement of net position. A deferred amount on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of net position also reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The City has one item that is considered a deferred inflow of resources. The item that arises under a modified accrual basis of accounting is *unavailable revenue* and is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from a variety of sources and are further defined in Note 4. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### L. Fund Equity

Fund balances of Governmental Funds classified as restricted are balances with constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments. Fund balances classified as committed can only be used for specific purposes pursuant to constraints imposed by the Council through a resolution. Once the resolution is passed, the commitment remains in place until another resolution is passed to remove or revise the commitment.

Assigned fund balances are constrained by intent to be used for specific purposes but are neither restricted nor committed. The Council has by resolution authorized the Finance Director or his/her designee to assign fund balance. Unlike commitments, assignments generally only exist temporarily and a formal action by the Council does not have to occur in order to remove the assignment.

For the classification of Governmental Fund balances, the City considers an expenditure to be made from the most restrictive first when more than one classification is available.

## M. Use of Estimates

The preparation of the government-wide and fund financial statements in conformity with generally accepted accounting principles requires the City to make estimates and assessments that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenditures during the reporting period. Accordingly, actual results could differ from those estimates.

# NOTE 2: STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. <u>Budgetary Compliance</u>

Budgetary compliance is monitored at the departmental level in the General Fund and at the fund level in the Debt Service Fund. There were several situations of expenditures exceeding the amount appropriated during the fiscal year 2013-2014.

Fund / Department	Final Budget	Actual	Negative Variance
General Fund			
City secretary	\$ 265,377	\$ 282,325	\$ 16,948
City general services	974,502	1,093,909	119,407
Administration and council	240,769	242,839	2,070
Finance	243,914	261,393	17,479
City service center	65,164	70,987	5,823
Library	-	1,080	1,080
Transfers out	1,184,608	2,050,678	866,070
Debt Service Fund	933,344	1,037,296	103,952

These expenditures were funded by available fund balances in the respective funds.

#### B. <u>Deficit Fund Equity</u>

As of September 30, 2014, the following fund had a deficit equity balance:

	Fund Balance /			
Fund	Ne	t Position		
2010 Capital Project Fund	\$	40,379		

Steps will be taken to eliminate this deficit in the upcoming fiscal year.

# NOTE 3: DEPOSITS AND INVESTMENTS

The City's funds are required to be deposited and invested under the terms of a depository contract pursuant to the Texas Public Funds Investment Act. The depository bank pledges securities which comply with state law and these securities are held for safekeeping and trust with the City's and the depository bank's agent bank. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of FDIC insurance.

As of September 30, 2014, the City had the following investments:

Investment Type	Amortized Cost	Weighted Average <u>Maturity (Days)</u>
Public Funds Investment Pool TexPool	\$ 7,417,426	46

The pools operate in a manner consistent with the Securities and Exchange Commission's (SEC) Rule 2(a)(7) of the Investment Company Act of 1940 but is not registered with the SEC as an investment company. Instead, the regulatory oversight for the pool is the State of Texas. The pools use amortized cost rather than market value to report net position to compute share prices. Accordingly, the fair value of the position in these pools is the same as the value of the shares in each pool.

## Interest Rate Risk

In accordance with the City's investment policy, the City manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to less than one year from the time of purchase. TexPool's weighted average maturity cannot exceed 60 days.

# Credit Risk

The investment pools operate in full compliance with the Public Funds Investment Act. TexPool is rated AAAm by Standard & Poor's.

#### Concentration of Credit Risk

The City's investment policy requires that the investment portfolio shall be diversified in terms of investment instruments, maturity scheduling, and financial institutions to reduce the risk of loss resulting from over concentration of assets in a specific class of investments, specific maturity, or specific user. At year-end, the City was not exposed to concentration of credit risk.

## Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy requires that deposits at financial institutions be insured by the FDIC and/or collateralized by securities pledged to the City by the depository in an amount equal to at least 110% of the carrying value of deposits held. During the fiscal year and at year-end, all deposits held in the depository bank were fully collateralized and therefore the City was not exposed to custodial credit risk.

#### Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the City's investments are invested in TexPool and it has no custodial credit risk.

# NOTE 4: RECEIVABLES

Receivables at September 30, 2014, consist of the following:

		General	Water and Sewer	 itation	Airport Fund		onmajor <sup>-</sup> unds	Total
Gross receivables:								
Accounts	\$	241,907	\$ 1,647,889	\$ -	\$ 6,205	\$	6,604	\$ 1,902,605
Ad valorem taxes		660,254	-	-	-		31,548	691,802
Franchise taxes		99,452	-	-	-		-	99,452
Occupancy taxes		-	-	-	-	1	32,656	132,656
Municipal court fines		129,598	-	-	-		-	129,598
Other		8,963		 146	 -		-	9,109
Total gross receivables		1,140,174	1,647,889	146	6,205	1	70,808	2,965,222
Less: allowances		300,031	43,107	 	 		7,650	350,788
Total net receivables	<u>\$</u>	840,143	<u>\$1,604,782</u>	\$ 146	\$ 6,205	<u>\$ 1</u>	63,158	\$2,614,434

The City's governmental funds report unavailable revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. The governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of unavailable revenue and unearned revenue reported in the governmental funds were as follows:

	Ur	navailable	<u>Unearned</u>	Total
General Fund				
Ad valorem taxes	\$	431,157	\$-	\$ 431,157
Fines		64,799	-	64,799
Grants and contributions		-	32,000	32,000
Nonmajor Funds				
Ad valorem taxes		23,898	-	23,898
Fines and forfeitures			12,373	12,373
	\$	519,854	\$ 44,373	\$ 564,227

The City's property taxes are levied annually on October 1<sup>st</sup> on the basis of the Appraisal District's assessed values as of January 1<sup>st</sup> of that calendar year. Appraised values are established by the Appraisal District at market value and assessed at 100% of appraised value. The City's property taxes are billed and collected by the Matagorda County Tax Office and are due and payable on January 31<sup>st</sup>. Such taxes are applicable to the fiscal year in which they are levied and become delinquent with an enforceable lien on the property on January 1<sup>st</sup> of the subsequent calendar year.

For the current year, the City levied property taxes of \$0.56794 per \$100 of assessed valuation, for maintenance and operations, \$0.50771 and interest and sinking, \$0.06023. The resulting adjusted total tax levy was \$3,746,873 on the total adjusted taxable valuation of \$660,653,879 for the 2013 tax roll.

# NOTE 5: CAPITAL ASSETS

The City's capital assets activity for the year ended September 30, 2014, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated Land Construction in progress	\$ 1,460,085 1,554,938	\$- 1,116,191	\$- <u>35,123</u>	\$ 1,460,085 2,636,006
Total capital assets not being depreciated	3,015,023	1,116,191	35,123	4,096,091
Capital assets, being depreciated Machinery and equipment Buildings Infrastructure Total capital assets being depreciated	8,605,061 3,498,961 	649,192 71,195  720,387	892,157 - <u>843,458</u> 1,735,615	8,362,096 3,570,156 _22,331,610 34,263,862
Less accumulated depreciation for Machinery and equipment Buildings Infrastructure	5,597,068 2,993,994 12,899,090	616,412 370,056 738,787	741,952 - -	5,471,528 3,364,050 13,637,877
Total accumulated depreciation	21,490,152	1,725,255	741,952	22,473,455
Total capital assets being depreciated, net	13,788,938	(1,004,868)	993,663	11,790,407
Governmental activities capital assets, net	<u>\$ 16,803,961</u>	<u>\$ 111,323</u>	\$ 1,028,786	\$15,886,498
Business-type activities Capital assets, not being depreciated Land Construction in progress Total capital assets not being depreciated	\$ 381,117 <u>169,300</u> 550,417	\$ - <u>1,204,407</u> 	\$ - 	\$ 381,117 <u>1,373,707</u> 1,754,824
Capital assets, being depreciated Machinery and equipment Buildings and improvements Infrastructure Total capital assets being depreciated	15,006,351 1,310,130 24,652,743 40,969,224	290,943 	3,399,432  	11,897,862 1,310,130 25,756,217 38,964,209
Less accumulated depreciation for Machinery and equipment Buildings and improvements Infrastructure Total accumulated depreciation	4,280,964 627,915 <u>13,431,058</u> <u>18,339,937</u>	851,166 31,257 <u>969,320</u> <u>1,851,743</u>	1,609,185  	3,522,945 659,172 14,400,378 18,582,495
Total capital assets being depreciated, net	22,629,287	(457,326)	1,790,247	20,381,714
Business-type activities capital assets, net	<u>\$23,179,704</u>	\$ 747,081	\$ 1,790,247	\$22,136,538

# NOTE 5: CAPITAL ASSETS - (Continued)

Depreciation expense was charged to functions/programs of the City as follows:

#### Governmental activities

\$ 83,910
188,471
1,330,618
100,800
21,456
\$ 1,725,255
\$ 1,643,927
86,305
121,511
<u>\$ 1,851,743</u>

The City's capital asset balances and the net investment in capital assets for the governmental activities have been restated to properly reflect the balances at September 30, 2013. The result of the restatement was to decrease accumulated depreciation and increase net investment in capital assets balances by \$140,185.

# NOTE 6: EMPLOYEES' RETIREMENT PLAN

#### Plan Description

The City provides pension benefits for all of its eligible employees through a nontraditional, joint contributory, hybrid defined benefit plan in the statewide Texas Municipal Retirement System (TMRS), an agent multiple-employer public employee retirement system. The plan provisions that have been adopted by the City are within the options available in the governing state statutes of TMRS.

TMRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for TMRS; the report also provides detailed explanations of the contributions, benefits and actuarial methods and assumptions used by TMRS. This report may be obtained from TMRS' website at <u>www.TMRS.com</u>.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

	Plan Year 2013	Plan Year 2014
Employee deposit rate	5.0%	5.0%
Matching ratio (city to employee)	2 to 1	2 to 1
Years required for vesting	5	5
Service retirement eligibility (expressed as age/years of service)	60/5, 0/25	60/5, 0/25
Updated service credit	100% repeating transfers	100% repeating transfers
Annuity increase (to retirees)	70% of CPI repeating	70% of CPI repeating

#### NOTE 6: EMPLOYEES' RETIREMENT PLAN - (Continued)

#### **Contributions**

Under the state law governing TMRS, the contribution rate for each city is determined annually by the actuary, using the Projected Unit Credit actuarial cost method. This rate consists of the normal cost contribution rate and the prior service cost contribution rate, which is calculated to be a level percent of payroll from year to year. The normal cost contribution rate finances the portion of an active member's projected benefit allocated annually; the prior service contribution rate amortizes the unfunded (overfunded) actuarial liability (asset) over the applicable period for that city. Both the normal cost and prior service contribution of the projected impact of annually repeating benefits, such as Updated Service Credits and Annuity Increases.

The City contributes to the TMRS Plan at an actuarially determined rate. Both the employees and the City make contributions monthly. Since the City needs to know its contribution rate in advance for budgetary purposes, there is a one-year delay between the actuarial valuation that serves as the basis for the rate and the calendar year when the rate goes into effect.

The annual pension cost and net pension obligation (asset) are as follows:

Contributions Required and Contributions Made					
Year Ended		Pension	APC	Net Pension	
September 30	C	ost (APC)	Contributed	Obligation	
2014	\$	632,514	100%	\$-	
2013		643,699	100%	-	
2012		625,187	100%	-	

The required contribution rates for fiscal year 2014 were determined as part of the December 31, 2012 and 2013 actuarial valuations. Additional information as of the latest actuarial valuation, December 31, 2013, also follows:

. . . . . . . . .

...

	Actuarial Valuation Information				
	12/31/13	12/31/12	12/31/11		
Actuarial	projected unit	projected unit	projected unit		
cost method	credit	credit	credit		
Amortization method	level percent of payroll	level percent of payroll	level percent of payroll		
GASB 25 equivalent single	22.0 years;	25.2 years;	26.1 years;		
amortization period Amortization period for new	closed period	closed period	closed period		
gains/losses	30 years	30 years	30 years		
Asset	10-year	10-year	10-year		
valuation method	smoothed	smoothed	smoothed		
valuation method	market	market	market		
Investment rate of return *	7.0%	7.0%	7.0%		
Projected salary	varies by age and	varies by age and	varies by age and		
increases *	service	service	service		
*Includes Inflation at	3.0%	3.0%	3.0%		
Cost of living adjustments	2.1%	2.1%	2.1%		

# NOTE 6: EMPLOYEES' RETIREMENT PLAN - (Continued)

#### Funded Status and Funding Progress

The funded status as of December 31, 2013, the most recent actuarial valuation date, is presented as follows:

		Schedul	e of Funding Pro	ogress		
		Actuarial				UAAL as a
Actuarial	Actuarial	Accrued	Unfunded		Annual	Percentage
Valuation	Value of	Liability	AAL	Funded	Covered	of Covered
Date	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payroll
	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
12/31/13	\$ 25,161,208	\$ 29,820,207	\$ 4,658,999	84.4%	\$ 6,442,271	72.3%

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Actuarial calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation, and reflect a long-term perspective. Consistent with that perspective, actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets. The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability of benefits.

# NOTE 7: SUPPLEMENTAL DEATH BENEFIT PLAN

The City also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by TMRS known as the Supplemental Death Benefits Fund (SDBF). The City elected, by ordinance, to provide group-term life insurance coverage to both current and retired employees. The City may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before November 1<sup>st</sup> of any year to be effective the following January 1<sup>st</sup>.

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death); retired employees are insured for \$7,500; this coverage is an "other postemployment benefit", or OPEB.

The City contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year; the intent is not to pre-fund retired term life insurance during employees' entire careers.

The City's contributions to the TMRS SDBF for the years ended 2014, 2013, and 2012 were \$5,798, \$3,219, and \$3,131, respectively, which equaled the required contributions each year.

# NOTE 8: TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM

#### Plan Description

The Texas Emergency Services Retirement System (TESRS) administers a cost-sharing multiple employer pension system (the "System") established and administered by the State of Texas to provide pension benefits for emergency services personnel who serve without significant monetary remuneration. Direct financial activity for the System is classified in the financial statements as pension trust funds. Of the nine member state board of trustees, at least five must be active members of the pension system, one of whom must represent emergency medical services personnel. One trustee may be a retiree of the pension system, and three trustees must be persons who have experience in the fields of finance, securities investment, or pension administration. At August 31, 2014, there were 198 contributing fire and/or emergency services personnel who are members in good standing of a participating department.

At August 31, 2014, TESRS membership consisted of:

Retirees and beneficiaries currently receiving benefits	3,073
Terminated members entitled to benefits but not yet receiving them	2,161
Active participants (vested and nonvested)	4,036
	9,270

Senate Bill 411, 65<sup>th</sup> Legislature, Regular Session (1977), created TESRS and established the applicable benefit provisions. The 79<sup>th</sup> Legislature, Regular Session (2005) re-codified the provision and gave the TESRS Board of Trustees authority to establish vesting requirements, contribution levels, benefit formulas, and eligibility requirements by board rule. The benefit provisions include retirement benefits as well as death and disability benefits. Members are 50% vested after the tenth year of service, with the vesting percent increasing 10% for each of the next five years of service so that a member becomes 100% vested with 15 years of service.

Upon reaching age 55, each vested member may retire and receive a monthly pension equal to his vested percent multiplied by six times the governing body's average monthly contribution over the member's years of qualified service. For years of service in excess of 15 years, this monthly benefit is increased at the rate of 6.2% compounded annually. There is no provision for automatic post-retirement benefit increases.

On and off duty death benefits and on duty disability benefits are dependent on whether or not the member was engaged in the performance of duties at the time of death or disability. Death benefits include a lump - sum amount and continuing monthly payments to a member's surviving spouse and dependent children.

# **Funding Policy**

Contributions are made by governing bodies for the participating departments. No contributions are required from the individuals who are members of the System, nor are they allowed. The governing bodies of each participating department are required to make contributions for each month a member performs emergency services for a department (this minimum contribution is \$36 per member and the department may make a higher monthly contribution for its members). This is referred to as a Part One contribution, which is the legacy portion of the System contribution that directly impacts future retiree annuities.

## NOTE 8: TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM - (Continued)

#### Funding Policy - (Continued)

The state is required to contribute an amount necessary to make the System "actuarially sound" each year, which may not exceed one-third of the total of all contributions made by participating governing bodies in a particular year.

The board rule defining contributions was amended effective July 27, 2014 to add the potential for actuarially determined Part Two contributions that would be required only if the expected future annual contributions from the state are not enough with the Part One contributions to provide an adequate contribution arrangement as determined by the most recent actuarial valuation. This Part Two portion, which is actuarially determined as a percent of the Part One portion (not to exceed 15%), is to be actuarially adjusted near the end of each even-numbered calendar year based on the most recent actuarial valuation. Based on the actuarial valuation as of August 31, 2014, the Part Two contribution rate was 0%, since the first actuarial valuation report after adoption of the rules showed the System to have an adequate contribution arrangement without any Part Two contributions.

Additional contributions may be made by governing bodies within two years of joining the System, to grant up to ten years of credit for service per member. Prior service purchased must have occurred before the department began participation in the System.

A small subset of participating departments have a different contribution arrangement which is being phased out over time. In this arrangement, contributions made in addition to the monthly contributions for active members, are made by local governing bodies on a pay-as-you-go basis for members who were pensioners when their respective departments merged into the System. There is no actuarial impact associated with this arrangement as the pay-as-you-go contributions made by these governing bodies are always equal to benefit payments paid by the System.

#### Contributions Required and Contributions Made

The contribution requirement per active emergency services personnel member per month is not actuarially determined. Rather, the minimum contribution provisions are set by board rule, and there is no maximum contribution rate. For the fiscal year ending August 31, 2014, total contributions (dues, prior service, and interest on prior service financing) of \$4,176,659 were paid into TESRS by the political subdivisions served by the member volunteer emergency services personnel. The state appropriated \$1,530,343 for fiscal year ending August 31, 2014.

The purpose of the biennial actuarial valuation is to determine if the contribution arrangement is adequate to pay the benefits that are promised. The actuarial valuation as of August 31, 2014 stated that TESRS has an adequate contribution arrangement for the benefit provisions recognized in the valuation based on the expected total contributions, including the expected contributions both from the governing body of each participating department and from the state. The expected contributions from the state are state appropriations equal to: 1) the maximum annual contribution (one-third of all contributions to TESRS by governing bodies of participating departments in a year) as needed in accordance with state law governing TESRS and 2) approximately \$625,000 each year to pay for part of the System's administrative expenses. On August 31, 2014 the actuarial liabilities exceeded the actuarial assets by \$26,093,761.

# NOTE 8: TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM - (Continued)

#### Actuarial Assumptions

The total pension liability in the August 31, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.50%
Salary increases	N/A
Investment rate of return	7.75%, net of pension plan investment
	expense, including inflation

Mortality rates were based on the RP-2000 Combined Healthy Lives Mortality Tables for males and for females projected to 2018 by scale AA.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future net real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These components are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation (3.50%). In addition, the final 7.75% assumption reflected a reduction of 0.20% for adverse deviation. The target allocation and expected arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-term Expected Net Real
Asset Class	Allocation	Rate of Return
Equities		
Large cap domestic	32%	5.2%
Small cap domestic	10	5.8
Developed international	21	5.5
Emerging markets	6	5.4
Master limited partnership	5	7.1
Fixed income		
Domestic	21	1.4
International	5	1.6
Cash	_0	0.0
Total	<u>100%</u>	

#### NOTE 9: OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### Plan Description

In addition to providing pension benefits, the City provides its retirees with postemployment health care benefits through a single-employer postemployment healthcare plan (the "plan"). A separate audited financial report is not issued on the plan. The plan provides medical benefits to eligible retired City employees and their beneficiaries. A City employee whom retires under a disability retirement is immediately eligible for retiree health care benefits. In order for a City employee to be eligible for this benefit, he or she needs 20 or more years of service. The benefit ceases when the retired employee becomes eligible for Medicare and the retired employee's spouse may continue coverage until he/she becomes Medicare eligible. Spousal benefit ceases upon the death of the retiree.

# NOTE 9: OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

#### **Funding Policy**

Retirees pay 100% of the monthly premium for health coverage. As of October 1, 2013, the retiree premiums are as follows: "Employee Only" - \$492.88 (base medical plan) \$691.32 (buy-up medical plan) \$18.55 (dental) and "Employee and Spouse" - \$1,035.05 (base medical plan) \$1,451.76 (buy-up medical plan) \$68.65 (dental).

The City is under no obligation, statutory or otherwise, to pay any portion of the cost of postemployment benefits to any retirees. Allocation of City funds to pay other postemployment benefits is determined on an annual basis by the City Council as part of the budget process.

## Annual OPEB Cost

The City's annual other post employment benefits (OPEB) cost is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of accrual that, if paid on an ongoing basis, is projected to cover the normal cost each year and to amortize any unfunded actuarial liabilities (or funding excesses) over a period not to exceed thirty years. The City's annual OPEB cost for the fiscal year ending September 30, 2014 is as follows:

Annual required contributions Interest on OPEB obligation	\$ 26,423 1,450
Adjustment to ARC Annual OPEB cost (expense) end of year	 <u>(1,344</u> ) 26,529
Net estimated employer contributions Increase in net OPEB obligation	 (9,551) 16,978
Net OPEB obligation/(asset) beginning of year Net OPEB obligation/(asset) end of year	\$ 32,230 49,208

The City's annual OPEB cost, the amount contributed by the employer, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year ending September 30, 2014 and the preceding two fiscal years were as follows:

				Employer		
Fiscal Year Ended	Annual OPEB Cost				Percentage Contributed	 et OPEB bligation
September 30, 2012	\$	16,115	\$	-	0.0%	\$ 16,115
September 30, 2013		16,115		-	0.0%	32,230
September 30, 2014		26,529		9,551	36.0%	49,208

#### NOTE 9: OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

#### Funded Status

The funded status of the City's retiree health care plan, under GASB Statement No. 45 as of December 31, 2013 is as follows:

	Schedule of Funding Progress								
Actuarial		tuarial		Actuarial Accrued	ι	Infunded		Annual	UAAL as a Percentage
Valuation Date		lue of ssets		Liability (AAL)		AAL (UAAL)	Funded Ratio	Covered Payroll	of Covered Payroll
		(a)		(b)		(b-a)	(a/b)	(d)	((b-a)/d)
12/31/13	\$	-	\$	208,876	\$	208,876	0.0%	\$ 6,442,271	3.24%

Under the reporting parameters, the City's retiree heath care plan is 0.0% funded with an estimated actuarial accrued liability exceeding actuarial assets by \$208,876 at December 31, 2013. As of the most recent valuation, the ratio of the unfunded actuarial accrued liability to annual covered payroll is 3.24%

#### Actuarial Methods and Assumptions

The Projected Unit Credit Cost Method is used to calculate the GASB ARC for the City's retiree health care plan. Using the plan benefits, the present health premiums and a set of actuarial assumptions, the anticipated future payments are projected. The actuarial cost method then provides for a systematic funding for these anticipated payments. The yearly ARC is computed to cover the cost of benefits being earned by covered members as well as to amortize a portion of the unfunded accrued liability.

Projections of health benefits are based on the plan as understood by the City and include the types of benefits in force at the valuation date and the pattern of sharing benefits costs between the City and the City's employees to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets. Significant methods and assumptions were as follows:

## Actuarial Methods and Assumptions

Inflation rate	3.00% per annum
Investment rate of return	4.50% per annum, net of expenses
Actuarial cost method	Projected unit of credit cost method
Amortization method	Level as a percentage of employee payroll
Amortization period	30-year open amortization
Payroll growth	3.00% per annum
Medical trend	Initial rate of 7.50%, declining to an
	ultimate rate of 4.50% after 11 years

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events in the future. Amounts determined regarding the funded status and the annual required contributions of the City's retiree health care plan are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information provides multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

# NOTE 9: OTHER POSTEMPLOYMENT BENEFITS (OPEB) - (Continued)

Fiscal Year Ended	R	mployer Annual equired <u>ntribution</u>	Net mployer <u>ntribution</u>	Interest on NOO		NOO		) (9) / (6)		Amortization Factor	OPEB Cost (2)+(4)-(5)	Change in NOO (7) - (3)	NOO Balance NPO + (8)
(1)		(2)	(3)		(4)		(5)	(6)	(7)	(8)	(9)		
September 30, 2012	\$	16,115	\$ -	\$	-	\$	-	N/A	\$ 16,115	\$ 16,115	\$ 16,115		
September 30, 2013		16,115	-		-		-	N/A	16,115	16,115	32,230		
September 30, 2014		26,423	9,551		1,450		1,344	23.98540	26,529	16,978	49,208		

# Actuarial Methods and Assumptions - (Continued)

The ARC for the fiscal year ending September 30, 2014 is from the Actuarial Valuation Report as of December 31, 2013.

Note: Employer contribution amounts shown in Column (3) include the implicit subsidy and wellness discounts.

## NOTE 10: RISK MANAGEMENT

The City is exposed to various risks of loss encompassed in the areas of general liabilities, workers' compensation claims, and employee health related expenses. The City has purchased general liability and workers' compensation insurance to cover potential losses in those areas. The City has entered into interlocal agreements with the Texas Municipal League Intergovernmental Risk Pool for general liability and workers' compensation coverage. Through the payment of contributions to the Texas Municipal League Intergovernmental Risk Pool. The City has not retained any risks other than the deductible and is covered up to the limits of coverage after the deductible. Settlements of claims did not exceed insurance coverage for any of the past three years.

The City has also entered into an interlocal agreement with the Texas Municipal League Group Benefits Risk Pool for health insurance for its employees. The City pays the health care premiums for City employees. Employees have the option of paying dependent coverage via payroll deductions. The City has no liability for any claims incurred by participants in this plan.

# NOTE 11: LONG-TERM DEBT

## A. <u>Changes in Long-term Liabilities</u>

Long-term liability activity for the year ended September 30, 2014, was as follows:

	Beginning Balance	_Additions_	Reductions	Ending Balance	Due Within One Year
Governmental activities					
Bonds and certificates payable General obligation bonds Certificates of obligation Plus deferred amounts: Bond premium	\$ 3,995,000 4,595,000 92,872	\$ - 1,598,000 67,893	\$ 330,000 365,000 11,119	\$ 3,665,000 5,828,000 149,646	\$ 335,000 577,500
Total bonds and certificates payable	8,682,872	1,665,893	706,119	9,642,646	912,500
Tax notes Notes payable Capital lease payable Compensated absences Total governmental activity	584,000 235,255 - 249,094	- 203,774 259,627	94,000 58,070 3,929 247,883	490,000 177,185 199,845 260,838	95,000 61,084 48,155 26,084
long-term liabilities	<u>\$ 9,751,221</u>	<u>\$ 2,129,294</u>	<u>\$ 1,110,001</u>	<u>\$ 10,770,514</u>	<u>\$ 1,142,823</u>
Business-type activities					
Bonds and certificates payable General obligation bonds Certificates of obligation Plus deferred amounts: Bond premium Total bonds and certificates payable	\$ 225,000 10,675,000 <u>88,080</u> 10,988,080	\$ 2,397,000  2,498,840	\$ 225,000 775,000 <u>32,275</u> 1,032,275	\$	\$ 1,097,500  1,097,500
Compensated absences	37,619	24,419	44,795	17,243	1,724
Total business-type activity long-term liabilities	<u>\$ 11,025,699</u>	<u>\$ 2,523,259</u>	<u>\$ 1,077,070</u>	<u>\$ 12,471,888</u>	<u>\$ 1,099,224</u>

## **General Obligation Bonds**

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. The bonds have been issued for both governmental activities.

Annual debt service requirements to maturity for general obligation bonds are as follows:

	Term	Interest Rate	Original Amount		
Refunding Series 2013	2013 - 2024	3.00% - 4.50%	\$	4,975,000	

# NOTE 11: LONG-TERM DEBT - (Continued)

#### General Obligation Bonds - (Continued)

Annual debt service requirements to maturity for general obligation refunding bonds are as follows:

Year	_	Principal		Principal Interest		Interest	 Total
2015	\$	335,000	\$	66,550	\$ 401,550		
2016		340,000		63,200	403,200		
2017		345,000		59,800	404,800		
2018		355,000		52,900	407,900		
2019		360,000		45,800	405,800		
2020-2024		1,930,000	-	117,600	 2,047,600		
	\$3	3,665,000	\$	405,850	\$ 4,070,850		

# Combination Tax and Revenue Certificates of Obligation

The City also issues combination tax and revenue certificates of obligation (C.O.'s) to provide funds for the acquisition and construction of major capital facilities payable from the proceeds of an annual ad valorem tax and further payable from a junior and subordinate pledge of the net revenues of the City's water and sewer system. The C.O.'s have been issued for both governmental and business-type activities. C.O.'s currently outstanding are as follows:

-	Term	Interest Rate	Orig	inal Amount
Certificates of Obligation 2009 Series	2009-2019	3.00% - 3.50%	\$	5,000,000
Certificates of Obligation 2010 Series	2010-2030	4.50%		3,300,000
Certificates of Obligation 2012 Series	2013-2027	0.7% - 3.3%		9,530,000
Certificates of Obligation 2014 Series	2014-2034	2.0% - 4.0%		3,995,000

Annual debt service requirements to maturity for certificates of obligation are as follows:

	Governmer	tal Activities Business-type Activitie		e Activities	
Year	Principal	Interest	Principal	Interest	Total
2015	\$ 577,500	\$ 213,598	\$ 1,097,500	\$ 368,277	\$ 2,256,875
2016	607,000	190,263	1,143,000	331,785	2,272,048
2017	467,500	173,498	937,500	306,325	1,884,823
2018	482,500	158,035	967,500	283,563	1,891,598
2019	489,500	142,047	980,500	257,050	1,869,097
2020-2024	1,152,000	543,576	3,798,000	916,564	6,410,140
2025-2029	1,407,000	305,476	2,773,000	323,613	4,809,089
2030-2034	645,000	59,570	600,000	73,920	1,378,490
	\$ 5,828,000	\$ 1,786,063	\$12,297,000	\$2,861,097	\$22,772,160

#### NOTE 11: LONG-TERM DEBT - (Continued)

#### Notes Payable

The City has entered into a note payable agreement with Prosperity Bank. The proceeds from this note payable were used to renovate the 16<sup>th</sup> Street Swimming Pool. Annual installments on this note are \$53,288 with a maturity date of 2017. The note bears interest at 5.074% and has an outstanding balance of \$144,161 at September 30, 2014. The City has entered into an inter-local agreement with the Bay City Independent School District, in which the Bay City Independent School District is responsible for paying \$16,000 annually of the required installments.

The City has also entered into a note payable agreement with Prosperity Bank. The proceeds of this note were used to purchase technology equipment. This note bears interest of 5.4%, monthly payments of \$1,377, and a maturity date of 2016. The balance outstanding at September 30, 2014 was \$33,024. The General Fund is responsible for servicing this debt.

The City has also entered into a note payable agreement with Houston Community Bank. The proceeds of this note were used to purchase fire suppression equipment. This note bears interest of 1.37%, annual payments of approximately \$102,000, and a maturity date of 2018. The balance outstanding at September 30, 2014 was \$490,000. The General Fund is responsible for servicing this debt.

Annual debt service requirements to maturity for the notes payable are as follows:

Year	Principal	Interest	Total
2015 2016 2017	\$ 156,084 161,252 149,849	\$  15,441 10,970 6,623	\$ 171,525 172,222 156,472
2018 2019	99,000 101,000	2,740 1,384	101,740 102,384
	\$ 667,185	\$ 37,158	\$ 704,343

# Capital Lease Payable

The City has entered into lease agreement to purchase copiers and printers for City offices. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of inception.

The assets acquired through the capital lease are as follows:

	Governmental Activities	
Machinery and equipment		
Office equipment	<u>\$</u>	203,774
		203,774
Less: Accumulated depreciation		-
	\$	203,774

# NOTE 11: LONG-TERM DEBT - (Continued)

Capital Lease Payable - (Continued)

The future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2014, were as follows:

Year	Governmental Activities	
2015	\$	55,116
2016		55,116
2017		55,116
2018		50,525
Total minimum lease payments		215,873
Less: Amount representing interest		(16,028)
Present value of minimum lease payments	\$	199,845

# NOTE 12: INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

# A. Interfund Receivables and Payables

At times during the fiscal year the various funds of the City were involved in transactions that created interfund receivable and payable balances. These transactions related to such things as the purchase of goods by one fund on behalf of another and the receipt of revenue in one fund that belongs to or is designated for another fund. Interfund receivable and payable balances as of September 30, 2014, were as follows:

Receivable Fund	Payable Fund	Amount
General	Nonmajor Governmental	
	2014 Capital Project	\$ 4,080
	Debt Service	110,168
	Water and Sewer	128,500
Nonmajor Governmental		
Disaster Recovery	Water and Sewer	13,609
Sanitation	2010 Capital Project Fund	1,220,785
		\$ 1,477,142

# NOTE 12: INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS - (Continued)

# B. Interfund Transfers

Each year various funds of the City transfer funds to other funds. The most significant of these are the planned transfers from the City's enterprise funds to specified governmental funds. These transfers are intended to provide the necessary resources to meet the operating and debt service obligations of the receiving funds. During the current fiscal year, transfers between funds consisted of the following:

	Transfers In					
Transfers Out	General Fund	Water and Sewer Fund	Airport Fund	Internal Service Funds	Nonmajor Govt. Funds	Total
General Nonmajor Govt. Funds Water and Sewer	\$ - 28,020 <u>66,655</u>	\$ 103,050 	\$ 120,464 	\$ 512,456 	\$ 1,314,708 	\$ 2,050,678 28,020 <u>915,991</u>
	\$ 94,675	<u>\$ 103,050</u>	<u>\$ 120,464</u>	<u>\$ 1,086,527</u>	<u>\$ 1,589,973</u>	\$ 2,994,689

# NOTE 13: COMMITMENTS AND CONTINGENCIES

#### Grant Programs

The City participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectability of any related receivable at September 30, 2014, may be impaired. In the opinion of the City, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the grants, set the set of the extent that the companying basic financial statements for such contingencies.

# **Construction and Acquisition Commitments**

As of September 30, 2014, the City entered into a contractual commitment with a contractor for a City project. The commitment with the contractor was as follows:

		Remaining	
Project	C	Commitment	
Street rehab project	\$	505,495	

The commitment is being funded by bond proceeds.
#### NOTE 14: FUND BALANCES

The following is a detail of the governmental fund balances at September 30, 2014.

	Nons	pendable	Restric	cted_	Unassigned	Total
General						
Prepaid items	\$	55,374	\$	-	\$-	\$ 55,374
Unassigned		-		-	1,727,220	1,727,220
2010 Capital Project Fund		-		-	(40,379)	(40,379)
Nonmajor Governmental						
Tourism		-	302	,436	-	302,436
Retirement of long-term debt		-	550	,221	-	550,221
Municipal court		-	96	,262	-	96,262
Culture and recreation						
programs		-	71	,538	-	71,538
Public safety		-	615	,582	-	615,582
Various capital projects		-	2,022	,383	-	2,022,383
	\$	55,374	\$ 3,658	,422	<u>\$ 1,686,841</u>	\$ 5,400,637

#### NOTE 15: IMPAIRMENT LOSS

The City's Nile Road experienced structural problems related to construction deficiencies. Management of the City considers this event to be both unusual in nature and infrequent in occurrence and therefore, classified as an extraordinary item on the government-wide financial statements. The road was constructed in fiscal year 2011 at a cost of approximately \$2 million. In 2014, the City decided after deliberating on several options to not remediate the road and to permanently close off a section for safety concerns. The carrying amount of the impaired asset as of September 30, 2014 is \$1,897,781 and the impairment loss recognized in fiscal year 2014 was \$843,458. The loss is reported as a public works governmental activities program expense on the Statement of Activities.

#### NOTE 16: FUTURE FINANCIAL REPORTING REQUIREMENTS

The GASB has issued the following statement which will become effective in future years:

Statement No. 68, "Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27." - This statement changes the focus of pension accounting for employers from whether they are responsibly funding their plan over time to a point-in-time liability that is reflected in the employer's financial statements for any actuarially unfunded portion of pension benefits earned to date. This statement will become effective for the City in fiscal year 2015.

Management has not yet determined the effect of this statement on the financial statements; however, the impact is expected to be significant as they will now reflect a previously unrecorded liability. The City also expects the largest deferred inflows and outflows to be pension related.

## NOTE 17: BAY CITY COMMUNITY DEVELOPMENT CORPORATION

#### A. Organization

Bay City Community Development Corporation (CDC) is a public instrumentality and nonprofit economic development corporation under Section 4A of the Development Corporation Act of 1979, Article 5190.6 of the Revised Civil Statutes of Texas (the "Act") on March 13, 1998. Under the Act, the Board of Directors consists of five members appointed by and who serve at the pleasure of the City Council of the City of Bay City, Texas (the "City") for two-year terms. CDC is reported as a component unit of the City of Bay City, Texas in accordance with Governmental Accounting Standards Board Statement No. 14.

CDC is organized exclusively for the purpose of benefiting and accomplishing public purposes of the City, by promoting, assisting and enhancing economic development activities for the City.

CDC prepares annual financial statements as of September 30 of each year. CDC reports its financial results as a governmental type entity.

#### B. Summary of Significant Accounting Policies

The accounting and reporting policies of CDC conform to generally accepted accounting principles (GAAP), as applicable to governmental units. The more significant of CDC's accounting policies are described below.

#### 1. <u>Reporting Entity - Component Unit Status</u>

CDC meets the criteria established by the Governmental Accounting Standards Board (GASB) to be a component unit of the City, due to the fact that the City Council of Bay City appoints each member of its Board of Directors. CDC is included in the City's annual financial statements as a discretely presented component unit.

#### 2. Government-wide and Fund Accounting

The combined government-wide and fund financial statements (i.e., the Statement of Net Position and Governmental Fund Balance Sheet and the Statement of Activities and Governmental Fund Revenues, Expenditures, and Changes in Fund Balance) report information on all activities of CDC.

The combined Statement of Activities and Governmental Fund Revenues, Expenditures, and Changes in Fund Balance demonstrate the degree to which the direct expenses of CDC are offset by program revenues. Direct expenses are those that are clearly identifiable with CDC's specific function, that of economic development. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide and fund financial statements are provided for CDC with a column for adjustments between the two statements.

- B. <u>Summary of Significant Accounting Policies</u> (Continued)
  - 3. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide information (i.e., the columns labeled "Statement of Net Position" and "Statement of Activities") in the financial statements is reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund (i.e., the column labeled "General Fund") financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, CDC considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when the related fund liability is incurred.

Sales taxes and interest revenue associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when CDC receives cash.

CDC reports the following major governmental fund:

<u>General Fund</u> - The General Fund is CDC's operating fund. All financial resources are accounted for in the General Fund. The General Fund's transactions consist primarily of revenues realized from the collection of sales tax revenue dedicated to the purpose of economic development and income received on operating leases.

CDC reports no other funds.

#### 4. Budgets and Budgetary Accounting

In accordance with CDC's articles of incorporation, the budget for the forthcoming fiscal year shall be submitted to, and approved by, the Board of Directors, and the City Council of the City. In submitting the budget to the City Council, the Board of Directors shall submit the budget on forms prescribed by the City Manager and in accordance with the annual budget preparation schedule as set forth by the City Manager. The budget shall be submitted to the City Manager for inclusion in the annual budget presentation to the City Council. The budget proposed for adoption shall include the projected operating expenses, and such other budgetary information as shall be useful to or appropriate for the Board of Directors and the City Council of the City.

The budget is prepared on a detailed line-item basis. Revenues are budgeted by source. Expenditures are budgeted by functions/categories. Expenditures may not exceed appropriations in total, which is the legal level of control. Within these above control levels, the Board of Directors may transfer appropriations without approval by the City. Any unencumbered appropriations for annually budgeted funds lapse at fiscal year-end.

For the year ended September 30, 2014, the budget anticipated \$79,403 more in revenues than expenditures. Actual revenues exceed the budget and actual expenditures were less than the budget; however, the following expenditures exceeded their budgeted amounts.

- B. <u>Summary of Significant Accounting Policies</u> (Continued)
  - 5. Deposits and Investments

CDC's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

CDC may invest its excess funds in certain instruments authorized by the Public Funds Investment Act (Chapter 2256.001 Texas Government Code). CDC limits the investment of excess funds to certificates of deposit issued by banking institutions and credit unions with office locations within the city limits of Bay City, Texas and Texas Local Government Investment Pool money market mutual fund. Investment balances with bank institutions should not exceed the limits of the Federal Deposit Insurance Corporation (FDIC).

CDC has adopted a written investment policy regarding the investment of its funds as defined by the Public Funds Investment Act of 1995. Except as noted below, the investments of CDC are in compliance with CDC's investment policy.

#### 6. Capital Assets

CDC's capital assets, which consist of land, buildings, and office equipment, are recorded at cost. Depreciation has been charged against these assets using the straight-line method of 40 years for buildings and seven years for office equipment.

## 7. Long-term Obligations

In the government-wide financial statements, long-term debt is reported as a liability in the applicable governmental activities statement of net position.

8. <u>Compensated Absences</u>

CDC offers to full-time employees vacation, sick, and emergency leave. Leave time is accrued at different rates and no payment is made by CDC in lieu of taking the time off. However, in the case of termination, only accrued vacation time through the date of termination will be paid upon approval of the Board of Directors. Accumulated vacation time benefits payable were not considered material to the accompanying financial statements. As such, no liability for these benefits has been reported as of September 30, 2014.

## C. Deposits and Investments

As of September 30, 2014, CDC had the following investments:

Investment Type	<u>Am</u>	ortized Cost	Weighted Average Maturity
Public Fund Investment Pool- TexPool	\$	10,702	51 Days
Certificates of Deposit		1,344,038	14.23 Months

#### C. <u>Deposits and Investments</u> - (Continued)

The investment pool operates in a manner consistent with the Securities and Exchange Commission's (SEC) Rule 2(a)(7) of the Investment Company Act of 1940 but is not registered with the SEC as an investment company. Instead, the regulatory oversight for the pool is the State of Texas. The pool uses amortized cost rather than market value to report net position to compute share prices. Accordingly, the fair value of the position in the pool is the same as the value of the shares in the pool.

#### Interest Rate Risk

In accordance with CDC's investment policy, CDC manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to 36 months or less. CDC's certificates of deposits have original maturities that are 9 to 24 months.

#### **Credit Risk**

Credit risk is the risk that an issuer or counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. CDC was not exposed to credit risk.

#### Concentration of Credit Risk

CDC's investment policy requires that the investment portfolio shall be diversified in terms of investment instruments, maturity scheduling, and financial institutions to reduce the risk of loss resulting from over concentration of assets in a specific class of investments, specific maturity, or specific user. At year-end, CDC was not exposed to concentration of credit risk.

#### Custodial Credit Risk - Deposits

CDC's custodial credit risk refers to the risk that in the event of a bank failure, CDC's deposits may not be returned to it. CDC's investment policies require that deposits at financial institutions be insured by the FDIC and/or collateralized by securities pledged to CDC by the depository in an amount equal to at least 102% of the carrying value of deposits held.

As of September 30, 2014, CDC had deposits in three local financial institutions and the deposits were FDIC insured at each institution up to \$250,000. At September 30, 2014, \$2,358,916 of the CDC's bank balance of \$2,719,337 was properly collateralized per the CDC investment policy by securities pledged to CDC by the financial institution.

It is managements' recent understanding that the CDC and any other 4A and 4B economic development entity is not considered a "political subdivision" as defined by Section 330.15 of the FDIC's regulation. Therefore, CDC's bank deposits may not be insured above \$250,000 even though they are secured by a pledged collateral agreement.

#### Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the counterparty, CDC will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. CDC was not exposed to custodial credit risk.

#### D. Sales Taxes

CDC, by law, is to receive one-fourth of the sales tax earned by the City and paid monthly to the City by the State of Texas. CDC's outstanding receivable of the sales tax earned by the City for the year ended September 30, 2014, was \$97,816. The City collects the sales tax from the State of Texas and then pays CDC's portion monthly when collected.

#### E. Capital Assets

CDC's capital asset activity for the year ended September 30, 2014, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities:				
Capital assets not being depreciated				
Land	\$ 353,914	\$-	\$-	\$ 353,914
Construction in progress		35,512	_	35,512
Total capital assets not being depreciated	353,914	35,512		389,426
Capital assets being depreciated				
Machinery and equipment	132,083	50,599	35,574	147,108
Buildings	5,235,648			5,235,648
Total capital assets being depreciated	5,367,731	50,599	35,574	5,382,756
Less accumulated depreciation for				
Machinery and equipment	132,083	7,164	35,574	103,673
Buildings	934,743	134,247		1,068,990
Total accumulated depreciation	1,066,826	141,411	35,574	1,172,663
Total capital assets being depreciated, net	4,300,905	(90,812)		4,210,093
Governmental activities capital assets, net	<u>\$ 4,654,819</u>	<u>\$ (55,300</u> )	<u>\$ -</u>	<u>\$4,599,519</u>

#### F. Long-term Debt

Long-term liability activity for the year ended September 30, 2014 was a follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Note payable	\$2,831,000	<u>\$</u>	<u>\$ 294,894</u>	\$2,536,106	<u>\$ 301,770</u>
	\$2,831,000	<u>\$</u>	<u>\$ 294,894</u>	\$2,536,106	<u>\$ 301,770</u>

In July 2013, CDC refinanced their 2007 Training Center note payable with Wells Fargo Bank. Terms of the note agreement call for interest at 2.280% with quarterly payments of \$89,452 until January 2022 and a final payment April 2022 of \$94,541. The loan is secured by a pledge of CDC sales tax revenues and requires a minimum Debt Service Coverage Ratio greater than or equal to 1.15. CDC is also required to maintain an unencumbered fund balance of not less than the Average Annual Debt Service.

#### F. Long-term Debt - (Continued)

Annual debt service requirements to maturity for notes payable are as follows:

Fiscal Year	Princi	ipal	Interest		<u>Total</u>
2015 2016 2017 2018 2019 Thereafter	308 316 323 330	,770 \$ 6,674 6,004 6,372 0,913 6,373	56,037 49,133 41,803 34,434 26,894 33,684	\$	357,807 357,807 357,807 357,806 357,807 989,057
Totals	\$ 2,536	<u> </u>	241,985	\$2	,778,091

#### G. Lessor Agreements

CDC leases a commercial building to two unrelated third parties. CDC pays all utility bills then invoices its tenants for reimbursement of their portion. The variable costs, which are insurance and maintenance, are not reimbursed. CDC receives \$75,600 in rental fees each year.

#### H. Fund Balances

GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions," (the "Statement") was issued in February 2009. This Statement eliminates the requirement to report governmental fund balances as reserved, unreserved, or designated. It replaces those categories with five possible classifications of governmental fund balances - nonspendable, restricted, committed, assigned, and unassigned. This Statement also redefines the governmental funds for clarity and to be consistent with these new fund balance classifications. The provisions of this Statement are effective for periods beginning after June 15, 2010. The CDC did not adopt a new fund balance policy in accordance with GASB Statement No. 54 during fiscal year 2014. This Statement did not have an impact on the CDC's functions, financial position or results of operations.

### NOTE 18: BAY CITY GAS COMPANY

## A. <u>Summary of Significant Accounting Policies</u>

The combined financial statements of Bay City Gas Company (A Component Unit of the City of Bay City, Texas) (the "Company") have been prepared in conformity with accounting principles applicable to governmental units which are generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

#### 1. Reporting Entity

The Bay City Gas Company is a component unit of the City of Bay City, Texas, and designated profits are used primarily for capital improvements of the City. The Bay City Gas Company is a single purpose government engaged in a business-type activity. The Company has no oversight responsibility for any other governmental entity since no entities are considered to be controlled by or dependent upon them. The Board of Trustees consists of the current Mayor of the City of Bay City, Texas, and two lifetime members. The surviving life trustee appoints the new lifetime member. The Board of Trustees has the authority to significantly influence operations and to hire management. They are responsible and accountable for all fiscal matters.

#### NOTE 18: BAY CITY GAS COMPANY

- A. <u>Summary of Significant Accounting Policies</u> (Continued)
  - 2. Basis of Presentation, Basis of Accounting
    - a. <u>Basis of Presentation</u>

Governments engaged in a single business-type activity present only the enterprise fund financial statements, as they would only mirror the government-wide statements. The required statements under GASB No. 34 are the statement of net position, statement of revenues, expenses and changes in fund net position, and statement of cash flows.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

The Company is a single purpose enterprise fund.

b. Measurement Focus, Basis of Accounting

Proprietary Fund Financial Statements: These financial statements are reported using the economic resources measurement focus. The proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place.

When the Company incurs an expenditure or expense for which both restricted and unrestricted resources may be used, it is the Company's policy to use restricted resources first, then unrestricted resources.

Under GASB Statement No. 20, "Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting," all proprietary funds will continue to follow Financial Accounting Standards Board (FASB) standards issued on or before November 30, 1989. However, from that date forward, proprietary funds will have the option of either: 1) choosing not to apply future FASB standards (including amendments of earlier pronouncements), or 2) continuing to follow new FASB pronouncements unless they conflict with GASB guidance. The Company has chosen not to apply future FASB standards.

#### 3. Financial Statement Accounts

a. Cash and Investments

The Company's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. The Public Funds Investment Act and local policy authorizes the Company to invest in obligations of the United States Treasury, certificates of deposit, repurchase agreements, commercial paper, mutual funds and public funds investment pools. Investments for the Company are reported at fair value. Public funds investment pools operate in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the pool shares. The Company invested with TexPool, a 2(a)(7)-like pool governed by the State Comptroller of Public Accounts.

- A. <u>Summary of Significant Accounting Policies</u> (Continued)
  - 3. Financial Statement Accounts (Continued)
    - b. Inventories and Prepaid Items

Inventories on the balance sheet are stated at latest cost. Inventory items are recorded as expenditures when they are consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

c. Capital Assets

Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated fixed assets are recorded at their estimated fair value at the date of the donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. A capitalization threshold of \$2,500 is used.

Capital assets are being depreciated using the straight-line method over the following estimated useful lives:

	Estimated
<u>Asset Class</u>	Useful Lives
Utility system	20-40
Buildings	40
Furniture and fixtures	7-10
Vehicles	5-10
Equipment	3-10

#### d. <u>Receivable and Payable Balances</u>

The Company believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid the obscuring of significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

There are no significant receivables which are not scheduled for collection within one year of year-end.

#### e. <u>Compensated Absences</u>

It is the policy of the Company to permit employees to accrue paid time off based on years of service. Unused paid time off may accumulate and carry forward up to a maximum of 160 hours which is paid upon termination. At March 31, 2013 the amount of accrued paid time off was determined to be immaterial to these financial statements and thus not recorded.

- A. <u>Summary of Significant Accounting Policies</u> (Continued)
  - 3. Financial Statement Accounts (Continued)
    - f. <u>Net Position Flow Assumption</u>

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted new position to have been depleted before unrestricted new position is applied.

## g. <u>Use of Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and reported amount of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### B. <u>Compliance and Accountability</u>

#### **Budgetary Data**

Although proprietary funds are not required to adopt an annual budget, the Company has chosen to prepare and adopt annual budgets to aid in planning and monitoring of its activities. There were some insignificant variances in budget to actual as shown in the supplementary schedule.

#### C. <u>Deposits and Investments</u>

The Company's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the Company's agent bank approved pledged securities in an amount sufficient to protect Company funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance.

## C. <u>Deposits and Investments</u> - (Continued)

The Company's investments at March 31, 2014 are shown below.

Investment or Investment Type	Maturity	Rating		air Value	% of Portfolio
Certificates of Deposit - Participating	3-5 years	FDIC	\$	2,101,411	82.08%
Certificates of Deposit - Nonparticipating	< 3 years	FDIC		410,433	16.03%
GNMA Pool	> 5 years	Not Rated		3,178	0.12%
UBS ag pfd tr IV	3-5 years	Baa3		45,250	<u>1.77</u> %
Total Investments			<u>\$</u>	2,560,272	<u>100.00</u> %
Money market funds included in cash	_				
Texpool	90 days	Aaam	\$	856	
Capital One brokerage	90 days	FDIC		117,260	
UBS financial services	90 days	FDIC		201,096	
Edward Jones Money Market Funds	60 days	Aaam		122,926	
			\$	442,138	

#### Analysis of Specific Deposit and Investment Risks

GASB Statement No. 40 requires a determination as to whether the Company was exposed to the following specific investment risks at year-end and if so, the reporting of certain related disclosures:

a. Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. The Company policy is to exercise judgment and care, under circumstances then prevailing, that persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation but for investment, considering the probable safety of principal as well as the probable income to be derived. The ratings for investments owned at year-end are included in the table above.

b. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. It is Company policy to diversify investments based on maturity and type of instrument. The Company policy places no limit on the amount that may be invested in any one issuer. At year-end, the Company had several investments in excess of 5% as shown in the table above.

c. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. The Company limits its exposure to interest rate risk by diversifying its investments by security type and institution. It restricts maturities to three years on certificates of deposit, 90 days on money market mutual funds, less than two years on most other investments, with the exception of obligation of governmental entities or their agencies, which can be up to thirty years.

#### D. Capital Assets

Capital asset activity for the year ended March 31, 2014, was as follows:

		Beginning Balances	 ncreases	De	ecreases	 Ending Balances
Business-type activities:						
Capital assets, being depreciated:						
Utility plant	\$	2,130,956	\$ 14,300	\$	-	\$ 2,145,256
Buildings and improvements		520,800	-		-	520,800
Equipment		404,236	25,551		20,696	409,091
Vehicles		202,137	 24,597		-	 226,734
Total capital assets being depreciated		3,258,129	 64,448		20,696	 3,301,881
Less accumulated depreciation for:						
Utility plant		(1,329,586)	(53,602)		-	(1,383,188)
Buildings and improvements		(311,460)	(13,140)		-	(324,600)
Equipment		(239,297)	(21,868)		(1,898)	(259,267)
Vehicles		(126,977)	 (16,464)		-	(143,441)
Total accumulated depreciation		(2,007,320)	 (105,074)		(1,898)	 (2,110,496)
Business-type activities capital assets, net	<u>\$</u>	1,250,809	\$ (40,626)	\$	18,798	\$ 1,191,385

Depreciation of \$105,074 was charged to the only function of providing natural gas.

#### E. Accounts Receivable

Accounts receivable of \$322,037 represent billed and uncollected service fees of \$350,040 less an 8% allowance for uncollectible service fees of \$28,003.

#### F. Risk Management

The Company is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. During fiscal year 2014, the Company purchased commercial insurance to cover general liabilities. There were no significant reductions in coverage in the past fiscal year and there were no settlements exceeding insurance coverage for any of the past three fiscal years.

## G. Pension Plan

1. Plan Description

The Company provides pension and supplemental death benefits for all of its eligible employees by participating in the City of Bay City's non-traditional, joint contributory, hybrid defined benefit plan with the state-wide Texas Municipal Retirement System (TMRS), an agent multiple-employer public employee retirement system. The plan provisions that have been adopted by the Company are within the options available in the governing state statutes of TMRS.

- G. Pension Plan (Continued
  - 1. <u>Plan Description</u> (Continued)

Since the Company participates with the City of Bay City, information related to the actuarial valuation of assets, accrued liability, funded ratio, unfunded liability, covered payroll and unfunded actuarial liability as a percentage of covered payroll is included in the totals for the City of Bay City, Texas. This information may be obtained by writing the City of Bay City, Texas, 1901 5th Street, Bay City, Texas 77414.

TMRS issues a publicly available comprehensive annual financial report that includes financial statements and required supplementary information (RSI) for TMRS; the report also provides detailed explanations of the contributions, benefits and actuarial methods and assumptions used by the System. This report may be obtained by writing to TMRS, P.O. Box 149153, Austin, TX 78714-9153 or by calling 800-924-8677; in addition, the report is available on TMRS' website at <u>www.TMRS.com</u>.

2. Funding Policy and Annual Pension Cost

The current contribution rate for the Company is 11.22% of annual covered payroll and 5% for employees. The Company's contributions for the years ending March 31, 2014, 2013, and 2012 were \$60,278, \$51,568 and \$48,614, respectively, and were equal to the required contributions for each year.

#### 3. Funding Policy and Annual Pension Cost

The Company contributes to the TMRS Plan at an actuarially determined rate. Both the employees and the Company make contributions monthly. Since the Company needs to know its contribution rate in advance for budgetary purposes, there is a one-year delay between the actuarial valuation that serves as the basis for the rate and the calendar year when the rate goes into effect.

The required contribution rates for fiscal year 2014 were determined as part of the December 31, 2010 and 2011 actuarial valuations. Additional information as of the latest actuarial valuation, December 31, 2012 also follows:

<u>12/31/2012</u>	<u>12/31/2011</u>	<u>12/31/2010</u>
Entry Age	Projected Unit	Projected Unit
Credit	Credit	Credit
Level % of	Level % of	Level % of
Payroll	Payroll	Payroll
25.1	26.1	27.1
closed period	closed period	closed period
10-yr smoothed	amort cost	amort cost
7.0%	7.0%	7.0%
3.0%	Varies by age	Varies by age
	and service	and service
3.0%	3.0%	3.0%
1.0%	2.1%	2.1%
	Entry Age Credit Level % of Payroll 25.1 closed period 10-yr smoothed 7.0% 3.0% 3.0%	Entry Age CreditProjected Unit CreditLevel % of PayrollLevel % of Payroll25.126.1closed period 10-yr smoothedclosed period amort cost7.0%7.0% Varies by age and service3.0%3.0%

#### G. Pension Plan - (Continued

4. Funded Status and Funding Progress

As of December 31, 2012, the most recent actuarial valuation date, the funded status of the plan as a whole was as follows:

		Schedul	e of Funding Pro	ogress		
Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded AAL (UAAL)	Funded Ratio	Annual Covered Payroll	UAAL as a Percentage of Covered Payroll
12/31/12	(a) \$ 23,793,217	(b) \$ 26,942,560	(b-a) \$ 3.149.343	(a/b) 88.3%	(c) \$ 6,151,052	((b-a)/c) 51.2%

The schedule of funding progress is presented as required supplementary information in the City's audit following the notes to the financial statements and presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing relative to the actuarial accrued liability for benefits. For more information please contact the City of Bay City, Texas 1901 5<sup>th</sup> Street, Bay City, Texas 77414.

#### H. Health Reimbursement Arrangement

In an effort to keep health insurance premiums at a reasonable level, the Company chose to go with a higher deductible plan at \$5,000 per employee. As a result of the higher deductible, they established a health reimbursement arrangement under Section 105 of the Internal Revenue Code in which they contribute an actuarial determined amount per month to be used to meet an employee's deductible beyond the first \$2,000 and up to the \$5,000 deductible. The plan may be terminated by the Company at anytime with any excess contributions reverting back to the Company. The plan is administered independently of the Company by TPA Systems, Inc.

#### I. <u>Restricted Assets</u>

Cash has been restricted for the payment of customer deposits.

#### J. <u>Nonmonetary Transactions</u>

It is Company policy to donate gas consumed by City owned property. At March 31, 2014, the amount of gas at retail prices consumed by City property was \$28,198.

#### K. Prior Period Adjustment

The Company had a contract agreement with Panther Pipeline to make required modifications to the system in 2013 to meet federal regulations. The agreement contained a maximum amount the Company would be out of pocket when the project was complete. The project exceeded the maximum out of pocket by \$25,675 which was refunded in April 2013.

**Required Supplementary Information** 

MAJOR GOVERNMENTAL FUNDS - GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the year ended September 30, 2014 With comparative totals for the year ended September 30, 2013

		20	)14		2013
	Original	Final		Variance Positive	
	Budget	Budget	Actual	(Negative)	Actual
REVENUES					
Taxes					
Ad valorem taxes	\$ 3,442,500	\$ 3,442,500	\$ 3,428,359	\$ (14,141)	\$ 3,521,985
Other taxes	4,462,975	4,462,975	4,486,121	23,146	4,551,400
Licenses and permits	100,200	220,200	205,321	(14,879)	5,706
Fines and forfeitures	438,000	438,000	286,748	(151,252)	330,637
Fees and charges for services	2,715,713	2,724,713	2,445,127	(279,586)	168,396
Intergovernmental	123,831	125,331	142,057	16,726	121,587
Investment income	2,000	2,000	1,512	(488)	2,867
Miscellaneous	480,960	669,960	748,906	78,946	630,695
Total revenues	11,766,179	12,085,679	11,744,151	(341,528)	9,333,273
EXPENDITURES					
Current					
General government	2,111,960	2,268,047	2,343,485	(75,438)	2,031,233
Public safety	4,608,807	4,671,653	4,425,534	246,119	4,080,637
Public works	2,747,510	2,914,673	2,851,186	63,487	1,082,257
Public activities and recreation	1,073,253	1,080,340	1,052,414	27,926	996,117
Debt service	470,373	470,373	69,811	400,562	437,651
Total expenditures	11,011,903	11,405,086	10,742,430	662,656	8,627,895
Excess (deficiency) of revenues over					
expenditures	754,276	680,593	1,001,721	321,128	705,378
OTHER FINANCING SOURCES (USE	•				
Transfers in	113,126	113,126	94,675	(18,451)	112,358
Transfers out	(1,174,608)	(1,184,608)	(2,050,678)	(866,070)	(1,017,202)
Total other financing sources (uses)	(1,061,482)	(1,071,482)	(1,956,003)	(884,521)	(904,844)
Net change in fund balance	(307,206)	(390,889)	(954,282)	(563,393)	(199,466)
Fund balance at beginning of year	2,736,876	2,736,876	2,736,876		2,936,342
Fund balance at end of year	<u>\$ 2,429,670</u>	<u>\$ 2,345,987</u>	<u> </u>	<u>\$ (563,393</u> )	<u>\$2,736,876</u>

The accompanying notes to required supplementary information are an integral part of this schedule.

REQUIRED SUPPLEMENTARY INFORMATION HISTORICAL PENSION INFORMATION September 30, 2014

#### **TEXAS MUNICIPAL RETIREMENT SYSTEM**

The schedule of funding progress presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability of benefits.

		Schedule	e of Funding Prog	gress		
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Annual Covered Payroll (c)	UAAL as of Percentage of Covered Payroll ((b-a)/c)
12/31/13 12/31/12 12/31/11 12/31/10 12/31/09 12/31/08 12/31/07	\$ 25,161,208 23,793,217 22,632,103 21,658,759 11,981,037 11,436,920 11,448,750	\$ 29,820,207 26,942,560 26,194,806 25,352,756 17,718,960 16,659,204 16,546,570	<ul> <li>\$ 4,658,999</li> <li>3,149,343</li> <li>3,562,703</li> <li>3,693,997</li> <li>5,737,923</li> <li>5,222,284</li> <li>5,097,820</li> </ul>	84.38% 88.31% 86.40% 85.40% 67.62% 68.65% 69.19%	\$ 6,442,271 6,151,052 6,363,799 6,293,635 6,061,315 5,501,961 5,436,124	72.32% 51.20% 55.98% 58.69% 94.66% 94.92% 93.78%

## TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM

8/31/14 entry age level dollar, open 30 years market value smoothed by a	8/31/12 entry age level dollar, open Infinity
level dollar, open 30 years	level dollar, open Infinity
30 years	Infinity
5	
market value smoothed by a	
5-year deferred recognition method with a 80% - 120% corridor on market value	market value smoothed by a 5-year deferred recognition method with a 80% - 120% corridor on market value
7.75%, net of expenses	7.75%, net of expenses
n/a	n/a
3.50%	3.50%
none	none
	method with a 80% - 120% corridor on market value 7.75%, net of expenses n/a 3.50%

REQUIRED SUPPLEMENTARY INFORMATION HISTORICAL PENSION INFORMATION September 30, 2014

### **TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM** - (Continued)

	Schedule of Funding Progress								
Actuarial Valuation Date	Actuarial Value of <u>Assets</u> (a)	Actuarial Accrued Liability <sup>1</sup> (AAL) - <u>Entry Age</u> (b)		Unfunded AAL (UAAL) (b-a)	Funded <u>Ratio</u> (a/b)	Total Members <u>Covered</u> (c)	M C	JAAL per ember overed o-a)/(c)	
8/31/2010 <sup>3</sup> 8/31/2012 <sup>2</sup> 8/31/2014	\$ 64,113,803 67,987,487 83,761,038	\$81,264,230 101,856,042 109,854,799	\$	17,150,427 33,868,555 26,093,761	78.9% 66.7% 76.2%	8,644 9,448 9,270	\$	1,984 3,585 2,815	

<sup>1</sup> The actuarial accrued liability is based upon the entry age actuarial cost method.

 $^{2}$  Changes in actuarial assumptions were reflected in this valuation.

<sup>3</sup>Changes in actuarial assumption and method were reflected in this valuation.

Three-Year Trend Information - State-wide								
	Annual							
Fiscal Year Ending	Required	Actual	Percentage					
August 31	Contributions	Contributions	Contributed					
2014	\$ 4,176,659	\$ 4,176,659 <sup>1</sup>	100%					
2012	4,423,898 <sup>2,3</sup>	3,517,455	80%					
2011	3,125,329 <sup>3</sup>	3,125,329	100%					

<sup>1</sup> State appropriated \$1,530,343 for fiscal year ending August 31, 2014.
 <sup>2</sup> Includes a requested state contribution of \$906,443.
 <sup>3</sup> Based on the revised August 31, 2010 actuarial valuation.

State contributions to the City's plan for the fiscal year 2014 has been deemed insignificant to the financial statements. Therefore, no amounts have been recognized as revenues and expenditures during the period.

Three-Year Trend Information - City of Bay City, Texas								
Year Ended	Annual Required		Annual Required Percentage		et			
September 30	Contributions (ARC)		Contributed	Oblig	ation			
2014 2013	\$	3,600 3,600	100% 100%	\$	-			
2013		3,600	100%		-			

REQUIRED SUPPLEMENTARY INFORMATION HISTORICAL PENSION INFORMATION September 30, 2014

## **OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

	Schedule of Funding Progress									
Actuarial Valuation Date	Actuarial Value of <u>Assets</u> (a)			Actuarial Accrued Liability (AAL) (b)		Unfunded AAL <u>(UAAL)</u> (b)-(a)	Funded <u>Ratio</u> (a/b)		Annual Covered Payroll (c)	UAAL as a Percentage of Covered Payroll (b-a)/(c)
12/31/13	\$	-	\$	208,876	\$	208,876	0.0%	\$	6,442,271	3.24%

Actuarial Methods and Assumptions

Inflation rate Investment rate of return Actuarial cost method Amortization method Amortization period Payroll growth Medical trend 3.00% per annum
4.50% per annum, net of expenses
Projected unit of credit cost method
Level as a percentage of employee payroll
30-year open amortization
3.00% per annum
Initial rate of 7.50%, declining to an
ultimate rate of 4.50% after 11 years

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION September 30, 2014

## NOTE 1: BUDGETARY BASIS OF ACCOUNTING

The City annually adopts budgets that are prepared using the modified accrual basis of accounting, which is consistent with generally accepted accounting principles.

## NOTE 2: BUDGETARY LEGAL COMPLIANCE

For the year ended September 30, 2014 the City complied with budgetary restrictions at all departmental levels except the following. The following table details these variances:

General Fund - Department		Final Budget	A	ctual	legative /ariance
City secretary	\$	265,377	\$ 28	32,325	\$ 16,948
City general services		974,502	1,09	93,909	119,407
Administration and council		240,769	24	12,839	2,070
Finance		243,914	26	51,393	17,479
City service center		65,164	7	70,987	5,823
Library		-		1,080	1,080
Transfers out	-	1,184,608	2,05	50,678	866,070

**Combining and Individual Fund Statements and Schedules** 

#### NONMAJOR GOVERNMENTAL FUNDS

**Special Revenue Funds** are used to account and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects.

Civic and Cultural Arts - Accounts for the collection of hotel and motel taxes collected within the City.

Donation Fund - Accounts for various fund raising activities of the City.

**Forfeiture Fund** - Accounts for items seized by the City through the police department as a result of criminal investigations. The funds are used for one-time equipment purchases and other purchases to assist in police activities.

**Police Task Force Fund** - Accounts for funds received from governmental entities participating in the task force to be used to improve activities related to the prevention of illegal narcotics use, including drug education programs and law enforcement equipment.

**Court Building Security Fund** - Account for funds received in addition to municipal court fines to enhance these specific areas.

**Court Technology Fund** - Account for funds received in addition to municipal court fines to enhance these specific areas.

Disaster Recovery Fund - Accounts for funds to be held in reserve for an emergency or disaster.

**Library Fund** - Accounts for funds received to support the Bay City Public Library which its mission is "to serve as a community resource that expands and enriches the lives of residents by providing and promoting the use of the library system's information, education, and recreation resources."

**Capital Project Funds** are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities or other capital assets. Capital Project Funds exclude those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments.

**Street Maintenance Fund** - Accounts for monies transferred from other City funds for the improvement and construction of the City's streets.

**2014 Capital Project Fund** - Accounts for the use of the proceeds from the City's 2014 Certificates of Obligation.

**Debt Service Fund** - Accounts for and reports financial resources that are restricted, committed or assigned to expenditures for general government debt principal and interest.

NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET September 30, 2014

	Special Revenue Funds									
		Civic and Itural Arts Fund	D	onation Fund		orfeiture Fund		Police sk Force Fund		Court Building Security Fund
ASSETS Cash and cash equivalents	\$	217,018	\$	82,494	\$	58,731	\$	14,489	\$	43,607
Receivables (net)	Ψ	217,010	Ψ	02,404	Ψ	00,701	Ψ	14,403	Ψ	40,007
Taxes		132,656		-		-		-		-
Accounts		-		-		-		-		-
Due from other funds		-		-		-		-		-
Prepaid items	<u> </u>	3,750				-		-		
Total assets	<u>\$</u>	353,424	\$	82,494	<u>\$</u>	58,731	<u>\$</u>	14,489	<u>\$</u>	43,607
LIABILITIES										
Accounts payable	\$	33,010	\$	-	\$	-	\$	-	\$	-
Accrued expenditures		-		-		-		-		-
Accrued interest payable		-		-		-		-		-
Deposits		17,978		-		-		-		-
Due to other funds Unearned revenue		-		-		- 10,998		- 1,375		-
Total liabilities		50,988				10,998		1,375		
		00,000				10,000		1,070		
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenue		-								-
Total deferred inflows of resources		-	<del></del>	_		-		-		
FUND BALANCES										
Restricted		302,436		82,494		47,733		13,114		43,607
Total fund balances		302,436		82,494		47,733		13,114		43,607
Total liabilities, deferred inflows										
and fund balances	\$	353,424	\$	82,494	<u>\$</u>	58,731	<u>\$</u>	14,489	\$	43,607

	Spec	ial Revenue F	unds		Capital Pro	oject	Funds		
Tec	Court hnology Fund	Disaster Recovery Fund	Library Fund	M	Street laintenance Fund		2014 Capital Project Fund	 Debt Service Fund	 Total
\$	52,655	\$ 541,115	\$ 84,08	6\$	887,773	\$	1,600,117	\$ 667,099	\$ 4,249,184
\$	- - - 52,655	- 11 13,609 - \$ 554,735	6,59 <u>\$90,67</u>	-	- - - - 887,773	\$	- - - 1,600,117	\$ 23,898 - - - 690,997	\$ 156,554 6,604 13,609 <u>3,750</u> 4,429,701
\$		\$ - - - - - - - -	\$ 15,63 3,51  	0 - - -	271 - - - - - 271	\$	543,650 - - 4,080 - 547,730	\$ - 6,710 - 110,168 - - 116,878	\$ 592,562 3,510 6,710 17,978 114,248 12,373 747,381
				<u>-</u>				 23,898 23,898	 23,898 23,898
	52,655 52,655	<u> </u>	71,53 71,53		887,502 887,502		1,052,387 1,052,387	 550,221 550,221	 3,658,422 3,658,422
\$	52,655	<u> </u>	<u>\$ 90,67</u>	<u>9</u> <u>\$</u>	887,773	\$	1,600,117	\$ 690,997	\$ 4,429,701

NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES For the year ended September 30, 2014

	Special Revenue Funds						
	Civic and Cultural Arts Fund	Donation Fund	Forfeiture Fund	Police Task Force Fund	Court Building Security Fund		
REVENUES							
Taxes Ad valorem tax	¢	¢	¢	¢	¢		
Hotel - motel tax	\$- 581,831	\$-	\$-	\$ -	\$-		
Fines and forfeitures		-	- 21,382	- 12,946	4,594		
Fees and charges for services	61,358	-		12,040	-,004		
Intergovernmental	-	-	-	-	-		
Investment income							
Interest	125	76	40	9	34		
Miscellaneous	3,864	11,610	837		-		
Total revenues	647,178	11,686	22,259	12,955	4,628		
EXPENDITURES							
Current							
Public safety	-	-	20,550	9,808	8,725		
Public works	-	-	-	-	-		
Cultural arts and public benefits Debt service	538,283	1,422	-	-	-		
Principal	-	-	-	-	-		
Interest and fiscal charges	-	-	-	-	-		
Paying agents' fees and issue costs	-	-	-	-	-		
Capital outlay	<u> </u>						
Total expenditures	538,283	1,422	20,550	9,808	8,725		
Excess (deficiency) of revenues over expenditures	108,895	10,264	1,709	3,147	(4,097)		
OTHER FINANCING SOURCES (USES	3)						
Debt issued	-	-	-	-	-		
Premium on issuance of bonds	-	-	-	-	-		
Transfers in	-	-	-	-	-		
Transfers out	(28,020)			-			
Total other financing sources (uses)	(28,020)	-			<u> </u>		
Net change in fund balances	80,875	10,264	1,709	3,147	(4,097)		
Fund balances at beginning of year	221,561	72,230	46,024	9,967	47,704		
Fund balances at end of year	<u>\$ 302,436</u>	<u>\$ 82,494</u>	<u>\$ 47,733</u>	<u>\$ 13,114</u>	<u>\$ 43,607</u>		

	Spe	ecial Revenue Fi	unds	Capital Pro	oject Funds		
Tec	Court hnology Fund	Disaster Recovery Fund	Library Fund	Street Maintenance Fund	2014 Capital Project Fund	Debt Service Fund	Total
\$	-	\$-	\$-	\$-	\$-	\$ 398,184	\$ 398,184
	-	-	-	-	-	-	581,831
	6,127	-	8,108	-	-	-	53,157
	-	-	78,840	-	-	-	140,198
	-	-	200,000	-	-	-	200,000
	39 -	402	55 40,776	580 -	117	272	1,749 57,087
	6,166	402	327,779	580	117	398,456	\$ 1,432,206
	7,382	588					47.052
	1,302	200	-	-	-	-	47,053
	-	-	-	44,379	-		44,379
	-	-	429,991	-	-	-	969,696
	-	-	-	-	-	789,000	789,000
	-	-	-	-	-	246,296	246,296
	-	-	-	-	69,973	2,000	71,973
	-			_	543,650		543,650
	7,382	588	429,991	44,379	613,623	1,037,296	2,712,047
	(1,216)	(186)	(102,212)	(43,799)	(613,506)	(638,840)	(1,279,841)
	-	-	-	-	1,598,000 67,893	- 	1,598,000 67,893
	-	-	131,480	300,000	-	1,158,493	1,589,973
	-				-		(28,020)
-	-		131,480	300,000	1,665,893	1,158,493	3,227,846
	(1,216)	(186)	29,268	256,201	1,052,387	519,653	1,948,005
	53,871	554,921	42,270	631,301		30,568	1,710,417
<u>\$</u>	52,655	<u> </u>	<u>\$71,538</u>	<u>\$ 887,502</u>	<u>\$ 1,052,387</u>	<u> </u>	<u>\$ 3,658,422</u>

## **GENERAL FUND**

The General Fund is the City's primary operating fund and accounts for all financial resources of the general government, except those required to be accounted for and reported in another fund.

MAJOR GOVERNMENTAL FUNDS - GENERAL FUND BALANCE SHEET September 30, 2014 With comparative totals for September 30, 2013

		2014		2013
ASSETS				
Cash and cash equivalents	\$	1,552,663	\$	2,054,376
Receivables (net)				
Accounts		235,772		17,477
Taxes		539,572		541,593
Fines		64,799		39,712
Due from other governments		293,447		294,608
Due from other funds		242,748		670,643
Prepaid items		55,374		16,879
Total assets	<u>\$</u>	2,984,375	\$	3,635,288
LIABILITIES				
Accounts payable	\$	505,297	\$	272,083
Accrued expenditures		118,387		76,866
Due to other governments		47,691		24,992
Deposits		2,450		-
Unearned revenue		32,000		49,540
Total liabilities		705,825		423,481
DEFERRED INFLOWS OF RESOURCES				
Unavailable revenue		495,956		474,931
Total deferred inflows of resources		495,956		474,931
FUND BALANCES				
Nonspendable		55,374		16,879
Unassigned		1,727,220		2,719,997
Total fund balances		1,782,594		2,736,876
Total liabilities, deferred inflows and fund balances	<u>\$</u>	2,984,375	<u>\$</u>	3,635,288

## **CITY OF BAY CITY, TEXAS** MAJOR GOVERNMENTAL FUNDS - GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the year ended September 30, 2014 With comparative totals for the year ended September 30, 2013

		2014		2013
	Final		Variance Positive	· .
REVENUES	Budget	Actual	(Negative)	Actual
Taxes				
Ad valorem tax	\$ 3,442,5	00 \$ 3,428,359	\$ (14,141)	\$ 3,521,985
Sales tax	3,405,0		64,272	3,440,988
Mixed beverage tax	19,00		13,242	22,814
Franchise tax	1,038,9		(54,368)	1,087,598
Total taxes	7,905,4		9,005	8,073,385
Other revenues			(1 1 0 7 0)	5 700
Licenses and permits	220,20		(14,879)	5,706
Fines and forfeitures	438,0	•	(151,252)	330,637
Fees and charges for services	2,724,7		(279,586)	168,396
Intergovernmental	125,3		16,726	121,587
Investment income Miscellaneous	2,00 669,90		(488) 78,946	2,867 630,695
Total other revenues	4,180,20	04 3,829,671	(350,533)	1,259,888
Total revenues	12,085,6	79 11,744,151	(341,528)	9,333,273
EXPENDITURES Current General government				
City secretary				
Personnel services	195,16	63 188,994	6,169	179,787
Supplies	30,14	46 25,024	5,122	25,553
Repairs and maintenance		- 4,385	(4,385)	-
Other services and charges	40,00	68 63,922	(23,854)	44,950
Total city secretary	265,3	77 282,325	(16,948)	250,290
City general services				
Personnel services	6,2	50 2,358	3,892	8,569
Supplies	9,9	72 9,597	375	9,145
Repairs and maintenance	43,32	29 54,023	(10,694)	28,190
Other services and charges	879,9	51 1,000,586	(120,635)	982,544
Capital outlay	35,00	00 27,345	7,655	
Total city general services	974,50	02 1,093,909	(119,407)	1,028,448
Administration and council				
Personnel services	229,93	33 231,892	(1,959)	197,176
Supplies	2,2		(2,136)	2,067
Other services and charges	8,58	86 6,561	2,025	7,967
Total administration and council	240,76	69 242,839	(2,070)	207,210
				(continued)

## **CITY OF BAY CITY, TEXAS** MAJOR GOVERNMENTAL FUNDS - GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the year ended September 30, 2014

With comparative totals for the year ended September 30, 2013

		2013			
	Final Budget	Actual	Variance Positive (Negative)	Actual	
EXPENDITURES - (Continued) Current - (Continued) General government - (Continued) Main Street					
Personnel services	\$ 23,892	\$ 17,275	\$ 6,617	\$ 17,294	
Supplies	3,150	1,776	1,374	2,791	
Other services and charges	19,430	10,737	8,693	17,585	
Total Main Street	46,472	29,788	16,684	37,670	
Municipal court					
Personnel services	160,426	158,769	1,657	147,421	
Supplies	8,800	5,550	3,250	7,083	
Repairs and maintenance	6,500	1,590	4,910	3,840	
Other services and charges	157,500	108,630	48,870	101,678	
Capital outlay	163,787	158,692	5,095	7,938	
Total municipal court	497,013	433,231	63,782	267,960	
Finance					
Personnel services	232,214	167,669	64,545	227,209	
Supplies	8,550	8,621	(71)	6,951	
Repairs and maintenance	-	3,258	(3,258)	-	
Other services and charges	3,150	81,845	(78,695)	5,495	
Total finance	243,914	261,393	(17,479)	239,655	
Total general government	2,268,047	2,343,485	(75,438)	2,031,233	
Public safety Police					
Personnel services	3,363,729	3,287,308	76,421	3,183,967	
Supplies	129,410	115,725	13,685	120,981	
Repairs and maintenance	43,380	41,540	1,840	36,375	
Other services and charges	293,589	263,207	30,382	210,198	
Capital outlay	117,446	117,446		235,050	
Total police	3,947,554	3,825,226	122,328	3,786,571	
				(continued)	

## **CITY OF BAY CITY, TEXAS** MAJOR GOVERNMENTAL FUNDS - GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the year ended September 30, 2014

With comparative totals for the year ended September 30, 2013

		2013		
	Final Budget	Actual	Variance Positive (Negative)	Actual
EXPENDITURES - (Continued) Current - (Continued) Public safety - (Continued) Fire				
Personnel services Supplies Repairs and maintenance Other services and charges Capital outlay	\$	\$ 54,050 12,307 37,298 101,118 	\$ 3,491 3,858 1,702 (16,168) 18,000	\$ 54,578 10,783 39,037 76,604 12,800
Total fire	215,656	204,773	10,883	193,802
Code enforcement Personnel services Supplies Repairs and maintenance Other services and charges	195,497 23,950 4,000 133,300	190,278 12,022 2,595 49,901	5,219 11,928 1,405 83,399	- - -
Total code enforcement	356,747	254,796	101,951	-
Animal impoundment Personnel services Supplies Repairs and maintenance Other services and charges	121,771 4,640 1,525 23,760	116,550 2,176 1,387 20,626	5,221 2,464 138 3,134	84,219 3,308 1,326 11,411
Total animal impoundment	151,696	140,739	10,957	100,264
Total public safety	4,671,653	4,425,534	246,119	4,080,637
Public works Streets and sanitation Personnel services Supplies Repairs and maintenance Other services and charges Capital outlay	836,132 146,150 199,655 1,572,428 160,308	760,494 174,899 154,693 1,603,241 157,859	75,638 (28,749) 44,962 (30,813) 2,449	653,073 116,588 161,269 13,794 137,533
Total streets and sanitation	2,914,673	2,851,186	63,487	1,082,257
Total public works	2,914,673	2,851,186	63,487	1,082,257
Public activities and recreation City service center Personnel services Supplies Repairs and maintenance Other services and charges	43,464 5,338 2,500 13,862	40,885 3,515 11,598 14,989	2,579 1,823 (9,098) (1,127)	39,201 1,447 2,468 11,521
Total city service center	65,164	70,987	(5,823)	<u>54,637</u> (continued)

## **CITY OF BAY CITY, TEXAS** MAJOR GOVERNMENTAL FUNDS - GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the year ended September 30, 2014 With comparative totals for the year ended September 30, 2013

		2013		
	Final Budget	Actual	Variance Positive (Negative)	Actual
EXPENDITURES - (Continued)				
Current - (Continued) Public activities and recreation - (Continued)				
Parks and recreation				
Personnel services	\$ 332,458	\$ 356,125	\$ (23,667)	\$ 336,745
Supplies	54,736	48,267	6,469	44,977
Repairs and maintenance	58,108	38,126	19,982	47,334
Other services and charges	328,242	310,305	17,937	255,141
Capital outlay	48,597	50,574	(1,977)	39,063
Total parks and recreation	822,141	803,397	18,744	723,260
Riverside park				
Personnel services	86,712	96,934	(10,222)	83,272
Supplies	11,527	12,657	(1,130)	9,927
Repairs and maintenance	29,493	22,914	6,579	15,491
Other services and charges	46,883	39,083	7,800	38,998
Capital outlay	10,920		10,920	
Total riverside park	185,535	171,588	13,947	147,688
Library				
Personnel services		1,080	(1,080)	64,833
Total library	<u> </u>	1,080	(1,080)	64,833
Teen center				
Repairs and maintenance	500	225	275	-
Other services and charges	7,000	5,137	1,863	5,699
Total teen center	7,500	5,362	2,138	5,699
Total public activities and recreation	1,080,340	1,052,414	27,926	996,117
Debt service				
Principal	386,581	58,110	328,471	330,207
Interest and fiscal charges	83,792	11,701	72,091	107,444
Total debt service	470,373	69,811	400,562	437,651
Total expenditures	11,405,086	10,742,430	662,656	8,627,895
				(continued)

## **CITY OF BAY CITY, TEXAS** MAJOR GOVERNMENTAL FUNDS - GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the year ended September 30, 2014 With comparative totals for the year ended September 30, 2013

	_		2014		2013
		Final Budget	 Actual	/ariance Positive Negative)	 Actual
Excess (deficiency) of revenues over expenditures	\$	680,593	\$ 1,001,721	\$ 321,128	\$ 705,378
OTHER FINANCING SOURCES (USES) Transfers in Transfers out		113,126 (1,184,608)	 94,675 (2,050,678)	 (18,451) (866,070)	 112,358 _(1,017,202)
Total other financing sources (uses)		(1,071,482)	 (1,956,003)	 (884,521)	 (904,844)
Net change in fund balance		(390,889)	(954,282)	(563,393)	(199,466)
Fund balance at beginning of year		2,736,876	 2,736,876	 <u> </u>	 2,936,342
Fund balance at end of year	<u>\$</u>	2,345,987	\$ 1,782,594	\$ (563,393)	\$ 2,736,876 (concluded)

## NONMAJOR DEBT SERVICE FUND

The Debt Service Fund is used to account for and report financial resources that are restricted, committed or assigned to expenditure for general government debt principal and interest.

## **CITY OF BAY CITY, TEXAS** NONMAJOR GOVERNMENTAL FUND - DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET (GAAP BASIS) AND ACTUAL For the year ended September 30, 2014 With comparative totals for the year ended September 30, 2013

		2013		
	Final Budget	Actual	Variance Positive (Negative)	Actual
REVENUES				
Ad valorem taxes				
Current taxes	\$ 397,947	\$ 384,295	\$ (13,652)	\$ 286,009
Delinquent taxes	4,000	7,782	3,782	6,575
Penalty and interest	3,500	6,107	2,607	4,800
Investment income	-	272	272	274
Total revenues	405,447	398,456	(6,991)	297,658
EXPENDITURES				
Debt service				
Principal retirement	704,000	789,000	(85,000)	445,500
Interest and fiscal charges	228,344	246,296	(17,952)	241,067
Paying agents' fees and issue costs	1,000	2,000	(1,000)	122,499
Total expenditures	933,344	1,037,296	(103,952)	809,066
Excess (deficiency) of revenues				
over expenditures	(527,897)	(638,840)	(110,943)	(511,408)
OTHER FINANCING SOURCES (USES)				
Refunding bonds issued	-	-	-	4,030,000
Premium on issuance of bonds	-	-	-	65,470
Payment to escrow	-	-	-	(3,960,250)
Transfers in	2,019,823	1,158,493	(861,330)	395,481
Total other financing sources (uses)	2,019,823	1,158,493	(861,330)	530,701
Net change in fund balances	1,491,926	519,653	(972,273)	19,293
Fund balances at beginning of year	30,568	30,568	<u>-</u>	11,275
Fund balances at end of year	\$ 1,522,494	\$ 550,221	<u>\$ (972,273</u> )	<u>\$ 30,568</u>

#### **INTERNAL SERVICE FUNDS**

Internal Service Funds are used to account for financing of goods or services provided by one department or agency of a government to other departments or agencies on a cost reimbursement basis. The City maintains two Internal Service Funds: Equipment Maintenance and Information Technology.

**Equipment Maintenance Fund** - The Equipment Maintenance Fund was created to provide maintenance on City owned equipment and vehicles.

**Information Technology Fund** - The Information Technology Fund was created to provide computer maintenance and purchases for all departments of the City.
INTERNAL SERVICE FUNDS COMBINING STATEMENT OF NET POSITION September 30, 2014

		quipment intenance		ormation chnology		Total
ASSETS Current assets						
Cash and cash equivalents	\$	1,064	\$	10,354	\$	11,418
Prepaid items	•	, _		9,265		9,265
Total current assets		1,064		19,619		20,683
Noncurrent assets Capital assets Land and other assets not being						
depreciated		1,001		-		1,001
Buildings, improvements, and equipment (net)	- <u></u>	9,356		415,495	<u> </u>	424,851
Total noncurrent assets		10,357		415,495		425,852
Total assets		11,421		435,114		446,535
LIABILITIES Current liabilities						
Accounts payable		16,878		63,779		80,657
Accrued expenses		9,615		3,878		13,493
Accrued compensated absences		1,057		769		1,826
Current portion of capital lease payable		-		48,155		48,155
Total current liabilities		27,550		116,581		144,131
Noncurrent liabilities						
Accrued compensated absences		9,515		6,918		16,433
Capital lease payable		-		151,691		151,691
Total noncurrent liabilities		9,515		158,609		168,124
Total liabilities		37,065		275,190		312,255
NET POSITION						
Net investment in capital assets		10,357		215,649		226,006
Unrestricted	<b>N</b> -111-11	(36,001)	P	(55,725)		(91,726)
Total net position	\$	(25,644)	\$	159,924	\$	134,280

#### INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION For the year ended September 30, 2014

		quipment intenance		ormation chnology		Total
OPERATING REVENUES Miscellaneous	\$	216	\$	69	\$	285
Total operating revenues	Ψ	216	Ψ	69	Ψ	285
			<b></b>			
OPERATING EXPENSES						
Equipment maintenance Information technology		532,320		- 516,177		532,320 516,177
Depreciation		- 3,622		17,834		21,456
Total operating expenses		535,942	·····	534,011		1,069,953
· · ···· · [- · · ·····················		- <u></u>	<b>W</b>			
Operating income (loss) before nonoperating revenues (expenses)		(505 700)		(500.040)		(4,000,000)
and transfers		(535,726)		(533,942)		(1,069,668)
NONOPERATING REVENUES (EXPENSES)		-				
Investment income		3		3 (664)		6 (664)
Interest and fiscal charges Net nonoperating revenues (expenses)		3		(661)		(658)
			<del></del>			
Income (loss) before transfers		(535,723)		(534,603)		(1,070,326)
Transfers						
Transfers in		503,489		583,038		1,086,527
Change in net position		(32,234)		48,435		16,201
Total net position at beginning of year		6,590		111,489	. <u> </u>	118,079
Total net position at end of year	\$	(25,644)	\$	159,924	<u>\$</u>	134,280

INTERNAL SERVICE FUNDS COMBINING STATEMENT OF CASH FLOWS For the year ended September 30, 2014

	E	quipment	Ir	nformation		
	Ma	aintenance	Т	echnology		Total
CASH FLOWS FROM OPERATING ACTIVITIES						
Cash received from customers	\$	216	\$	69	\$	285
Cash paid to suppliers for goods and services		(66,432)		(271,001)		(337,433)
Cash paid to employees for services	<b>1</b>	(448,050)		(218,972)		(667,022)
Net cash provided (used) by operating activities		(514,266)		(489,904)		(1,004,170)
CASH FLOWS FROM NONCAPITAL						
FINANCING ACTIVITIES						
Transfers (to) from other funds		503,489		583,038		1,086,527
Net cash provided (used) by noncapital						
financing activities		503,489		583,038		1,086,527
CASH FLOWS FROM CAPITAL AND						
RELATED FINANCING ACTIVITIES						
Acquisition and construction of capital assets		(1,002)		(312,861)		(313,863)
Proceeds from capital lease		(1,002)		203,774		203,774
Principal paid on capital lease		-		(3,929)		(3,929)
Interest paid on capital lease		-		(664)		(664)
Net cash provided (used) by capital and						
related financing activities		(1,002)		(113,680)		(114,682)
CASH FLOWS FROM INVESTING ACTIVITIES						
Investment income		3		3		6
Net cash provided (used) by investing activities		3		3		6
	· · · · · · · · · ·					
Net increase (decrease) in cash and cash equivalents		(11,776)		(20,543)		(32,319)
Cash and cash equivalents at beginning of year		12,840		30,897		43,737
Cash and cash equivalents at end of year	\$	1,064	\$	10,354	\$	11,418
RECONCILIATION OF OPERATING INCOME TO						
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES						
Operating income (loss)	\$	(535,726)	\$	(533,942)	\$	(1,069,668)
	¥	(000,720)	Ψ	(000,072)	Ψ	(1,000,000)
Adjustments to reconcile operating income to						
net cash provided by operating activities Depreciation		3,622		17,834		21,456
Changes in assets and liabilities		5,022		17,004		21,400
(Increase) decrease in prepaid items		-		38,676		38,676
Increase (decrease) in accounts payable		9,090		(8,688)		402
Increase (decrease) in accrued expenses		7,335		1,106		8,441
Increase (decrease) in accrued compensated absences		1,413		(4,890)		(3,477)
Total adjustments		21,460	_	44,038		65,498
Net cash provided (used) by operating activities	\$	(514,266)	\$	(489,904)	\$	(1,004,170)
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# STATISTICAL SECTION

#### **STATISTICAL SECTION**

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time	. 95
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the factors affecting the City's ability to generate its property taxes and water and sewer revenues	. 106
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future	. 112
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments	. 117
<b>Operating Information</b> These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs	. 119

NET POSITION BY COMPONENT (1)

Last ten fiscal years

	Fiscal Year								
	2005 2006	2007 2008							
Governmental activities Net investment in capital assets Restricted Unrestricted	\$ 2,619,884 \$ 7,499,745 2,418,928 1,441,232 193,976 485,118	1,345,964 2,327,929							
Total governmental activities net position	<u>\$ 5,232,788</u> <u>\$ 9,426,095</u>	<u>\$ 14,277,768</u> <u>\$ 16,299,737</u>							
Business-type activities Net investment in capital assets Restricted Unrestricted	\$ 4,980,993 \$ 4,957,372 210,219 210,088 	542,632 564,651							
Total business-type activities net position	<u>\$ 6,280,229</u> <u>\$ 7,315,350</u>	<u>\$ 8,645,298</u> <u>\$ 8,819,373</u>							
Primary government Net investment in capital assets Restricted Unrestricted	\$ 7,600,877 \$ 12,457,117 2,629,147 1,651,320 1,282,993 2,633,008	1,888,596 2,892,580							
Total primary government activities net position	<u>\$ 11,513,017</u> <u>\$ 16,741,445</u>	<u>\$ 22,923,066</u> <u>\$ 25,119,110</u>							

(1) Accrual basis of accounting

	Fiscal Year												
2009	2010	2011	2012	2013	2014								
\$ 11,507,535 3,493,985 1,554,168	\$ 12,166,490 - 4,195,081	\$    7,541,744 407,739 4,373,229	\$    7,904,146	\$ 8,444,943 132,143 3,865,608	\$ 7,050,325 1,073,579 2,807,480								
<u>\$ 16,555,688</u>	<u>\$ 16,361,571</u>	<u>\$ 12,322,712</u>	<u>\$ 13,369,508</u>	<u> </u>	<u>\$ 10,931,384</u>								
\$ 9,390,238	\$ 9,836,242	\$ 10,543,619	\$ 10,948,774	\$ 12,245,026	\$ 9,681,894								
530,241 688,817	548,261 1,366,416	339,292 2,359,186	2,952,528	2,668,278	6,217,963								
<u>\$ 10,609,296</u>	<u>\$ 11,750,919</u>	<u>\$ 13,242,097</u>	<u>\$ 13,901,302</u>	<u>\$ 14,913,304</u>	<u> </u>								
\$ 20,897,773 4,024,226 2,242,985	\$ 22,002,732 548,261 <u>5,561,497</u>	\$ 18,085,363 747,031 6,732,415	\$ 18,852,920 410,945 8,006,945	\$ 20,689,969 132,143 6,533,886	\$ 16,732,219 1,073,579 9,025,443								
\$ 27,164,984	\$ 28,112,490	\$ 25,564,809	\$ 27,270,810	\$ 27,355,998	\$ 26,831,241								

CHANGES IN NET POSITION (1) Last ten fiscal years

			Fisca	l Yea	ar	
	 2005		2006		2007	 2008
Governmental activities						
Expenses						
General government	\$ 1,473,292	\$	760,200	\$	1,702,393	\$ 1,942,008
Public safety	2,971,661		2,861,918		3,133,963	3,331,324
Public works	871,458		962,368		2,706,333	2,052,743
Construction for outside parties	-		-		-	-
Public activities and recreation	1,303,909		579,782		1,096,893	1,258,628
Cultural arts and public benefits	1,088,079		2,190,512		3,095,223	1,990,500
Interest on long-term debt	 272,091		251,275		332,332	 464,827
Total expenses	 7,980,490		7,606,055		12,067,137	 11,040,030
Program revenues						
Charges for services						
General government	190,963		171,382		150,025	207,903
Public safety	55,218		67,067		65,799	67,302
Public works	5,710		4,618		4,425	6,335
Construction for outside parties	-		-		-	-
Public activities and recreation	167,209		201,303		209,571	292,469
Cultural arts and public benefits	-		-			-
Operating grants and contributions	1,289,235		1,306,157		794,498	2,041,285
Capital grants and contributions	 		-		-	 
Total program revenues	 1,708,335		1,750,527		1,224,318	 2,615,294
Total governmental activities net program						
(expense) revenue	(6,272,155)		(5,855,528)		(10,842,819)	(8,424,736)
General revenues and transfers						
General revenues						
Taxes						
Property taxes	2,278,325		2,492,991		2,594,281	2,761,842
Sales taxes	3,681,595		3,951,087		4,817,754	5,239,480
Franchise taxes	854,694		701,272		773,840	770,588
Other taxes	-		-		-	-
Unrestricted investment earnings	108,794		107,901		125,914	54,491
Miscellaneous	-		-		1,031,784	1,558,912
Transfers	 (206,482)		100,990		(160,842)	 61,392
Total general revenues and transfers	 6,716,926	<u> </u>	7,354,241		9,182,731	 10,446,705
Total governmental activities change in						
net position	\$ 444,771	\$	1,498,713	\$	(1,660,088)	\$ 2,021,969

		Fiscal	Year		
2009	2010	2011	2012	2013	2014
\$ 2,473,385 4,099,853 2,849,343	\$ 2,012,790 3,771,477 2,340,844	\$ 2,592,172 4,248,889 3,571,109	\$ 1,992,271 4,073,513 2,377,316	\$ 2,321,123 4,303,562 2,656,096	\$ 2,295,602 4,662,949 5,854,434
- 1,788,850 1,259,694 381,608	2,320,411 1,929,843 643,792 583,214	- 1,580,288 447,854 576,214	- 1,235,690 684,950 331,816	- 1,227,420 872,918 495,527	- 1,167,733 969,696 <u>305,880</u>
12,852,733	13,602,371	13,016,526	10,695,556	11,876,646	15,256,294
254,034 72,011 13,033	240,650 406,931 -	210,778 1,139,693 -	94,793 620,749 -	81,818 538,848 59,130	999,059 149,354 1,832,671
- 191,462	1,847,562 203,546	- 199,657	- 161,334	- 154,573	- 260,195
80,088 2,172,387	439,912	- 334,370	- 111,982	- 281,587	- 280,889
2,783,015	3,138,601	1,884,498	988,858	1,115,956	3,522,168
(10,069,718)	(10,463,770)	(11,132,028)	(9,706,698)	(10,760,690)	(11,734,126)
3,059,879	3,414,585	3,724,754	3,728,127	3,769,351	3,749,040
5,076,657 756,851	3,986,482 860,750 432,144	4,423,374 794,918 478,484	3,385,962 1,099,039 474,242	3,440,988 1,087,598 497,136	3,469,272 984,607
- 26,809 514,177 (842,299)	432,144 14,401 1,014,427 74,131	14,914 14,914 1,100,694 98,338	6,163 924,999 1,134,962	497,138 5,779 685,286 501,909	614,073 3,653 709,694 692,477
8,592,074	9,796,920	10,635,476	10,753,494	9,988,047	10,222,816
\$(1,477,644)	<u>\$ (666,850</u> )	<u>\$ (496,552</u> )	<u>\$ 1,046,796</u>	<u>\$ (772,643</u> )	<u>\$ (1,511,310</u> )

(continued)

CHANGES IN NET POSITION (1) Last ten fiscal years

	_			Fisca	al Yea	ar			
		2005		2006		2007		2008	
Business-type activities									
Expenses									
Water and sewer	\$	4,445,354	\$	4,133,097	\$	4,563,790	\$	4,923,927	
Sanitation		-		-		-			
Airport		441,272		467,058		324,101		420,223	
Total expenses		4,886,626		4,600,155		4,887,891		5,344,150	
Program revenues									
Charges for services									
Water and sewer		4,575,948		5,361,790		5,310,276		5,282,569	
Sanitation		-		-		-			
Airport		293,455		287,323		147,004		186,51 <i>°</i>	
Operating grants and contributions		105,638		19,965		350,747		13,869	
Capital grants and contributions	<u> </u>	-		-					
Total program revenues		4,975,041		5,669,078		5,808,027		5,482,949	
Total business-type activities net program		00.445		1 000 000		000 400		400 700	
(expense) revenue		88,415		1,068,923		920,136		138,799	
General revenues and transfers									
General revenues									
Unrestricted investment earnings		23,727		67,188		61,157		36,317	
Miscellaneous		-		-		187,813		60,351	
Transfers		206,482		(100,990)		160,842		(61,392	
Total general revenues and transfers		230,209		(33,802)		409,812		35,276	
Fotal business-type activities change in									
net position	\$	318,624	<u>\$</u>	1,035,121	<u>\$</u>	1,329,948	\$	174,075	
Fotal primary government change in									
net position	\$	763,395	\$	2,533,834	\$	(330,140)	\$	2,196,044	

(1) Accrual basis of accounting

		Fiscal						
2009	2010	2011	2012	2013	2014			
4,706,783 113,933 397,202	\$    5,258,532 1,952,979 411,863	\$    5,027,229 1,890,468 401,842	\$ 5,026,141 2,482,660 	\$    5,134,720 2,446,553 459,418	\$    5,775,681			
5,217,918	7,623,374	7,319,539	7,898,203	8,040,691	6,819,132			
5,561,610	5,730,656 2,176,550	6,326,946 2,204,210	6,521,880 2,632,229	6,367,177 2,768,743	6,582,946 449,082			
159,161 361,082 -	201,474 - 726,097	227,920 - 123,325	239,173 220,997	250,113 27,468 584,651	327,899 10,914 975,226			
6,081,853	8,834,777	8,882,401	9,614,279	9,998,152	8,346,067			
863,935	1,211,403	1,562,862	1,716,076	1,957,461	1,526,935			
9,639 185,058 842,299	4,478 17,225 (74,131)	3,677 22,977 (98,338)	5,422 3,608 (1,134,962)	3,507 3,487 (501,909)	3,680 148,415 (692,477			
1,036,996	(52,428)	(71,684)	(1,125,932)	(494,915)	(540,382			
1,900,931	<u>\$ 1,158,975</u>	<u>\$ 1,491,178</u>	<u>\$590,144</u>	<u>\$ 1,462,546</u>	<u>\$ 986,553</u>			
423,287	\$ 492,125	\$ 994,626	<u>\$ 1,636,940</u>	<u>\$ 689,903</u>	<u>\$ (524,757</u>			

(concluded)

FUND BALANCES, GOVERNMENTAL FUNDS (1) Last ten fiscal years

			Fisca	l Yea	r	
		2005	 2006		2007	 2008
General Fund						
Nonspendable						
Prepaid items	\$	-	\$ -	\$	-	\$ -
Assigned		-	-		-	-
Unassigned		-	-		-	-
Reserved		50.000				
Prepaid items		50,000	-		-	
Unreserved		333,661	 504,295		491,835	 955,593
Total general fund	<u>\$</u>	383,661	\$ 504,295	<u>\$</u>	491,835	\$ 955,593
All Other Governmental Funds						
Restricted						
Retirement of long-term debt	\$	-	\$ -	\$	-	\$ -
Various capital projects		594,957	190,142		-	-
Community development		1,517,437	884,152		659,675	1,204,720
Special revenue funds		326,083	384,855		733,622	1,190,398
Tourism		-	-		-	-
Municipal court		-	-		-	-
Culture and recreation programs		-	-		-	-
Public safety		-	-		-	-
Unassigned		_	 -		-	 -
Total all other governmental funds	<u>\$</u>	2,438,477	\$ 1,459,149	<u>\$</u>	1,393,297	\$ 2,395,118

- (1) Modified accrual basis of accounting
- NOTE: The City implemented GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions" in fiscal year 2011.

			Fiscal	Year							
2009	 2010		2011		2011 2012		2012	 2013	2014		
\$ -	\$ -	\$	53,128	\$	108,116	\$ 16,879	\$	55,374			
-	-		7,201		7,201	-		-			
-	-		2,013,578		2,821,025	2,719,997		1,727,220			
-	24,824		-		-	-		-			
 1,622,414	 1,708,708		-		_	 -					
\$ 1,622,414	\$ 1,733,532	\$	2,073,907	<u>\$</u>	2,936,342	\$ 2,736,876	\$	1,782,594			
\$ -	\$ 5,431	\$	10,285	\$	11,275	\$ 30,568	\$	550,221			
832,503	3,663,379		1,365,723		1,337,295	1,191,190		2,022,383			
1,356,292	1,810,198		1,806,794		-	-		-			
1,325,206	-		884,510		823,579	-		-			
-	-		-		-	221,561		302,436			
-	-		-		-	101,575		96,262			
-	-		-		-	42,270		71,538			
-	-		-		-	610,912		615,582			
 -	 <b>_</b>		-			 -		(40,379)			
\$ 3,514,001	\$ 5,479,008	\$	4,067,312	\$	2,172,149	\$ 2,198,076	\$	3,618,043			

CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS (1) Last ten fiscal years

	Fiscal Year									
		2005		2006		2007		2008		
Revenues Taxes Licenses and permits Fines and forfeitures Fees and charges for services Intergovernmental Investment income Miscellaneous	\$	6,780,467 6,310 190,963 221,828 472,716 108,794 816,518	\$	7,087,728 4,993 171,382 267,995 321,043 107,901 985,113	\$	8,247,870 4,425 150,025 275,369 572,709 125,914 1,253,574	\$	8,793,242 6,335 207,903 359,771 610,382 54,491 2,989,815		
Total revenues		8,597,596		8,946,155		10,629,886		13,021,939		
Expenditures Current										
General government Public safety Public works Public activities and recreation Cultural arts and public benefits Capital outlay		1,447,739 2,848,285 796,747 1,295,179 1,137,233 2,304,762		1,571,107 2,847,401 848,987 1,403,702 2,174,859 901,429		1,734,186 3,111,551 964,075 1,046,249 1,083,632 6,031,745		1,903,178 3,205,678 979,730 1,189,963 988,541 2,548,637		
Debt service Principal retirement Interest and fiscal charges Paying agents' fees and issue costs		308,308 261,077 -		315,447 252,907 -		327,694 302,916 20,174		357,054 444,971 -		
Total expenditures		10,399,330		10,315,839		14,622,222		11,617,752		
Excess (deficiency) of revenues over expenditures		(1,801,734)		(1,369,684)		(3,992,336)		1,404,187		
Other financing sources (uses) Debt issuance Premium on bonds Payment to escrow Transfers in Transfers out		- - - 458,630 (665,112)		410,000 - 1,140,669 (1,039,679)		4,127,000 - 5,379,746 (5,540,588)		- - 1,214,833 (1,153,441)		
Total other financing sources (uses)		(206,482)		510,990		3,966,158		61,392		
Changes in fund balances	\$	(2,008,216)	\$	(858,694)	\$	(26,178)	\$	1,465,579		
Debt service as a percentage of noncapital expenditures		<u>7.03%</u>		<u>6.04%</u>		<u>7.34%</u>		<u>8.84%</u>		

(1) Modified accrual basis of accounting

				Fisca	l Yea	r		
	2009		2010	 2011		2012	 2013	 2014
\$	8,892,810 13,033 254,034 263,473 399,741 26,809 2,446,952	\$	8,646,929 9,813 402,318 2,286,558 156,826 14,401 1,174,532	\$ 9,398,598 9,335 736,614 751,218 334,370 14,914 1,102,026	\$	8,764,173 8,947 466,970 408,908 111,982 6,159 954,226	\$ 8,845,091 5,706 378,455 444,908 281,587 5,773 713,618	\$ 8,894,495 205,321 339,905 2,585,325 342,057 3,647 805,993
	12,296,852	1:	2,691,377	12,347,075		10,721,365	10,675,138	13,176,743
	2,048,581 3,301,382 1,071,482 1,158,364 1,056,464 2,502,372		2,114,190 3,692,061 1,050,523 1,594,677 643,792 3,569,151	2,553,230 4,074,012 1,617,989 1,210,329 447,854 2,351,256		1,862,353 3,840,767 981,178 1,079,833 684,950 467,801	2,031,233 4,118,972 1,142,463 996,117 872,918 1,005,219	2,343,485 4,472,587 2,895,565 1,052,414 969,696 1,072,074
	529,847		771,731	883,784		653,759	775,707	847,110
	428,781 122,550		484,390 90,183	622,147		398,754	348,511 154,249	257,997 71,973
	12,219,823	14	4,010,698	 13,760,601		9,969,395	 11,445,389	 13,982,901
	77,029	(	1,319,321)	(1,413,526)		751,970	(770,251)	(806,158)
	2,500,000		3,300,000	-		-	4,672,000	1,598,000
	50,974		-	-		-	65,470	67,893
	- 439,236		- 510,232	- 1 271 561		- 568,493	(3,960,250)	-
March 1997	439,236 (1,281,535)		(436,101)	 1,271,561 (1,173,223)		(576,872)	 874,319 (1,054,827)	 1,684,648 (2,078,698)
	1,708,675		3,374,131	 98,338		(8,379)	 596,712	 1,271,843
<u>\$</u>	1,785,704	<u>\$</u> 2	2,054,810	\$ <u>(1,315,188</u> )	\$	743,591	\$ (173,539)	\$ 465,685
	<u>8.84%</u>		<u>10.02%</u>	<u>12.59%</u>		<u>11.09%</u>	<u>11.23%</u>	<u>8.84%</u>

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TAX REVENUES BY SOURCE, GOVERNMENTAL FUNDS (1) Last ten fiscal years

Fiscal Year	Property	Franchise	Sales	Other	Total
2005	\$ 2,278,325	\$ 854,694	\$ 3,681,595	\$-	\$ 6,814,614
2006	2,492,991	701,272	3,951,087	-	7,145,350
2007	2,594,281	773,840	4,817,754	-	8,185,875
2008*	2,761,842	770,588	5,218,435	21,045	8,771,910
2009	3,059,879	756,851	5,058,673	17,984	8,893,387
2010	3,414,585	860,750	3,986,482	432,144	8,693,961
2011	3,724,754	794,918	4,423,374	478,484	9,421,530
2012	3,804,930	1,099,039	3,385,962	474,242	8,764,173
2013	3,819,369	1,087,598	3,440,988	497,136	8,845,091
2014	3,826,543	984,607	3,469,272	614,073	8,894,495

(1) Modified accrual basis of accounting

NOTE: \* Prior to FY 2008 the City reported other taxes with sales taxes.

ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY Last ten fiscal years

Fiscal Year	Tax Roll	Residential Property	Commercial and Industrial Property	Personal Property	Less: Tax-Exempt Real Property	Total Taxable Assessed Value	Total Direct Tax Rate
2005	2004	\$ 282,892,640	\$ 186,052,492	\$64,969,467	\$ 107,349,527	\$ 426,565,072	\$0.51132
2006	2005	302,070,059	198,116,842	63,450,950	111,205,955	452,431,896	0.51132
2007	2006	324,883,782	229,169,949	63,687,770	118,880,723	498,860,778	0.51132
2008	2007	297,803,190	269,820,743	78,319,795	109,393,757	536,549,971	0.51132
2009	2008	299,647,821	331,396,398	82,412,631	111,046,253	602,410,597	0.50570
2010	2009	300,788,222	366,471,169	79,533,050	110,153,022	636,639,419	0.52934
2011	2010	312,638,392	381,341,753	77,386,950	111,494,200	659,872,895	0.56424
2012	2011	321,373,344	373,573,725	72,696,140	113,301,648	654,341,561	0.56981
2013	2012	317,325,756	375,135,265	69,127,650	106,208,499	655,380,172	0.57191
2014	2013	313,133,675	380,401,017	74,465,600	107,346,413	660,653,879	0.56794

#### (1) Includes tax-exempt property

NOTE: Property in the City is reassessed annually. The City assesses property at 100% of actual taxable value for all types of real and personal property. Tax rates are per \$100 of assessed value.

SOURCE: Matagorda County Appraisal District

DIRECT AND OVERLAPPING PROPERTY TAX RATES PER \$100 OF ASSESSED VALUE Last ten fiscal years

	(	City Direct Rate	S	Overlapping Rates				
Fiscal Year	Debt Service	General Fund	Total	Bay City ISD	Matagorda County	Port of Bay City		
2005	\$-	\$ 0.51132	\$ 0.51132	\$ 1.65000	\$ 0.31837	\$ 0.04047		
2006	-	0.51132	0.51132	1.65000	0.30852	0.03607		
2007	-	0.51132	0.51132	1.52000	0.26829	0.03269		
2008	-	0.51132	0.51132	1.32000	0.27590	0.03475		
2009	-	0.50570	0.50570	1.31380	0.27518	0.03420		
2010	0.03000	0.49934	0.52934	1.32000	0.27498	0.03245		
2011	0.04510	0.51914	0.56424	1.32000	0.27478	0.03116		
2012	0.04521	0.52460	0.56981	1.32000	0.28162	0.03175		
2013	0.04516	0.52675	0.57191	1.32000	0.29878	0.03284		
2014	0.06023	0.50771	0.56794	1.32394	0.32099	0.03645		

SOURCE: Tax department records of the various taxing authorities

_	Overlapping Rates									
	Vatagorda co. Hospital	Matago Co. Drai			Matagorda Co. Conservation &					
District		Dristrict #1		Reclaim. Distr.		Total				
\$	0.20999	\$ 0.1	3500	\$	0.00682	\$	2.87197			
	0.21240	0.1	2241		0.00604		2.84676			
	0.17214	0.1	0355		0.05080		2.65879			
	0.17724	0.0	9919		0.00525		2.42365			
	0.17864	0.0	9221		0.00521		2.40494			
	0.18588	0.0	9329		0.00497		2.44091			
	0.18851	0.0	9627		0.00481		2.47977			
	0.20003	0.0	9628		0.00456		2.50405			
	0.23163	0.0	9524		0.00470		2.55510			
	0.25600	0.0	8600		0.00522		2.59654			

PRINCIPAL PROPERTY TAXPAYERS (UNAUDITED) Current Year and Nine Years Ago

Taxpayer	Taxable Assessed Valuation	Percentage of Total City Taxable Assessed Valuation	
Wal-Mart Real Estate Business Trust	\$ 8,445,300	1.28%	
Wal-Mart Store #01-1405	8,151,610	1.23%	
Fortress Lodging LLC	7,454,500	1.13%	
AEP Texas Central Co.	6,158,240	0.93%	
Pasupatinath LLC	5,237,020	0.79%	
Mosaic Nichols LP	4,913,340	0.74%	
W R H Bay City LTD	4,076,040	0.62%	
Bay City Accommodations LTD	4,000,000	0.61%	
H E Butt Grocery Company	3,596,290	0.54%	
H E Butt Grocery Company	 3,155,600	<u>0.48%</u>	
	\$ 55,187,940	<u>8.35%</u>	

2005									
Toursours	Taxable Assessed	Percentage of Total City Taxable Assessed							
Taxpayer	Valuation	Valuation							
AEP Central Power & Light	\$ 6,377,780	1.50%							
Sterling Court LLC	5,169,320	1.14%							
Wal-Mart Store #01-1405	5,063,540	1.02%							
Southwestern Bell Telephone	3,688,220	0.69%							
H E Butt Grocery Company	3,488,950	0.58%							
W R H Bay City LTD	3,168,030	0.50%							
Don Davis Buick Pontiac	2,528,510	0.38%							
H E Butt Grocery Company	2,032,510	0.31%							
Baywood Square of Bay City LTD	1,931,350	0.29%							
Walton Place Limited Partnership	1,770,960	0.27%							
	\$ 35,219,170	<u>6.68%</u>							

SOURCE: Matagorda Central Apprasial District

PROPERTY TAX LEVIES AND COLLECTIONS

Last ten fiscal years

	Taxes Levied for the	Collections Fiscal Year of		Collections	Total Collectio	ons to Date
Fiscal Year	Fiscal Year (Original Levy)	Amount	Percentage of Levy	in Subsequent Years	Amount	Percentage of Levy
2005	\$ 2,181,113	\$ 2,090,348	95.84%	\$ 90,765	\$ 2,181,113	100.00%
2006	2,313,375	2,252,304	97.36%	61,071	2,313,375	100.00%
2007	2,553,038	2,489,828	97.52%	63,210	2,553,038	100.00%
2008	2,746,433	2,640,817	96.15%	81,031	2,721,848	99.10%
2009	3,049,571	2,923,979	95.88%	76,593	3,000,572	98.39%
2010	3,369,687	3,196,750	94.87%	99,689	3,296,439	97.83%
2011	3,723,267	3,577,925	96.10%	123,896	3,701,821	99.42%
2012	3,729,188	3,605,518	96.68%	73,390	3,678,908	98.65%
2013	3,750,980	3,668,032	97.79%	14,181	3,682,213	98.17%
2014	3,721,559	3,662,568	98.41%	-	3,662,568	98.41%

SOURCE: Tax Assessor/Collector

WATER PRODUCED AND CONSUMED AND WASTEWATER TREATED

Last ten fiscal years

Fiscal Year	Gallons of Water Produced	Gallons of Water Consumed	Gallons of Water Unbilled	Average Percent Unbilled	Gallons of Wastewater Treated
2004	935,102,000	664,892,900	270,209,100	28.90%	837,680,000
2005	907,796,000	662,808,600	244,987,400	26.99%	850,374,000
2006	817,903,300	635,455,100	182,448,200	22.31%	882,079,000
2007	752,369,000	600,756,200	151,612,800	20.15%	1,098,387,000
2008	860,144,000	651,039,200	209,104,800	24.31%	792,502,000
2009	913,706,000	709,826,800	203,879,200	22.31%	785,700,000
2010	695,911,000	605,383,800	90,527,200	13.01%	716,328,000
2011	820,538,000	732,557,300	87,980,700	10.72%	574,870,000
2012	809,245,000	749,527,000	59,718,000	7.38%	573,170,000
2013	798,353,000	725,058,000	73,295,000	9.18%	571,850,000
2014	780,403,000	623,508,400	156,894,600	20.10%	545,020,000

RATIOS OF OUTSTANDING DEBT BY TYPE Last ten fiscal years

	Governmental Activities								
		General	Plus:						
Fiscal	Certificates of	Obligation	Issuance	Notes	Capital				
Year	Obligation	Bonds	Premiums	Payable	Leases				
	0								
2005	\$-	\$ 5,800,000	\$-	\$ 132,600	\$ 360,431				
2006	-	5,595,000	-	476,300	316,284				
2007	-	5,380,000	-	4,527,837	269,890				
2008	-	5,155,000	-	4,434,167	221,134				
2009	2,500,000	4,920,000	-	4,179,741	169,897				
2010	5,582,500	4,675,000	-	3,913,401	116,052				
2011	5,287,500	4,420,000	71,667	3,633,262	59,466				
2012*	4,947,500	4,155,000	47,782	290,461	-				
2013	4,595,000	3,995,000	92,872	819,255	-				
2014	5,828,000	3,665,000	149,646	667,185	199,845				

NOTES: Details regarding the City's outstanding debt can be found in the notes to financial statements.

\* Beginning in FY 2012, the City no longer reported the Bay City Community Development Corporation as a blended component unit.

	Busines	s-type Ad	ctivities				
General Certificates of Obligation Obligation Bonds		Plus: Issuance Notes Premiums Payable		Total Primary Governm		 Per Capita	
\$-	\$ 9,42	0,000	\$-	\$111,774	\$ 15,824,	,805 2.89%	\$ 861
-	8,40	5,000	-	34,851	14,827,	,435 2.64%	788
-	7,37	5,000	-	-	17,552,	,727 3.05%	911
-	6,30	5,000	-	-	16,115,	301 2.74%	817
2,500,000	5,22	0,000	-	-	19,489,	638 3.43%	1,044
2,282,500	4,02	5,000	-	-	20,594,	453 5.37%	1,169
2,057,500	2,79	5,000	112,436	-	18,436,	831 4.79%	1,044
11,357,500	1,53	0,000	119,508	-	22,447,	751 5.78%	1,271
10,675,000	22	5,000	88,080	-	20,490,	207 5.33%	1,172
12,297,000		-	157,645	-	22,964,	321 3.70%	1,312

RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING Last ten fiscal years

	Gener	al Bonded Debt Outsta	anding		
Fiscal Year	Certificates of Obligation	General Obligation Bonds	Total	Less: Amounts Restricted to Repaying Principal	Net Bonded Debt
2005	\$ -	\$ 15,220,000	\$ 15,220,000	\$ -	\$ 15,220,000
2006	-	14,000,000	14,000,000	-	14,000,000
2007	-	12,755,000	12,755,000	-	12,755,000
2008	-	11,460,000	11,460,000	-	11,460,000
2009	5,000,000	10,140,000	15,140,000	-	15,140,000
2010	7,865,000	8,700,000	16,565,000	5,431	16,559,569
2011	7,345,000	7,215,000	14,560,000	10,285	14,549,715
2012	16,305,000	5,685,000	21,990,000	11,275	21,978,725
2013	15,270,000	4,220,000	19,490,000	30,568	19,459,432
2014	18,125,000	3,665,000	21,790,000	542,496	21,247,504

NOTE: Details regarding the City's outstanding debt can be found in the notes to financial statements.

Percentage of Actual Taxable Value of Property	C	Per apita
3.57%	\$	828
3.09%		744
2.56%		662
2.14%		581
2.51%		811
2.60%		940
2.20%		824
3.36%		1,244
2.97%		1,113
3.22%		1,214

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT (UNAUDITED) September 30, 2014

	Gross De	Gross Debt Outstanding Date Amount		Amount Applicable To City
Direct Debt:				
City of Bay City	9/30/2014	<u>\$ 10,509,676</u>	100.00%	\$ 10,509,676
Overlapping Debt:				
Matagorda County	12/31/2014	355,000	14.36%	50,978
Bay City Independent School District	6/30/2014	16,999,156	66.50%	11,304,439
Total Overlapping Debt		17,354,156		11,355,417
Total		<u>\$ 27,863,832</u>		<u>\$ 21,865,093</u>

NOTES: There is no legal debt limit for the City. Texas municipalities are not bound by any direct constitutional or statutory maximums as to the amount of obligation bonds which may be issued; however, all local bonds must be submitted to and approved by the State Attorney General. It is the established practice of the Attorney General not to approve a prospective bond issue if it will result in a tax levy for general bonded debt of over \$1.00 for cities under 5,000 population, or \$1.50 for cities over 5,000 population.

The percentage of overlapping debt applicable is estimated using taxable property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable value that is within the City's boundaries and dividing it by each government's total taxable value.

SOURCES: Bay City Independent School District Matagorda County

DEMOGRAPHIC AND ECONOMIC STATISTICS (UNAUDITED) Last ten fiscal years

Fiscal _Year	(1) Population	Personal Income	(1) r Capita nal Income	(1) Median Age	(2) School <u>Enrollment</u>	(3) Unemployment Rate
2005	18,381	\$ 548,254,974	\$ 29,827	30	1,343	5.2%
2006	18,822	561,413,093	29,827	32	4,140	7.0%
2007	19,273	574,887,007	29,827	32	4,410	5.9%
2008	19,735	588,684,295	29,829	32	4,140	7.0%
2009	18,667	568,335,482	30,446	32	4,140	11.2%
2010	17,614	383,509,622	21,773	33	3,797	11.2%
2011	17,663	384,576,499	21,773	33	3,772	11.6%
2012	17,663	388,586,000	22,000	33	3,770	10.1%
2013	17,476	384,472,000	22,000	33	3,860	9.80%
2014	17,509	620,273,834	35,426	38	3,735	8.30%

NOTES:Personal income figures for 2010 through 2014 are not available.The unemployment rates are a twelve-month average from October through September.N/A denotes information not availablePesonal income information is a total for the year

SOURCES: (1) Bureau of the Census

- (2) Bay City Independent School District
- (3) Texas Workforce Commission

2014	
Employer	Employees
South Texas Project (STP)	1,157
Bay City ISD	531 261
Matagorda County General Hospital Matagorda County	201
OXEA	173
Tenaris	165
Lyondell	146
City of Bay City	144
Wal-Mart	122
H.E.B.	100
	3,021
2012	
2012	
Employer	Employees
South Texas Project (STP)	1,200
Bay City ISD	820
Wal-Mart	305
Matagorda County General Hospital	300
H.E.B.	250
Lyondell	220
Valerus	188
City of Bay City	175
OXEA	140
Henerson	26
	3,624

NOTES: Information for nine years ago was not readily available.

FULL-TIME-EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM Last ten fiscal years

			Fiscal Year		
	2004	2005	2006	2007	2008
Function/Program					
General government	45.00	46.00	46.00	51.00	35.00
Public safety					
Police					
Officers	31.00	31.00	31.00	30.00	37.00
Civilians	14.00	14.00	14.00	21.00	18.00
Fire					
Firefighters	46.00	44.00	44.00	35.00	37.00
Civilians	4.00	4.00	4.00	3.00	1.00
Public works					
Streets/maintenance	20.00	20.00	20.00	24.00	18.00
Public activities and recreation	8.00	8.00	8.00	5.00	11.00
Library	-	-	-	-	-
Water and sewer	21.00	21.00	21.00	23.00	32.00
Airport	-	-	-	-	-
Equipment maintenance	-	-	-	-	-
Information technology	-	-	-	-	-
Sanitation				_	
Total		188.00	188.00	192.00	189.00

NOTES: A full-time employee is scheduled to work 2,080 hours per year (including vacation and sick leave).

Full-time-equivalent employment is calculated by dividing total labor hours by 2,080.

City took on Library operations during FY 2013.

City contracted out sanitation operations during FY 2014.

Fiscal Year								
2009	2010	2011	2012	2013	2014			
35.00	24.29	25.29	25.29	23.00	18.00			
35.00 20.19	35.00 20.19	35.00 20.19	35.00 20.19	37.00 18.00	39.00 21.00			
36.00 1.00	34.00 1.00	34.00 1.00	34.00 1.00	35.00 1.00	36.00 1.00			
35.00 11.00 - 29.00 - - -	19.00 11.76 - 43.00 2.00 -	19.00 11.76 - 44.00 2.00 -	16.00 11.76 - 39.00 1.00 4.00	18.00 10.00 8.00 21.00 2.00 9.00	14.00 10.00 6.00 25.00 2.00 9.00 3.00			
<u>    10.00</u> <u>    212.19</u>	11.00 201.24	11.00 203.24	<u>    16.28</u> <u>    203.52</u>	<u>    13.00</u> <u>    195.00</u>	<u>_</u>			

### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

Last ten fiscal years

	Fiscal Year				
	2004	2005	2006	2007	
unction/Program					
Public safety					
Police					
Stations	1	1	1	1	
Patrol units	28	28	29	30	
Fire					
Fire stations	1	1	1	1	
Public works					
Streets					
Streets (miles)	N/A	N/A	N/A	N/A	
Parks					
Acreage	187	187	207	207	
Parks	19	19	20	20	
Swimming pools	2	2	2	2	
Water and wastewater					
Water					
Water mains (miles)	N/A	N/A	90	90	
Fire hydrants	N/A	N/A	N/A	600	
Maximum daily capacity					
(thousands of gallons)	N/A	N/A	4	4	
Wastewater					
Sanitary sewers (miles)	N/A	N/A	85	85	
Storm sewers (miles)	N/A	N/A	70	70	
Maximum daily treatment capacity					
(thousands of gallons)	N/A	N/A	4	4	
Sanitation					
Collection trucks	N/A	N/A	N/A	N/A	

#### NOTES: N/A denotes information not available

City contracted out sanitation operations during FY 2014 and sold the collection trucks to third-party.

2008	2009	2010	2011	2012	2013	2014
1 30	1 32	1 31	1 31	1 31	1 35	1 33
1	1	1	1	1	1	1
N/A	95	109	109	109	109	109
207 20 2	186 22 2	185 16 2	185 16 2	185 16 2	185 16 2	185 16 2
90 600	94 600	94 600	94 600	94 600	94 600	115 600
4	4	4	4	4	4	4
85 70	88 80	88 80	88 80	88 80	88 80	88 80
4	4	4.3	4.3	4.3	4.3	4.3

OPERATING INDICATORS BY FUNCTION/PROGRAM

Last ten fiscal years

	Fiscal Year			
	2005	2006	2007	2008
Function/Program				
General government				
Building permits issued*	N/A	N/A	N/A	N/A
Building inspections conducted*	N/A	N/A	N/A	N/A
Fire inspection conducted*	N/A	N/A	N/A	N/A
Public safety				
Police				
Arrests	3,321	2,539	1,846	1,399
Accident Reports	638	514	566	235
Citations	3,689	1,404	2,522	2,175
Offense reports	4,273	3,534	4,259	22,827
Calls for service	17,801	15,622	26,557	22,461
Fire				
Emergency responses	283	237	282	264
Fire incidents	83	80	83	112
Service calls and other calls	167	138	135	95
Automatic aid, mutual aid given	33	19	63	57
Streets and highways				
Street resurfacing (miles)**	-	-	-	-
Water and wastewater				
Water				
Average daily consumption (millions)	2.487	2.241	2.061	2.357
Total consumption (millions)	907.796	817.903	752.369	860.144
Peak daily consumption (millions)	4.044	4.620	4.823	3.686
Wastewater				
Average daily sewage treatment (mil)	2.330	2.417	3.009	2.000
Total consumption (millions)	850.374	882.079	1,098.387	729.502
Peak daily consumption (millions)	N/A	N/A	17.123	7.117

NOTES: N/A denotes information not available

\*Only five years of data available at this time.

\*\*No data is available at this time.

Fiscal Year								
2009	2010	2011	2012	2013	2014			
N/A N/A	442 222	310 691	231 431	459 1,222	1,227 1,735			
N/A	13	5	6	22	8			
1,513	1,934	1,730	893	1,722	1,520			
425 2,791	452 4,484	416 3,223	199 1,196	304 1,621	325 1,862			
7,222	4,404 3,017	3,223 2,734	1,190	2,669	2,231			
27,968	32,296	33,453	19,333	32,155	31,544			
219	165	220	175	233	178			
133 75	71 94	132 88	95 80	101 132	66 112			
73 19	54 22	27	39	21	112			
10	Jan Jan				10			
-	-	-	-	-	-			
2.503	1.907	2.248	2.217	2.187	1.707			
913.706	695.911	820.538	809.245	798.353	623.508			
4.608	3.516	4.395	3.799	3.485	2.001			
2.153	1.963	1.575	1.570	1.566	N/A			
785.700	716.328	574.870	573.170	571.850	545.020			
5.100	13.556	9.758	11.916	11.755	N/A			

# OVERALL COMPLIANCE AND INTERNAL CONTROL SECTION

#### HARRISON, WALDROP & UHEREK, L.L.P.



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#### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Mayor and Members of the City Council City of Bay City, Texas

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bay City, Texas (the "City") as of and for the year ended September 30, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated July 2, 2015. The financial statements of the Bay City Economic Development Corporation were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of or reportable noncompliance associated with the Bay City Economic Development Corporation. Also, our report includes a reference to other auditors who audited the financial statements of the Bay City Gas Company, as described in our report on the City's financial statements. These financial statements were not audited in accordance with *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the consolidated financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The Honorable Mayor and Members of the City Council City of Bay City, Texas

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Harrison, Waldrop & Uhenk, UP

HARRISON, WALDROP & UHEREK, L.L.P. Certified Public Accountants

July 2, 2015